

FRANK R. WOLF INTERNATIONAL RELIGIOUS FREEDOM ACT  
OF 2015; STRATEGY TO OPPOSE PREDATORY ORGAN TRAF-  
FICKING ACT; UNITED STATES-CARIBBEAN STRATEGIC  
ENGAGEMENT ACT OF 2016; REAFFIRMING THE TAIWAN  
RELATIONS ACT AND THE SIX ASSURANCES AS THE CORNER-  
STONE OF UNITED STATES-TAIWAN RELATIONS; AND TO PRO-  
VIDE FOR THE AUTHORITY FOR THE SUCCESSORS AND  
ASSIGNS OF THE STARR-CAMARGO BRIDGE COMPANY TO  
MAINTAIN AND OPERATE A TOLL BRIDGE ACROSS THE RIO  
GRANDE NEAR RIO GRANDE CITY, TEXAS, AND FOR OTHER  
PURPOSES

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## MARKUP

BEFORE THE

COMMITTEE ON FOREIGN AFFAIRS

HOUSE OF REPRESENTATIVES

ONE HUNDRED FOURTEENTH CONGRESS

SECOND SESSION

ON

**H.R. 1150, H.R. 3694, H.R. 4939,  
H. Con. Res. 88 and S. 2143**

APRIL 20, 2016

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**FRANK R. WOLF INTERNATIONAL RELIGIOUS FREEDOM ACT  
OF 2015; STRATEGY TO OPPOSE PREDATORY ORGAN TRAF-  
FICKING ACT; UNITED STATES-CARIBBEAN STRATEGIC  
ENGAGEMENT ACT OF 2016; REAFFIRMING THE TAIWAN  
RELATIONS ACT AND THE SIX ASSURANCES AS THE COR-  
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TO PROVIDE FOR THE AUTHORITY FOR THE SUCCESSORS  
AND ASSIGNS OF THE STARR-CAMARGO BRIDGE COMPANY  
TO MAINTAIN AND OPERATE A TOLL BRIDGE ACROSS THE  
RIO GRANDE NEAR RIO GRANDE CITY, TEXAS, AND FOR  
OTHER PURPOSES**

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**WEDNESDAY, APRIL 20, 2016**

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FOREIGN AFFAIRS,  
*Washington, DC.*

The committee met, pursuant to notice, at 10:09 a.m., in room 2172, Rayburn House Office Building, Hon. Ed Royce (chairman of the committee) presiding.

Chairman ROYCE. The committee will come to order.

Pursuant to notice, we meet today to mark up several bipartisan measures. And without objection, all members may have 5 days to submit statements or any extraneous material for the record.

Consideration of S. 284 is being postponed, and as members were notified yesterday, we intend to consider the other five measures en bloc. And so without objection, the following items previously provided to members will be considered en bloc and are considered as read: H.R. 1150, the Frank Wolf International Religious Freedom Act; Smith amendment 76 in the nature of a substitute to this measure; also, H.R. 3694, the Strategy to Oppose Predatory Organ Trafficking Act, along with Trott amendment No. 8 in the nature of a substitute to this measure, and the Keating amendment 63 to the Trott amendment; then we have H.R. 4939, the U.S.-Caribbean Strategic Engagement Act of 2016; and we have House Concurrent Resolution 88, Reaffirming the Taiwan Relations Act and the Six Assurances as the Cornerstone of U.S.-Taiwan Relations, along with Chabot amendment 36 in the nature of a substitute and the Connolly amendment 72 to the Chabot amendment; and we have S. 2143, Starr-Camargo Bridge Act, as passed by the Senate.

[The information referred to follows:]

114TH CONGRESS  
1ST SESSION

# H. R. 1150

To amend the International Religious Freedom Act of 1998 to improve the ability of the United States to advance religious freedom globally through enhanced diplomacy, training, counterterrorism, and foreign assistance efforts, and through stronger and more flexible political responses to religious freedom violations and violent extremism worldwide, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2015

Mr. SMITH of New Jersey (for himself and Ms. ESHOO) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Financial Services and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the International Religious Freedom Act of 1998 to improve the ability of the United States to advance religious freedom globally through enhanced diplomacy, training, counterterrorism, and foreign assistance efforts, and through stronger and more flexible political responses to religious freedom violations and violent extremism worldwide, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the  
 3 “Frank R. Wolf International Religious Freedom Act of  
 4 2015”.

5 (b) **TABLE OF CONTENTS.**—The table of contents for  
 6 this Act is as follows:

Sec. 1. Short title and table of contents.  
 Sec. 2. Findings; policy.  
 Sec. 3. Definitions.

**TITLE I—DEPARTMENT OF STATE ACTIVITIES**

Sec. 101. Office on International Religious Freedom; Ambassador at Large for  
 International Religious Freedom.  
 Sec. 102. Annual Report on International Religious Freedom.  
 Sec. 103. Training for Foreign Service officers; report.  
 Sec. 104. Prisoner lists and issue briefs on religious freedom concerns.

**TITLE II—COMMISSION ON INTERNATIONAL RELIGIOUS  
 FREEDOM**

Sec. 201. Establishment and composition.  
 Sec. 202. Commission personnel matters.  
 Sec. 203. Authorization of appropriations.  
 Sec. 204. Standards of conduct and disclosure.  
 Sec. 205. Termination.

**TITLE III—NATIONAL SECURITY COUNCIL**

Sec. 301. Special Adviser for Global Religion Engagement and International  
 Religious Freedom; Interagency Policy Committees.

**TITLE IV—PRESIDENTIAL ACTIONS**

Sec. 401. Presidential actions in response to violations of religious freedom.  
 Sec. 402. Presidential actions in response to particularly severe violations of re-  
 ligious freedom.  
 Sec. 403. Consultations.  
 Sec. 404. Report to Congress.  
 Sec. 405. Presidential waiver.  
 Sec. 406. Termination of Presidential actions.  
 Sec. 407. Statement of policy regarding country of particular concern designa-  
 tion for violent nonstate actors.

**TITLE V—PROMOTION OF RELIGIOUS FREEDOM**

Sec. 501. Assistance for promoting religious freedom.

**TITLE VI—REFUGEE, ASYLUM, AND CONSULAR MATTERS**

Sec. 601. Actions against persons responsible for committing particularly severe violations of international religious freedom.

#### TITLE VII—MISCELLANEOUS PROVISIONS

Sec. 701. Miscellaneous provisions.

Sec. 702. Clerical amendments.

### 1 **SEC. 2. FINDINGS; POLICY.**

2       Section 2 of the International Religious Freedom Act  
3 of 1998 (22 U.S.C. 6401) is amended—

4           (1) in subsection (a)—

5               (A) in paragraph (4), in the fourth sen-  
6               tence, by inserting “prohibitions on ritual ani-  
7               mal slaughter, male infant circumcision, censor-  
8               ship of religious content, or worship on the  
9               Internet,” after “confiscations of property,”;

10            (B) in paragraph (5), by amending the sec-  
11            ond sentence to read as follows: “In many coun-  
12            tries, religious believers are forced to meet se-  
13            cretly, and religious leaders and believers are  
14            targeted by national security forces, violent  
15            nonstate actors, and hostile mobs.”;

16            (C) by redesignating paragraph (7) as  
17            paragraph (9); and

18            (D) by inserting after paragraph (6) the  
19            following new paragraphs:

20               “(7) There is growing evidence that dem-  
21               onstrates a connection between the absence of reli-  
22               gious freedom and increased levels of persecution of



1 religious minorities, religiously motivated conflict,  
2 violent extremism, and terrorism, including the kind  
3 of terrorism that has reached the United States.

4 “(8) It is increasingly clear that understanding  
5 religion and the political and security implications of  
6 religious motivation and conviction is critical to the  
7 success of United States diplomacy and foreign pol-  
8 icy initiatives as there are studies that show—

9 “(A) 75 percent of the world’s population  
10 lives in countries where the right to the freedom  
11 of religion and belief is severely restricted, ei-  
12 ther by the government or violent nonstate ac-  
13 tors; and

14 “(B) 84 percent of the world’s population  
15 identifies strongly with a specific religious  
16 group.”; and

17 (2) in subsection (b), by adding at the end the  
18 following new paragraph:

19 “(6) Because the promotion of international re-  
20 ligious freedom is a foreign policy strategy that pro-  
21 tects other, related human rights, advances democ-  
22 racy abroad, and advances United States interests in  
23 stability, security, and development globally, the pro-  
24 motion of international religious freedom requires  
25 new and evolving policies, global religion engagement

1 strategies, and diplomatic responses that are drawn  
2 from the expertise of the national security agencies,  
3 the diplomatic services, Congress, and other govern-  
4 mental agencies and nongovernmental organizations,  
5 and are coordinated across and carried out by the  
6 entire range of Federal agencies that are engaged  
7 with or conduct negotiations or United States Gov-  
8 ernment funded programs with governments or vio-  
9 lent nonstate actors that engage in or tolerate viola-  
10 tions of religious freedom.”.

11 **SEC. 3. DEFINITIONS.**

12 Section 3 of the International Religious Freedom Act  
13 of 1998 (22 U.S.C. 6402) is amended—

14 (1) by amending paragraph (12) to read as fol-  
15 lows:

16 “(12) SPECIAL ADVISER.—The term ‘Special  
17 Adviser’ means the Special Advisor for Global Reli-  
18 gion Engagement and International Religious Free-  
19 dom described in section 101 of the National Secu-  
20 rity Act of 1947.”; and

21 (2) by adding at the end, the following new  
22 paragraphs:

23 “(14) SPECIAL WATCH LIST.—The term ‘Spe-  
24 cial Watch List’ means the Special Watch List de-  
25 scribed in section 102(b)(1)(F)(iii).

“(15) VIOLENT NONSTATE ACTOR.—The term ‘violent nonstate actor’ means a nonsovereign entity or group that—

“(A) exercises significant political power or influence at a national or international level; and

“(B) engages in, finances, or tolerates violations of religious freedom, terrorism, or violence or discrimination targeting religious minorities.

“(16) INSTITUTION OF HIGHER EDUCATION.—The term ‘institution of higher education’ has the meaning given that term in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001)”.

## **TITLE I—DEPARTMENT OF STATE ACTIVITIES**

### **SEC. 101. OFFICE ON INTERNATIONAL RELIGIOUS FREEDOM; AMBASSADOR AT LARGE FOR INTERNATIONAL RELIGIOUS FREEDOM.**

Section 101 of the International Religious Freedom Act of 1998 (22 U.S.C. 6411) is amended—

(1) in subsection (a), by adding at the end the following new sentence: “The Office shall be located in the Office of the Secretary of State.”;

1 (2) in subsection (b), by adding at the end be-  
2 fore the period the following: “, and shall report di-  
3 rectly to the Secretary of State”;

4 (3) in subsection (c)—

5 (A) in paragraph (1)—

6 (i) by striking “responsibility” and in-  
7 serting “responsibilities”;

8 (ii) by striking “shall be to advance”  
9 and inserting the following: “shall be to—  
10 “(A) advance”;

11 (iii) in subparagraph (A), as so added,  
12 by striking the period at the end and in-  
13 serting “; and”; and

14 (iv) by adding at the end the following  
15 new subparagraph:

16 “(B) integrate United States international  
17 religious freedom policies and religious engage-  
18 ment strategies into democracy, civil society,  
19 conflict prevention and mitigation, and develop-  
20 ment efforts funded by the United States and  
21 into the counterterrorism policies of Federal  
22 agencies, including the Department of Defense,  
23 the Department of Homeland Security, the De-  
24 partment of State, and the Department of the  
25 Treasury.”;

1 (B) in paragraph (2), by striking “a prin-  
2 cipal adviser” and inserting “the principal ad-  
3 viser”;

4 (C) in paragraph (3)—

5 (i) in subparagraph (A), by striking  
6 “and” at the end;

7 (ii) in subparagraph (B), by striking  
8 the period at the end and inserting “;  
9 and”; and

10 (iii) by adding at the end the fol-  
11 lowing new subparagraph:

12 “(C) contacts with nongovernmental orga-  
13 nizations that have an impact on the state of  
14 religious freedom in their respective societies or  
15 regions, or internationally.”;

16 (D) by redesignating paragraph (4) as  
17 paragraph (5); and

18 (E) by inserting after paragraph (3) the  
19 following new paragraph:

20 “(4) COORDINATION RESPONSIBILITIES.—In  
21 order to promote religious freedom as an interest of  
22 United States foreign policy, the Ambassador at  
23 Large shall coordinate religious freedom policies and  
24 religious engagement strategies across all programs,  
25 projects, and activities of the United States, includ-

1 ing any appropriate programs, projects, and activi-  
2 ties of the Department of Defense, the Department  
3 of Homeland Security, the Department of State, the  
4 Department of the Treasury, and the United States  
5 Agency for International Development.”; and

6 (4) in subsection (d), by striking “staff for the  
7 Office” and all that follows through the period at  
8 the end and inserting “individuals to fill at least 20  
9 full-time equivalent staff positions, and other tem-  
10 porary staff positions as needed to compile, edit, and  
11 manage the Annual Report, including a senior advi-  
12 sor for the Office, under the direct supervision of the  
13 Ambassador at Large, for the conduct of investiga-  
14 tions by the Office on conditions of religious freedom  
15 on a worldwide basis, and for any necessary travel  
16 to carry out the provisions of this Act. The Sec-  
17 retary of State shall also provide to the Ambassador  
18 at Large representation funds that are sufficient to  
19 carry out the duties described in this section at lev-  
20 els at least equal to the amount of representation  
21 funds provided to other Ambassadors at Large in  
22 the Department of State.”.

1 **SEC. 102. ANNUAL REPORT ON INTERNATIONAL RELIGIOUS**  
2 **FREEDOM.**

3 Section 102(b)(1) of the International Religious  
4 Freedom Act of 1998 (22 U.S.C. 6412(b)(1)) is amend-  
5 ed—

6 (1) in the matter preceding subparagraph (A),  
7 by striking “September 1” and inserting “May 1”;

8 (2) in subparagraph (A)—

9 (A) in clause (iii), by striking “and” at the  
10 end;

11 (B) in clause (iv), by striking the period at  
12 the end and inserting “; and”; and

13 (C) by adding at the end the following new  
14 clause:

15 “(v) any action taken by a govern-  
16 ment or other entity to censor religious  
17 content, communications, or worship activi-  
18 ties online, including descriptions of the  
19 targeted religious group, the content, com-  
20 munication, or activities censored, the  
21 means used, and government or other enti-  
22 ty engaged in such online censorship activi-  
23 ties.”;

24 (3) in subparagraph (B), in the matter pre-  
25 ceding clause (i)—

1 (A) by inserting “persecution of lawyers,  
2 politicians, or other human rights advocates  
3 seeking to defend the rights of members of reli-  
4 gious groups or highlight religious freedom vio-  
5 lations, prohibitions on ritual animal slaughter  
6 or male infant circumcision,” after “entire reli-  
7 gions,”; and

8 (B) by inserting “policies that ban or re-  
9 strict the public manifestation of religious belief  
10 and the peaceful involvement of religious groups  
11 or their members in the political life of each  
12 such foreign country,” after “such groups,”;  
13 (4) in subparagraph (C)—

14 (A) by striking “A description” and insert-  
15 ing “A comprehensive description”;

16 (B) by striking “policies in support” and  
17 inserting “religious engagement policies in sup-  
18 port”; and

19 (C) by adding at the end before the period  
20 the following: “, and a unique, comprehensive,  
21 and country-specific analysis of the impact of  
22 actions by the United States on the status of  
23 religious freedom in each such country”; and

24 (5) in subparagraph (F), by adding at the end  
25 the following new clause:



1                   “(iii) SPECIAL WATCH LIST.—A list,  
 2                   to be known as the ‘Special Watch List’,  
 3                   which shall identify any country or violent  
 4                   nonstate actor that has engaged in or tol-  
 5                   erates violations of religious freedom dur-  
 6                   ing the previous reporting year but which  
 7                   the President determines does not meet, at  
 8                   the time of the publication of the Annual  
 9                   Report, all of the criteria described in sec-  
 10                  tion 3(11) for designation as a country of  
 11                  particular concern for religious freedom  
 12                  under section 402(b)(1).”.

13 **SEC. 103. TRAINING FOR FOREIGN SERVICE OFFICERS; RE-**  
 14 **PORT.**

15           (a) AMENDMENT TO FOREIGN SERVICE ACT OF  
 16 1980.—Section 708 of the Foreign Service Act of 1980  
 17 (22 U.S.C. 4028) is amended—

18           (1) by redesignating subsections (b) and (c) as  
 19 subsections (d) and (e), respectively;

20           (2) in subsection (d), as redesignated, by strik-  
 21 ing “The Secretary of State” and inserting “REFU-  
 22 GEES.—The Secretary of State”;

23           (3) in subsection (e), as redesignated, by strik-  
 24 ing “The Secretary of State” and inserting “CHILD  
 25 SOLDIERS.—The Secretary of State”;

1           (4) by striking subsection (a) and inserting the  
2 following:

3           “(a) DEVELOPMENT OF CURRICULUM.—

4           “(1) IN GENERAL.—The Secretary of State  
5 shall develop a curriculum for training United States  
6 Foreign Service officers in the scope and strategic  
7 value of international religious freedom, how viola-  
8 tions of international religious freedom harm funda-  
9 mental United States interests, how the advance-  
10 ment of international religious freedom can advance  
11 such interests, how United States international reli-  
12 gious freedom policy should be carried out in prac-  
13 tice by United States diplomats and other Foreign  
14 Service officers, and the relevance and relationship  
15 of international religious freedom to United States  
16 defense, diplomacy, development, and public affairs  
17 efforts to combat violent extremism. The Secretary  
18 of State shall ensure the availability of sufficient re-  
19 sources to develop and implement such curriculum.

20           “(2) ROLE OF OTHER OFFICIALS.—The Sec-  
21 retary of State shall carry out paragraph (1)—

22           “(A) with the assistance of the Ambas-  
23 sador at Large for International Religious  
24 Freedom appointed under section 101(b) of the  
25 International Religious Freedom Act of 1998;

1           “(B) in coordination with the Director of  
2           the George P. Shultz National Foreign Affairs  
3           Training Center and other Federal officials as  
4           appropriate; and

5           “(C) in consultation with the United  
6           States Commission on International Religious  
7           Freedom established in section 201(a) of the  
8           International Religious Freedom Act of 1998.

9           “(b) TRAINING PROGRAM.—Not later than the date  
10          that is one year after the date of the enactment of the  
11          Frank R. Wolf International Religious Freedom Act of  
12          2015, the Director of the George P. Shultz National For-  
13          eign Affairs Training Center shall begin mandatory train-  
14          ing on religious freedom for all Foreign Service officers,  
15          including all entry level officers, all officers prior to depar-  
16          ture for posting outside the United States, and all out-  
17          going deputy chiefs of mission and ambassadors. Such  
18          training shall, at minimum, be a separate, independent,  
19          and required segment of each of the following:

20                 “(1) The A-100 course attended by all Foreign  
21          Service officers.

22                 “(2) The courses required of every Foreign  
23          Service officer prior to a posting outside the United  
24          States, with segments tailored to the particular reli-  
25          gious demography, religious freedom conditions, reli-

1       gious engagement strategies, and United States  
2       strategies for advancing religious freedom, in each  
3       receiving country.

4               “(3) The courses required of all outgoing dep-  
5       uty chiefs of mission and ambassadors.

6       “(c) INFORMATION SHARING.—The curriculum and  
7       training materials developed pursuant to subsections (a)  
8       and (b) shall be shared with the United States Armed  
9       Forces, intelligence community (as such term is defined  
10      in section 3 of the National Security Act of 1947), and  
11      all other Federal departments and agencies whose per-  
12      sonnel serve as attachés, advisors, or detailees in United  
13      States embassies globally to provide training and particu-  
14      larized instruction on United States religious freedom poli-  
15      cies, religious traditions, religious engagement strategies,  
16      religious and cultural issues, and efforts to combat ter-  
17      rorism and violent religious extremism.”.

18       (b) REPORT.—Not later than 180 days after the date  
19      of the enactment of this Act, the Secretary of State, with  
20      the assistance of the Ambassador at Large for Inter-  
21      national Religious Freedom, and the Director of the  
22      George P. Shultz National Foreign Affairs Training Cen-  
23      ter, shall submit to the Committee on Foreign Affairs of  
24      the House of Representatives and the Committee on For-  
25      eign Relations of the Senate a report containing a com-

1 prehensive plan for undertaking training for Foreign Serv-  
 2 ice officers as required under section 708 of the Foreign  
 3 Services Act of 1980, as amended by subsection (a) of this  
 4 section.

5 **SEC. 104. PRISONER LISTS AND ISSUE BRIEFS ON RELI-**  
 6 **GIUS FREEDOM CONCERNS.**

7 Section 108 of the International Religious Freedom  
 8 Act of 1998 (22 U.S.C. 6417) is amended—

9 (1) in subsection (a)—

10 (A) in the heading, by striking “SENSE OF  
 11 THE CONGRESS” and inserting “POLICY  
 12 STATEMENT ON DIPLOMATIC ADVOCACY FOR  
 13 PRISONERS OF CONSCIENCE”; and

14 (B) by striking “it is the sense of the Con-  
 15 gress that officials of the executive branch of  
 16 Government should promote” and inserting “it  
 17 shall be the policy of the United States Govern-  
 18 ment that all officials of the executive branch,  
 19 including the Secretary of State, the Ambas-  
 20 sador at Large for Religious Freedom, and  
 21 State Department officials from regional bu-  
 22 reaus, as appropriate, shall promote”;

23 (2) in subsection (c), by striking “, as appro-  
 24 priate, provide” and insert “make available”; and

1           (3) by adding at the end the following new sub-  
2       section:

3       “(d) VICTIMS LIST MAINTAINED BY THE COMMIS-  
4       SION.—The Commission shall make publicly available on-  
5       line and in official publications, regularly updated lists of  
6       persons it determines are imprisoned, detained, dis-  
7       appeared, placed under house arrest, tortured, or subject  
8       to forced renunciations of faith for their religious activity  
9       or religious freedom advocacy by a foreign government or  
10      violent nonstate actor that the Commission recommends  
11      for designation as a country of particular concern for reli-  
12      gious freedom under section 402(b) and include as much  
13      publicly available information as possible on the condi-  
14      tions and circumstances of such individuals. In compiling  
15      such lists, the Commission shall exercise all appropriate  
16      discretion, including consideration of the safety and secu-  
17      rity of, and benefit to, the persons who may be included  
18      on the lists and their families.”.

19 **TITLE       II—COMMISSION       ON**  
20 **INTERNATIONAL   RELIGIOUS**  
21 **FREEDOM**

22 **SEC. 201. ESTABLISHMENT AND COMPOSITION.**

23       (a) IN GENERAL.—Subsection (a) of section 201 of  
24 the International Religious Freedom Act of 1998 (22  
25 U.S.C. 6431) is amended by inserting before the period

1 at the end the following: “, which shall be an independent  
2 Federal Government advisory body”.

3 (b) **SELECTION.**—Subsection (b)(2)(A) of such sec-  
4 tion is amended by inserting at the end the following new  
5 sentence: “The Commission as a whole shall also have ex-  
6 pertise on the variety of faiths practiced around the  
7 world.”.

8 (c) **MEMBERSHIP.**—Subsection (b)(3) of such section  
9 is amended by striking “The appointments required by  
10 paragraph (1) shall be made not later than 120 days after  
11 the date of the enactment of this Act.” and inserting the  
12 following: “An appointment required by subparagraph (B)  
13 of paragraph (1) should be made within 90 days of a va-  
14 cancy on the Commission.”.

15 (d) **VACANCIES.**—Subsection (g) of such section is  
16 amended by striking the second sentence.

17 **SEC. 202. COMMISSION PERSONNEL MATTERS.**

18 (a) **IN GENERAL.**—Subsection (a) of section 204 of  
19 the International Religious Freedom Act of 1998 (22  
20 U.S.C. 6432b) is amended in the second sentence, by in-  
21 serting “voting” after “nine”.

22 (b) **COMPENSATION.**—Subsection (b) of such section  
23 is amended by inserting “voting members of the” after  
24 “The”.

1 (c) SECURITY CLEARANCES.—Subsection (e) of such  
 2 section is amended by adding at the end the following new  
 3 sentence: “The Department of State is encouraged to  
 4 allow Commissioners and Commission staff with the ap-  
 5 propriate security clearance access to classified informa-  
 6 tion, in order to fulfill the duties and responsibilities of  
 7 their positions.”.

8 (d) APPLICATION OF ANTIDISCRIMINATION LAWS.—  
 9 Subsection (g) of such section is amended by inserting “,  
 10 including discrimination on the basis of religion” after  
 11 “employment discrimination”.

12 **SEC. 203. AUTHORIZATION OF APPROPRIATIONS.**

13 Section 207(a) of the International Religious Free-  
 14 dom Act of 1998 (22 U.S.C. 6435(a)) is amended by strik-  
 15 ing “2015” and inserting “2021”.

16 **SEC. 204. STANDARDS OF CONDUCT AND DISCLOSURE.**

17 Section 208(d)(2) of the International Religious  
 18 Freedom Act of 1998 (22 U.S.C. 6435a(d)(2)) is amended  
 19 by adding at the end the following new subparagraph:

20 “(II) Intern, fellowship, and volunteer pro-  
 21 grams that are primarily of educational benefit  
 22 to the intern, fellow, or volunteer. Sponsoring  
 23 private parties may provide compensation and  
 24 benefits to interns, fellows, and volunteers, pro-  
 25 vided that no conflict of interest arises. The



1 number, duration, and funding source of any  
 2 such internship, fellowship, or volunteer pro-  
 3 grams shall be described in the annual financial  
 4 report required by subsection (e).”.

5 **SEC. 205. TERMINATION.**

6 Section 209 of the International Religious Freedom  
 7 Act of 1998 (22 U.S.C. 6436) is amended by striking  
 8 “September 30, 2015” and inserting “September 30,  
 9 2021”.

10 **TITLE III—NATIONAL SECURITY**  
 11 **COUNCIL**

12 **SEC. 301. SPECIAL ADVISER FOR GLOBAL RELIGION EN-**  
 13 **GAGEMENT AND INTERNATIONAL RELIGIOUS**  
 14 **FREEDOM; INTERAGENCY POLICY COMMIT-**  
 15 **TEES.**

16 (a) AMENDMENTS TO NATIONAL SECURITY ACT OF  
 17 1947.—Section 101 of the National Security Act of 1947  
 18 (50 U.S.C. 3021) is amended—

19 (1) in subsection (k)—

20 (A) in the first sentence—

21 (i) by striking “It is the sense of that  
 22 there should be” and inserting “The Presi-  
 23 dent shall appoint”; and

24 (ii) by striking “Special Adviser to the  
 25 President on International Religious Free-

1 dom, whose position should be comparable  
2 to that of a director” and inserting “Spe-  
3 cial Adviser for Global Religion Engage-  
4 ment and International Religious Freedom,  
5 whose position shall be comparable to that  
6 of a senior director”; and

7 (B) by striking the second and third sen-  
8 tences and inserting the following: “The Special  
9 Adviser, shall assist the Ambassador at Large  
10 for International Religious Freedom described  
11 in section 101 of the International Religious  
12 Freedom Act of 1998 to coordinate inter-  
13 national religious freedom policies and global  
14 religion engagement strategies throughout the  
15 Executive Branch and develop policy rec-  
16 ommendations and strategies relevant to the  
17 programs, projects, activities of the Department  
18 of Defense, the Department of Homeland Secu-  
19 rity, the Department of Justice, the Depart-  
20 ment of State, the Department of the Treasury,  
21 and the United States Agency for International  
22 Development. The Special Adviser shall serve as  
23 a resource and liaison for executive branch offi-  
24 cials, Congress, and nongovernmental organiza-  
25 tions as appropriate on matters relating to

1 freedom policy, and help coordinate such strategies  
2 across the Executive Branch.

3 “(n) INTERAGENCY POLICY COMMITTEE ON RELI-  
4 GION, INTERNATIONAL RELIGIOUS FREEDOM, AND NA-  
5 TIONAL SECURITY.—

6 “(1) ESTABLISHMENT.—There should be estab-  
7 lished within the National Security Council a perma-  
8 nent interagency policy committee to be known as  
9 the ‘Interagency Policy Committee on Religion,  
10 International Religious Freedom, and National Secu-  
11 rity’ (in this subsection referred to as the ‘Com-  
12 mittee’).

13 “(2) MEMBERSHIP.—The Committee should be  
14 co-chaired by the Deputy National Security Advisor  
15 and the Ambassador at Large for Religious Freedom  
16 described in section 101 of the International Reli-  
17 gious Freedom Act of 1998.

18 “(3) FUNCTIONS.—The Committee should ana-  
19 lyze conditions and trends of international religious  
20 freedom and identify potential national security risks  
21 related to the absence of religious freedom globally,  
22 including threats to stability from authoritarian gov-  
23 ernments, terrorism, violent religious extremism, sec-  
24 tarian and religiously related violence, and laws that  
25 restrict religious freedom and develop strategies to

1 freedom policy, and help coordinate such strategies  
2 across the Executive Branch.

3 “(n) INTERAGENCY POLICY COMMITTEE ON RELI-  
4 GION, INTERNATIONAL RELIGIOUS FREEDOM, AND NA-  
5 TIONAL SECURITY.—

6 “(1) ESTABLISHMENT.—There should be estab-  
7 lished within the National Security Council a perma-  
8 nent interagency policy committee to be known as  
9 the ‘Interagency Policy Committee on Religion,  
10 International Religious Freedom, and National Secu-  
11 rity’ (in this subsection referred to as the ‘Com-  
12 mittee’).

13 “(2) MEMBERSHIP.—The Committee should be  
14 co-chaired by the Deputy National Security Advisor  
15 and the Ambassador at Large for Religious Freedom  
16 described in section 101 of the International Reli-  
17 gious Freedom Act of 1998.

18 “(3) FUNCTIONS.—The Committee should ana-  
19 lyze conditions and trends of international religious  
20 freedom and identify potential national security risks  
21 related to the absence of religious freedom globally,  
22 including threats to stability from authoritarian gov-  
23 ernments, terrorism, violent religious extremism, sec-  
24 tarian and religiously related violence, and laws that  
25 restrict religious freedom and develop strategies to

1 address such threats. In addition, the Committee  
 2 should coordinate policy on the intersection of reli-  
 3 gion, international religious freedom, and United  
 4 States interests in preventing terrorism, countering  
 5 violent extremism, and mitigating and preventing  
 6 conflict.”.

7 (b) REGULATIONS.—Not later than 90 days after the  
 8 date of the enactment of this Act, the President should  
 9 promulgate regulations to carry out subsections (k), (m),  
 10 and (n) of section 101 of the National Security Act of  
 11 1947 as amended by subsection (a) of this section.

## 12 **TITLE IV—PRESIDENTIAL** 13 **ACTIONS**

### 14 **SEC. 401. PRESIDENTIAL ACTIONS IN RESPONSE TO VIOLA-** 15 **TIONS OF RELIGIOUS FREEDOM.**

16 Section 401(b)(2) of the International Religious  
 17 Freedom Act of 1998 (22 U.S.C. 6441(b)(2)) is amended  
 18 to read as follows:

19 “(2) DEADLINE FOR ACTIONS.—

20 “(A) IN GENERAL.—Except as provided in  
 21 subparagraph (B), not later than 90 days after  
 22 the date on which each of the Annual Reports  
 23 is submitted under section 102(b), the Presi-  
 24 dent shall take 1 or more of the actions re-  
 25 ferred to in section 405(a) or a commensurate

1 action with respect to each foreign country and  
 2 violent nonstate actor that has engaged in or  
 3 tolerated violations of religious freedom at any  
 4 time since the previous such report was sub-  
 5 mitted.

6 “(B) ADDITIONAL PREREQUISITE.—The  
 7 President may not take any of the actions de-  
 8 scribed in paragraphs (9) through (15) of sec-  
 9 tion 405(a) or a commensurate action with re-  
 10 spect to a foreign country or violent nonstate  
 11 actor until the President certifies that the re-  
 12 quirements under sections 403 and 404 have  
 13 been satisfied with respect to such country or  
 14 actor.”.

15 **SEC. 402. PRESIDENTIAL ACTIONS IN RESPONSE TO PAR-**  
 16 **TICULARLY SEVERE VIOLATIONS OF RELI-**  
 17 **GIOUS FREEDOM.**

18 Section 402 of the International Religious Freedom  
 19 Act of 1998 (22 U.S.C. 6442) is amended—

20 (1) in subsection (b)—

21 (A) in paragraph (1)—

22 (i) by amending subparagraph (A) to  
 23 read as follows:

24 “(A) IN GENERAL.—Not later than 90  
 25 days after the date on which each Annual Re-

1 port is submitted under section 102(b), the  
2 President shall—

3 “(i) review the status of religious free-  
4 dom in each foreign country to determine  
5 whether the government of that country  
6 has engaged in or tolerated particularly se-  
7 vere violations of religious freedom in each  
8 such country during the preceding 12  
9 months or longer; and

10 “(ii) designate each country the gov-  
11 ernment of which has engaged in or toler-  
12 ated violations described in clause (i) as a  
13 country of particular concern for religious  
14 freedom under section 402(b).”; and

15 (ii) in subparagraph (C), by striking  
16 “September 1 of the respective year” and  
17 inserting “the date on which each Annual  
18 Report is submitted under section 102(b)”;

19 (B) by amending paragraph (3) to read as  
20 follows:

21 “(3) CONGRESSIONAL NOTIFICATION.—

22 “(A) IN GENERAL.—Whenever the Presi-  
23 dent designates a country as a country of par-  
24 ticular concern for religious freedom under  
25 paragraph (1)(A), the President shall, not later

1 than 90 days after the designation is made,  
2 transmit to the appropriate congressional com-  
3 mittees—

4 “(i) the designation of the country,  
5 signed by the President;

6 “(ii) the identification, if any, of re-  
7 sponsible parties determined under para-  
8 graph (2); and

9 “(iii) a description of the actions  
10 taken under subsection (c), the purposes of  
11 the actions taken, and the effectiveness of  
12 the actions taken.

13 “(B) REMOVAL OF DESIGNATION.—A  
14 country that is designated as a country of par-  
15 ticular concern for religious freedom under  
16 paragraph (1)(A) shall retain such designation  
17 until the President determines and reports to  
18 the appropriate congressional committees that  
19 the country should no longer be so designated.

20 “(C) EXPLANATION FOR NONDESIGNA-  
21 TION.—If the President does not designate a  
22 country as a country of particular concern for  
23 religious freedom under paragraph (1)(A) after  
24 the Commission has recommended such des-  
25 ignation, the President shall provide an expla-



1 nation for the nondesignation to the appro-  
 2 priate congressional committees.”; and

3 (C) by adding at the end, the following  
 4 new paragraph:

5 “(4) TREATMENT OF COUNTRIES ON SPECIAL  
 6 WATCH LIST.—

7 “(A) IN GENERAL.—The President shall  
 8 designate as a country of particular concern for  
 9 religious freedom under paragraph (1)(A) any  
 10 country that appears on the Special Watch  
 11 List—

12 “(i) in more than 2 consecutive An-  
 13 nual Reports;

14 “(ii) in any 4 Annual Reports; or

15 “(iii) in more than 1 Annual Report if  
 16 the President has previously designated  
 17 such country as a country of particular  
 18 concern for religious freedom under para-  
 19 graph (1)(A).

20 “(B) EXERCISE OF WAIVER AUTHORITY.—  
 21 The President may waive the application of  
 22 clauses (i) or (ii) of subparagraph (A) with re-  
 23 spect to a country for up to 2 years if the  
 24 President certifies to the appropriate commit-  
 25 tees of Congress that—

1           “(i) the country has entered into an  
2           agreement with the United States to carry  
3           out specific and credible actions to improve  
4           religious freedom conditions and end reli-  
5           gious freedom violations;

6           “(ii) the country has entered into an  
7           agreement with the United Nations, the  
8           European Union, or other ally of the  
9           United States, to carry out specific and  
10          credible actions to improve religious free-  
11          dom conditions and end religious freedom  
12          violations; or

13          “(iii) waiver is in the national security  
14          interests of the United States.

15          “(C) EFFECT ON DESIGNATION AS COUN-  
16          TRY OF PARTICULAR CONCERN.—The presence  
17          or absence of a country from the Special Watch  
18          List in any given year shall not preclude the  
19          designation of such country as a country of par-  
20          ticular concern for religious freedom under  
21          paragraph (1)(A) in any such year.”; and

22          (2) in subsection (c)(5), in the second sentence,  
23          by inserting “and include a description of the impact  
24          of the designation of such sanction or sanctions that

1       exist in each country” after “determines satisfy the  
2       requirements of this subsection”.

3   **SEC. 403. CONSULTATIONS.**

4       Section 403(a) of the International Religious Free-  
5   dom Act of 1998 (22 U.S.C. 6443(a)) is amended by strik-  
6   ing “As soon as practicable” and inserting “Not later than  
7   90 days”.

8   **SEC. 404. REPORT TO CONGRESS.**

9       Section 404(a) of the International Religious Free-  
10   dom Act of 1998 (22 U.S.C. 6444(a)) is amended—

11           (1) by striking “decides to take action under  
12       section 401” and inserting “takes action under sec-  
13       tion 401”;

14           (2) by striking “decides to take action under  
15       paragraphs” and inserting “takes the required ac-  
16       tion under paragraphs”; and

17           (3) in paragraph (4)(A)—

18               (A) in clause (ii), by striking “and” at the  
19       end;

20               (B) in clause (iii), by striking the period at  
21       the end and inserting “; and”; and

22               (C) by adding at the end the following new  
23       clause:

24                       “(iv) the impact on other policy tools,  
25       and a description of policy tools being ap-

1           plied in the country, including programs  
 2           that target democratic stability, economic  
 3           growth, and counterterrorism.”.

4 **SEC. 405. PRESIDENTIAL WAIVER.**

5       Section 407 of the International Religious Freedom  
 6 Act of 1998 (22 U.S.C. 6447) is amended—

7           (1) in subsection (a), by inserting “, for a 180-  
 8       day period,” after “may waive”; and

9           (2) by adding at the end the following new sub-  
 10       section:

11       “(e) SENSE OF CONGRESS.—It is the sense of Con-  
 12 gress that ongoing and persistent waivers for any country  
 13 designated as a country of particular concern for religious  
 14 freedom under section 402(b) for engaging in or tolerating  
 15 particularly severe violations of religious freedom do not  
 16 fulfill the purposes of this Act, and, given that promotion  
 17 of religious freedom is a compelling interest of United  
 18 States foreign policy, the President, the Secretary of  
 19 State, and other executive branch officials, in consultation  
 20 with Congress, should seek to find ways to address exist-  
 21 ing violations, on a country-by-country basis, through the  
 22 actions specified in section 405 or other commensurate ac-  
 23 tions, possibly including through the actions described in  
 24 section 605, or by some other action that addresses the

1 specific religious freedom violations of each country des-  
 2 ignated.”.

3 **SEC. 406. TERMINATION OF PRESIDENTIAL ACTIONS.**

4 Section 409 of the International Religious Freedom  
 5 Act of 1998 (22 U.S.C. 6449) is amended to read as fol-  
 6 lows:

7 **“SEC. 409. TERMINATION OF PRESIDENTIAL ACTIONS.**

8 “Any Presidential action taken under this Act with  
 9 respect to a foreign country shall terminate after a deter-  
 10 mination by the President, in consultation with the Com-  
 11 mission, and written certification to Congress that the for-  
 12 eign government has taken substantial and verifiable steps  
 13 to cease the particularly severe violations of religious free-  
 14 dom.”.

15 **SEC. 407. STATEMENT OF POLICY REGARDING COUNTRY OF**  
 16 **PARTICULAR CONCERN DESIGNATION FOR**  
 17 **VIOLENT NONSTATE ACTORS.**

18 Title IV of the International Religious Freedom Act  
 19 of 1998 (22 U.S.C. 6441 et seq.) is amended by inserting  
 20 after section 405 the following new section:

21 **“SEC. 405A. STATEMENT OF POLICY REGARDING COUNTRY**  
 22 **OF PARTICULAR CONCERN DESIGNATION**  
 23 **FOR VIOLENT NONSTATE ACTORS.**

24 “(a) FINDINGS.—Congress finds the following:

1           “(1) Since 1998, various administrations have  
2       made designations targeting violent nonstate actors  
3       who engaged in or tolerated systematic, egregious, or  
4       ongoing violations of religious freedom, such as the  
5       Taliban and Serbian groups carrying on atrocities  
6       against Bosnians.

7           “(2) Over the past 10 years the number of vio-  
8       lent nonstate actors has increased, as have violations  
9       of religious freedom perpetuated by such actors.

10          “(b) STATEMENT OF POLICY.—It should be the pol-  
11       icy of the United States Government that—

12           “(1) violent nonstate actors should be eligible  
13       for designation as countries of particular concern de-  
14       scribed in section 402(b) and that Presidential ac-  
15       tions described in section 405, 604, or 605 of this  
16       Act should be applicable to violent nonstate actors or  
17       individual members of such groups; and

18           “(2) the President should include, in the report  
19       to Congress required by section 404, any reasons  
20       why violent nonstate actors that engaged in or toler-  
21       ated restrictions on religious freedom, were not des-  
22       ignated as countries of particular concern, particu-  
23       larly if the Commission made a recommendation for  
24       such a designation to the President and whether any  
25       Presidential actions described in section 405, 604, or

1 605 were taken against violent nonstate actors or in-  
 2 dividual members of such groups.”.

3 **TITLE V—PROMOTION OF**  
 4 **RELIGIOUS FREEDOM**

5 **SEC. 501. ASSISTANCE FOR PROMOTING RELIGIOUS FREE-**  
 6 **DOM.**

7 Section 501 of the International Religious Freedom  
 8 Act of 1998 is amended by adding at the end the following  
 9 new subsections:

10 “(c) AVAILABILITY OF AMOUNTS.—Of the amounts  
 11 made available for fiscal years 2016 through 2021 for the  
 12 Human Rights and Democracy Fund established under  
 13 section 664 of the Freedom Investment Act of 2002 (sub-  
 14 title E of title VI of Public Law 107–228), the Secretary  
 15 of State shall provide to the Office—

16 “(1) not less than 10 percent of such amounts  
 17 for each such fiscal year for the promotion of inter-  
 18 national religious freedom through—

19 “(A) groups that are able to develop legal  
 20 protections or promote cultural and societal un-  
 21 derstanding of international norms of religious  
 22 freedom;

23 “(B) groups that seek to address and miti-  
 24 gate religiously motivated and sectarian violence  
 25 and combat violent extremism; and

1           “(C) those seeking to strengthen investiga-  
2           tions, reporting and monitoring of religious  
3           freedom violations; and

4           “(2) not less than 2 percent of such amounts  
5           for each such fiscal year for the Religious Freedom  
6           Defense Fund established under subsection (d).

7           “(d) RELIGIOUS FREEDOM DEFENSE FUND.—

8           “(1) ESTABLISHMENT.—There is established in  
9           the Department of State a fund to be known as the  
10          ‘Religious Freedom Defense Fund’ (referred to in  
11          this subsection as the ‘Fund’) which shall be admin-  
12          istered by the Ambassador at Large.

13          “(2) AMOUNTS.—The Fund shall consist of  
14          amounts made available under subsection (e)(2).

15          “(3) USE OF FUND.—The Ambassador at  
16          Large shall use amounts in the Fund to issue grants  
17          for the following:

18                 “(A) Victims of religious freedom abuses  
19                 and their families to cover legal and other ex-  
20                 penses that may arise from detention, imprison-  
21                 ment, torture, fines, and other restrictions.

22                 “(B) Projects to help create and support  
23                 training of a new generation of defenders of re-  
24                 ligious freedom, including legal and political ad-  
25                 vocates, and civil society projects which seek to



1 create advocacy networks, strengthen legal rep-  
2 resentation, train and educate new religious  
3 freedom defenders, and build the capacity of re-  
4 ligious communities and rights defenders to  
5 protect against religious freedom violations,  
6 mitigate societal or sectarian violence, or mini-  
7 mize legal or other restrictions of the right to  
8 the freedom of religion.

9 “(4) PREFERENCE.—In issuing grants under  
10 paragraph (3), the Ambassador at Large shall, as  
11 appropriate, give preference to projects targeting re-  
12 ligious freedom violations in countries designated as  
13 countries of particular concern for religious freedom  
14 under section 402(b) and those included on the Spe-  
15 cial Watch List.

16 “(c) CONSULTATION.—The Ambassador at Large  
17 should consult, in developing priorities and policies for dis-  
18 bursing the funds referred to in subsection (c), including  
19 grant policies and the identification of potential grantees,  
20 with other Federal agencies, including the Commission,  
21 and the International Republican Institute, the National  
22 Democratic Institute, the National Endowment for De-  
23 mocracy and, as appropriate, other nongovernmental orga-  
24 nizations.”.

1     **TITLE VI—REFUGEE, ASYLUM,**  
 2     **AND CONSULAR MATTERS**

3     **SEC. 601. ACTIONS AGAINST PERSONS RESPONSIBLE FOR**  
 4             **COMMITTING PARTICULARLY SEVERE VIOLA-**  
 5             **TIONS OF INTERNATIONAL RELIGIOUS FREE-**  
 6             **DOM.**

7     Title VI of the International Religious Freedom Act  
 8     of 1998 (22 U.S.C. 6471 et seq.) is amended—

9             (1) by redesignating section 605 as section 606;  
 10            and

11            (2) by inserting after section 604 the following  
 12            new section:

13     **“SEC. 605. ACTIONS AGAINST PERSONS RESPONSIBLE FOR**  
 14             **ENGAGING IN OR TOLERATING PARTICU-**  
 15             **LARLY SEVERE VIOLATIONS OF INTER-**  
 16             **NATIONAL RELIGIOUS FREEDOM.**

17            “(a) AUTHORITY TO SANCTION PERSONS RESPON-

18     SIBLE FOR ENGAGING IN OR TOLERATING PARTICULARLY

19     SEVERE VIOLATIONS OF INTERNATIONAL RELIGIOUS

20     FREEDOM.—Notwithstanding section 202 of the Inter-

21     national Emergency Economic Powers Act (50 U.S.C.

22     1701), the President may exercise the authority specified

23     in section 203 of such Act with respect to—

24            “(1) any foreign person that the President de-

25     termines, based on credible evidence, plays a role in

1 committing, ordering, sponsoring, or materially sup-  
2 porting systemic, egregious, and ongoing violations  
3 of religious freedom; or

4 “(2) any foreign person that the President de-  
5 termines to be providing material or other assistance  
6 supporting violence or terrorist acts targeting mem-  
7 bers of religious groups.

8 “(b) REPORT TO CONGRESS ON IDENTIFICATION AND  
9 SANCTION OF PERSONS ENGAGING IN OR TOLERATING  
10 PARTICULARLY SEVERE VIOLATIONS OF INTERNATIONAL  
11 RELIGIOUS FREEDOM.—

12 “(1) IN GENERAL.—Upon exercising the au-  
13 thority described in subsection (a) with respect to a  
14 foreign person, the President shall submit to the ap-  
15 propriate congressional committees a report—

16 “(A) identifying the foreign persons that  
17 the President determines to be subject to action  
18 under subsection (a) and the basis for such de-  
19 termination; and

20 “(B) describing the actions carried out  
21 against such foreign persons pursuant to sub-  
22 section (a).

23 “(2) REPORT ON REMOVAL OF SANCTIONS.—  
24 Upon suspending or terminating any action imposed  
25 on a person under the authority of subsection (a),

1 the President shall submit to the appropriate con-  
2 gressional committees written notification of such  
3 suspension or termination.

4 “(3) SUBMISSION OF CLASSIFIED INFORMA-  
5 TION.—Reports submitted under this subsection  
6 shall be submitted in unclassified form, but may  
7 contain a classified annex.

8 “(4) DEFINITIONS.—In this subsection:

9 “(A) APPROPRIATE CONGRESSIONAL COM-  
10 MITTEES.—The term ‘appropriate congressional  
11 committees’ means—

12 “(i) the Committee on Financial Serv-  
13 ices and the Committee on Foreign Affairs  
14 of the House of Representatives; and

15 “(ii) the Committee on Banking,  
16 Housing, and Urban Affairs and the Com-  
17 mittee on Foreign Relations of the Senate.

18 “(B) FOREIGN PERSON.—The term ‘for-  
19 eign person’ means a person that is not a  
20 United States person.

21 “(C) PERSON.—The term ‘person’ means  
22 an individual or entity.

23 “(D) UNITED STATES PERSON.—The term  
24 ‘United States person’ means—

1 “(i) a United States citizen or an  
 2 alien lawfully admitted for permanent resi-  
 3 dence to the United States; or

4 “(ii) an entity organized under the  
 5 laws of the United States or of any juris-  
 6 diction within the United States, including  
 7 a foreign branch of such entity.”.

## 8 **TITLE VII—MISCELLANEOUS** 9 **PROVISIONS**

### 10 **SEC. 701. MISCELLANEOUS PROVISIONS.**

11 Title VII of the International Religious Freedom Act  
 12 of 1998 (22 U.S.C. 6481 et seq.) is amended by adding  
 13 at the end the following new sections:

### 14 **“SEC. 702. CODES OF CONDUCT FOR UNITED STATES INSTI- 15 TUTIONS OF HIGHER EDUCATION OUTSIDE 16 THE UNITED STATES.**

17 “(a) FINDING.—Congress recognizes the enduring  
 18 importance of United States institutions of higher edu-  
 19 cation worldwide both for their potential for shaping posi-  
 20 tive leadership and new educational models in host coun-  
 21 tries and for their emphasis on teaching universally recog-  
 22 nized rights of free inquiry and academic freedom.

23 “(b) SENSE OF CONGRESS.—It is the sense of Con-  
 24 gress that United States institutions of higher education  
 25 operating campuses outside the United States or estab-

1 lishing any educational entities with foreign governments,  
2 particularly with or in countries the governments of which  
3 engage in or tolerate severe violations of religious freedom  
4 as identified in the Annual Report and the annual report  
5 of the Congressional-Executive Commission on China,  
6 should adopt a code of conduct—

7           “(1) upholding the right of freedom of religion  
8       of their employees and students, including the right  
9       to manifest that religion peacefully as protected in  
10      international law;

11           “(2) ensuring that the religious views and  
12      peaceful practice of religion in no way affect, or be  
13      allowed to affect, the status of a worker’s or faculty  
14      member’s employment or a student’s enrollment; and

15           “(3) affirming that all negotiations, contracts,  
16      or memoranda of understanding engaged in or con-  
17      structed with a foreign government to establish any  
18      educational entity, shall be open, transparent, and  
19      made available for public inspection before conclu-  
20      sion and that any such agreement shall affirm, at all  
21      times, academic freedom and universal rights to the  
22      freedoms of religion, speech, assembly, and associa-  
23      tion.

1 **“SEC. 703. SENSE OF CONGRESS REGARDING NATIONAL SE-**  
 2 **CURITY STRATEGY TO PROMOTE RELIGIOUS**  
 3 **FREEDOM THROUGH UNITED STATES FOR-**  
 4 **EIGN POLICY.**

5 “It is the sense of Congress that—

6 “(1) the annual national security strategy re-  
 7 port of the President required by section 108 of the  
 8 National Security Act of 1947 (50 U.S.C. 3043)  
 9 should promote international religious freedom as a  
 10 foreign policy and national security priority and  
 11 should articulate that promotion of the right to free-  
 12 dom of religion is a strategy that protects other, re-  
 13 lated human rights, and advances democracy outside  
 14 the United States, and make clear its importance to  
 15 United States foreign policy goals of stability, secu-  
 16 rity, development, and diplomacy; and

17 “(2) the national security strategy report  
 18 should be a guide for the strategies and activities of  
 19 relevant Federal agencies and inform the Depart-  
 20 ment of Defense quadrennial defense review under  
 21 section 118 of title 10, United States Code, and the  
 22 Department of State Quadrennial Diplomacy and  
 23 Development Review.”.

24 **SEC. 702. CLERICAL AMENDMENTS.**

25 The table of contents of the International Religious  
 26 Freedom Act of 1998 (22 U.S.C. 6401 note) is amended—

- 1           (1) by inserting after the item relating to sec-  
2           tion 405 the following:

“Sec. 405A. Statement of policy regarding country of particular concern designation for violent nonstate actors.”;

- 3           (2) by striking the item relating to section 605  
4           and inserting the following:

“Sec. 606. Studies on the effect of expedited removal provisions on asylum claims.”;

- 5           (3) by inserting after the item relating to sec-  
6           tion 604 the following:

“Sec. 605. Actions against persons responsible for committing particularly severe violations of international religious freedom.”;

- 7           and

- 8           (4) by adding at the end the following:

“Sec. 702. Codes of conduct for United States institutions of higher education operating outside the United States.

“Sec. 703. Sense of Congress regarding national security strategy to promote religious freedom through United States foreign policy.”.



**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 1150  
OFFERED BY MR. SMITH OF NEW JERSEY**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Frank R. Wolf International Religious Freedom Act”.

4 (b) TABLE OF CONTENTS.—The table of contents for  
5 this Act is as follows:

Sec. 1. Short title and table of contents.  
Sec. 2. Findings; Policy.  
Sec. 3. Definitions.

**TITLE I—DEPARTMENT OF STATE ACTIVITIES**

Sec. 101. Office on International Religious Freedom; Ambassador at Large for International Religious Freedom.  
Sec. 102. Annual Report on International Religious Freedom.  
Sec. 103. Training for Foreign Service officers; report.  
Sec. 104. Prisoner lists and issue briefs on religious freedom concerns.

**TITLE II—NATIONAL SECURITY COUNCIL**

Sec. 201. Special Adviser for International Religious Freedom.

**TITLE III—PRESIDENTIAL ACTIONS**

Sec. 301. Non-state actor designations.  
Sec. 302. Presidential actions in response to particularly severe violations of religious freedom.  
Sec. 303. Report to Congress.  
Sec. 304. Presidential waiver.  
Sec. 305. Publication in the Federal Register.

**TITLE IV—PROMOTION OF RELIGIOUS FREEDOM**

Sec. 401. Assistance for promoting religious freedom.

TITLE V—DESIGNATED PERSONS LIST FOR PARTICULARLY  
SEVERE VIOLATIONS OF RELIGIOUS FREEDOM

Sec. 501. Designated Persons List for Particularly Severe Violations of Religious Freedom.

TITLE VI—MISCELLANEOUS PROVISIONS

Sec. 601. Miscellaneous provisions.

Sec. 602. Clerical amendments.

1   **SEC. 2. FINDINGS; POLICY.**

2           (a) FINDINGS.—Section 2(a) of the International Re-  
3   ligious Freedom Act of 1998 (22 U.S.C. 6401(a)) is  
4   amended—

5           (1) in paragraph (3), by inserting immediately  
6   prior to the penultimate sentence the following new  
7   sentence: “The freedom of thought, conscience, and  
8   religion is understood to protect theistic and non-  
9   theistic beliefs as well as the right not to profess or  
10   practice any religion.”; and

11          (2) in paragraph (6)—

12           (A) by inserting “and the specific targeting  
13   of non-theists, humanists, and atheists because  
14   of their beliefs” after “religious persecution”;  
15   and

16           (B) by inserting “and in regions where  
17   non-state actors exercise significant political  
18   power and influence” after “religious majori-  
19   ties”.

1 (b) POLICY.—Section 2(b) of the International Reli-  
2 gious Freedom Act of 1998 (22 U.S.C. 6401(b)) is amend-  
3 ed by adding at the end the following new paragraph:

4 “(6) Because the promotion of international re-  
5 ligious freedom protects human rights, advances de-  
6 mocracy abroad, and advances United States inter-  
7 ests in stability, security, and development globally,  
8 the promotion of international religious freedom re-  
9 quires new and evolving policies, and diplomatic re-  
10 sponses that are drawn from the expertise of the na-  
11 tional security agencies, the diplomatic services, and  
12 other governmental agencies and nongovernmental  
13 organizations, and are coordinated across and car-  
14 ried out by the entire range of Federal agencies.”.

15 **SEC. 3. DEFINITIONS.**

16 Section 3 of the International Religious Freedom Act  
17 of 1998 (22 U.S.C. 6402) is amended—

18 (1) in paragraph (13)—

19 (A) in subparagraph (A)—

20 (i) by redesignating clauses (iv) and

21 (v) as clauses (v) and (vi), respectively;

22 and

23 (ii) by inserting after clause (iii) the

24 following:

1 “(iv) not professing a particular reli-  
2 gion, or any religion;”; and

3 (B) in subparagraph (B)—

4 (i) by inserting “conscience, non-the-  
5 istic views, or” before “religious belief or  
6 practice”; and

7 (ii) by inserting after “forced religious  
8 conversion” the following: “, forcibly com-  
9 pelling non-believers or non-theists to re-  
10 cant their beliefs or to convert”; and

11 (2) by adding at the end, the following new  
12 paragraphs:

13 “(14) SPECIAL WATCH LIST.—The term ‘Spe-  
14 cial Watch List’ means the Special Watch List as  
15 contained in the described in Executive Summary to  
16 the Annual Report and described in section  
17 102(b)(1)(F)(iii).

18 “(15) NON-STATE ACTOR.—The term ‘non-state  
19 actor’ means a nonsovereign entity that exercises  
20 significant political power and is able to exert influ-  
21 ence at a national or international level but does not  
22 belong to or ally itself to any particular country and  
23 often employs illegal violence in pursuit of its objec-  
24 tives.

1           “(16) INSTITUTION OF HIGHER EDUCATION.—  
 2       The term ‘institution of higher education’ has the  
 3       meaning given that term in section 101 of the High-  
 4       er Education Act of 1965 (20 U.S.C. 1001)”.

5           **TITLE I—DEPARTMENT OF**  
 6           **STATE ACTIVITIES**

7       **SEC. 101. OFFICE ON INTERNATIONAL RELIGIOUS FREE-**  
 8           **DOM; AMBASSADOR AT LARGE FOR INTER-**  
 9           **NATIONAL RELIGIOUS FREEDOM.**

10       (a) IN GENERAL.—Section 101 of the International  
 11       Religious Freedom Act of 1998 (22 U.S.C. 6411) is  
 12       amended—

13           (1) in subsection (b), by adding at the end be-  
 14       fore the period the following: “, and shall report di-  
 15       rectly to the Secretary of State”;

16           (2) in subsection (c)—

17               (A) in paragraph (1)—

18                   (i) by striking “responsibility” and in-  
 19               serting “responsibilities”;

20                   (ii) by striking “shall be to advance”  
 21               and inserting the following: “shall be to—  
 22               “(A) advance”;

23                   (iii) in subparagraph (A) (as so  
 24               added), by striking the period at the end  
 25               and inserting “; and”; and

1 (iv) by adding at the end the following  
2 new subparagraph:

3 “(B) integrate United States international  
4 religious freedom policies and strategies into  
5 the foreign policy efforts of the United States.”;

6 (B) in paragraph (2), by inserting “the  
7 principal adviser to” before “the Secretary of  
8 State”;

9 (C) in paragraph (3)—

10 (i) in subparagraph (A), by striking  
11 “and” at the end;

12 (ii) in subparagraph (B), by striking  
13 the period at the end and inserting “;  
14 and”; and

15 (iii) by adding at the end the fol-  
16 lowing new subparagraph:

17 “(C) contacts with nongovernmental orga-  
18 nizations that have an impact on the state of  
19 religious freedom in their respective societies or  
20 regions, or internationally.”;

21 (D) by redesignating paragraph (4) as  
22 paragraph (5); and

23 (E) by inserting after paragraph (3) the  
24 following new paragraph:

1           “(4) COORDINATION RESPONSIBILITIES.—In  
2           order to promote religious freedom as an interest of  
3           United States foreign policy, the Ambassador at  
4           Large—

5                   “(A) shall coordinate international reli-  
6                   gious freedom policies across all programs,  
7                   projects, and activities of the United States;  
8                   and

9                   “(B) should participate in any interagency  
10                  processes on issues in which the promotion of  
11                  international religious freedom policy can ad-  
12                  vance United States national security interests,  
13                  including in democracy promotion, stability, se-  
14                  curity, and development globally.”; and

15                 (3) in subsection (d), by striking “staff for the  
16                 Office” and all that follows through the period at  
17                 the end and inserting “individuals to fill at least 25  
18                 full-time equivalent staff positions, and any other  
19                 temporary staff positions as needed to compile, edit,  
20                 and manage the Annual Report under the direct su-  
21                 pervision of the Ambassador at Large, and for the  
22                 conduct of investigations by the Office and for nec-  
23                 essary travel to carry out the provisions of this Act.  
24                 The Secretary of State should also provide to the  
25                 Ambassador at Large funds that are sufficient to

1        carry out the duties described in this section, includ-  
2        ing as necessary representation funds, in amounts  
3        comparable to those provided to other Ambassadors  
4        at Large in the Department of State.”.

5        (b) SENSE OF CONGRESS.—Because international re-  
6        ligious freedom is a vital foreign policy interest and one  
7        that needs coordination across many regional bureaus and  
8        among Special Envoys and Special Representatives with  
9        overlapping mandates, the Secretary of State should con-  
10       sider elevating the office of International Religious Free-  
11       dom and the position of the Ambassador-at-Large for  
12       International Religious Freedom to the Office of the Sec-  
13       retary, similar to other Ambassador-at-Large positions  
14       that now report directly to the Secretary. Providing the  
15       Office of International Religious Freedom with additional  
16       resources and status will demonstrate both the strategic  
17       importance of international religious freedom policy within  
18       the State Department bureaucracy and show persecuted  
19       religious groups globally that the U.S. gives priority to the  
20       protection and promotion of international religious free-  
21       dom as mandated by the International Religious Freedom  
22       Act of 1998.



1 **SEC. 102. ANNUAL REPORT ON INTERNATIONAL RELIGIOUS**  
2 **FREEDOM.**

3 (a) IN GENERAL.—Section 102(b)(1) of the Inter-  
4 national Religious Freedom Act of 1998 (22 U.S.C.  
5 6412(b)(1)) is amended—

6 (1) in the matter preceding subparagraph (A),  
7 by striking “September 1” and inserting “May 1”;

8 (2) in subparagraph (A)—

9 (A) by redesignating clause (iv) as clause  
10 (vii); and

11 (B) by inserting after clause (iii) the fol-  
12 lowing new clauses:

13 “(iv) particularly severe violations of  
14 religious freedom in that country in the  
15 case of a foreign country with respect to  
16 which a government does not exist or the  
17 government does not control its territory;

18 “(v) an identification of prisoners in  
19 that country pursuant to section 108;

20 “(vi) any action taken by the govern-  
21 ment of that country to censor religious  
22 content, communications, or worship activi-  
23 ties online, including descriptions of the  
24 targeted religious group, the content, com-  
25 munication, or activities censored, and the  
26 means used.”;

1 (3) in subparagraph (B), in the matter pre-  
2 ceding clause (i)—

3 (A) by inserting “persecution of lawyers,  
4 politicians, or other human rights advocates  
5 seeking to defend the rights of members of reli-  
6 gious groups or highlight religious freedom vio-  
7 lations, prohibitions on ritual animal slaughter  
8 or male infant circumcision,” after “entire reli-  
9 gions,”; and

10 (B) by inserting “policies that ban or re-  
11 strict the public manifestation of religious belief  
12 and the peaceful involvement of religious groups  
13 or their members in the political life of each  
14 such foreign country,” after “such groups,”;

15 (4) in subparagraph (C)—

16 (A) by striking “A description” and insert-  
17 ing “A comprehensive description”;

18 (B) by striking “policies in support” and  
19 inserting “diplomatic and political coordination  
20 efforts, and other policies in support”; and

21 (C) by adding at the end before the period  
22 the following: “, and a comprehensive and coun-  
23 try-specific analysis of the impact of actions by  
24 the United States on the status of religious  
25 freedom in each such country”; and

1 (5) in subparagraph (F)—

2 (A) in clause (i)—

3 (i) by striking “section 402(b)(1)”

4 and inserting “section 402(b)(1)(B)(i)”;

5 and

6 (ii) by adding at the end the fol-

7 lowing: “Any country in which a non-state

8 actor designated as an entity of particular

9 concern for religious freedom under section

10 301 of the Frank R. Wolf International

11 Religious Freedom Act is located shall be

12 included in this section of the report.”

13 (B) by adding at the end the following new

14 clause:

15 “(iii) SPECIAL WATCH LIST.—A list,

16 to be known as the ‘Special Watch List’,

17 which shall identify each country that en-

18 gages in or tolerates severe violations of re-

19 ligious freedom during the previous year

20 but which the President determines does

21 not meet, at the time of the publication of

22 the Annual Report, all of the criteria de-

23 scribed in section 3(11) for designation

24 under section 402(b)(1).”.

1 (b) SENSE OF CONGRESS.—It is the sense of Con-  
2 gress that—

3 (1) the original intent of the International Reli-  
4 gious Freedom Act of 1998 (22 U.S.C. 6401 et seq.)  
5 was to require annual reports from both the Depart-  
6 ment of State and the Commission on International  
7 Religious Freedom to be delivered each year, during  
8 the same calendar year, and with at least 5 months  
9 separating these reports, in order to provide updated  
10 information for policy-makers, Members of Congress,  
11 and nongovernmental organizations; and

12 (2) given that the annual Country Reports on  
13 Human Rights Practices no longer contain updated  
14 information on religious freedom conditions globally,  
15 it is important that the Department of State and the  
16 Commission work together to fulfill the original in-  
17 tent of the International Religious Freedom Act of  
18 1998.

19 **SEC. 103. TRAINING FOR FOREIGN SERVICE OFFICERS; RE-**  
20 **PORT.**

21 (a) AMENDMENT TO FOREIGN SERVICE ACT OF  
22 1980.—Section 708 of the Foreign Service Act of 1980  
23 (22 U.S.C. 4028) is amended—

24 (1) by redesignating subsections (b) and (c) as  
25 subsections (d) and (e), respectively;

1 (2) in subsection (d), as redesignated, by strik-  
2 ing “The Secretary of State” and inserting “REFU-  
3 GEES.—The Secretary of State”;

4 (3) in subsection (e), as redesignated, by strik-  
5 ing “The Secretary of State” and inserting “CHILD  
6 SOLDIERS.—The Secretary of State”;

7 (4) by striking subsection (a) and inserting the  
8 following:

9 “(a) DEVELOPMENT OF CURRICULUM.—

10 “(1) IN GENERAL.—The Secretary of State  
11 shall develop a curriculum for training United States  
12 Foreign Service officers in the scope and strategic  
13 value of international religious freedom, how viola-  
14 tions of international religious freedom harm funda-  
15 mental United States interests, how the advance-  
16 ment of international religious freedom can advance  
17 such interests, how United States international reli-  
18 gious freedom policy should be carried out in prac-  
19 tice by United States diplomats and other Foreign  
20 Service officers, and the relevance and relationship  
21 of international religious freedom to United States  
22 defense, diplomacy, development, and public affairs  
23 efforts. The Secretary of State shall ensure the  
24 availability of sufficient resources to develop and im-  
25 plement such curriculum.

1           “(2) ROLE OF OTHER OFFICIALS.—The Sec-  
2       retary of State shall carry out paragraph (1)—

3           “(A) with the assistance of the Amba-  
4       sador at Large for International Religious  
5       Freedom appointed under section 101(b) of the  
6       International Religious Freedom Act of 1998;

7           “(B) in coordination with the Director of  
8       the George P. Shultz National Foreign Affairs  
9       Training Center and other Federal officials as  
10      appropriate; and

11          “(C) in consultation with the United  
12      States Commission on International Religious  
13      Freedom established in section 201(a) of the  
14      International Religious Freedom Act of 1998  
15      and other relevant stakeholders.

16      “(b) TRAINING PROGRAM.—Not later than the date  
17      that is one year after the date of the enactment of the  
18      Frank R. Wolf International Religious Freedom Act, the  
19      Director of the George P. Shultz National Foreign Affairs  
20      Training Center shall begin mandatory training on reli-  
21      gious freedom for all Foreign Service officers, including  
22      all entry level officers, all officers prior to departure for  
23      posting outside the United States, and all outgoing deputy  
24      chiefs of mission and ambassadors. Such training shall,

1 at minimum, be a separate, independent, and required  
2 segment of each of the following:

3 “(1) The A-100 course attended by all Foreign  
4 Service officers.

5 “(2) The courses required of every Foreign  
6 Service officer prior to a posting outside the United  
7 States, with segments tailored to the particular reli-  
8 gious demography, religious freedom conditions, and  
9 United States strategies for advancing religious free-  
10 dom, in each receiving country.

11 “(3) The courses required of all outgoing dep-  
12 uty chiefs of mission and ambassadors.

13 “(c) INFORMATION SHARING.—The curriculum and  
14 training materials developed pursuant to subsections (a)  
15 and (b) should be made available to all other Federal  
16 agencies.”.

17 (b) REPORT.—Not later than 180 days after the date  
18 of the enactment of this Act, the Secretary of State, with  
19 the assistance of the Ambassador at Large for Inter-  
20 national Religious Freedom, and the Director of the  
21 George P. Shultz National Foreign Affairs Training Cen-  
22 ter, shall submit to the Committee on Foreign Affairs of  
23 the House of Representatives and the Committee on For-  
24 eign Relations of the Senate a report containing a com-  
25 prehensive plan for undertaking training for Foreign Serv-

1 ice officers as required under section 708 of the Foreign  
2 Services Act of 1980, as amended by subsection (a) of this  
3 section.

4 **SEC. 104. PRISONER LISTS AND ISSUE BRIEFS ON RELI-**  
5 **GIUS FREEDOM CONCERNS.**

6 Section 108 of the International Religious Freedom  
7 Act of 1998 (22 U.S.C. 6417) is amended—

8 (1) in subsection (b), by striking “faith” and  
9 inserting “activities, religious freedom advocacy, or  
10 efforts to protect and advance the universally-recog-  
11 nized right to the freedom of religion,”;

12 (2) in subsection (c), by striking “, as appro-  
13 priate, provide” and insert “make available”; and

14 (3) by adding at the end the following new sub-  
15 section:

16 “(d) VICTIMS LIST MAINTAINED BY THE UNITED  
17 STATES COMMISSION ON INTERNATIONAL RELIGIOUS  
18 FREEDOM.—

19 “(1) IN GENERAL.—The Commission shall  
20 make publicly available online and in official publica-  
21 tions lists of persons it determines are imprisoned,  
22 detained, disappeared, placed under house arrest,  
23 tortured, or subject to forced renunciations of faith  
24 for their religious activity or religious freedom advoca-  
25 cy by the government of a foreign country that the



1 Commission recommends for designation as a coun-  
2 try of particular concern for religious freedom under  
3 section 402(b)(1) or by a non-state actor that the  
4 Commission recommends for designation as an enti-  
5 ty of particular concern for religious freedom under  
6 section 301 of the Frank R. Wolf International Reli-  
7 gious Freedom Act and include as much publicly-  
8 available information as possible on the conditions  
9 and circumstances of such persons.

10 “(2) DISCRETION.—In compiling such lists, the  
11 Commission shall exercise all appropriate discretion,  
12 including consideration of the safety and security of,  
13 and benefit to, the persons who may be included on  
14 the lists and the families of such persons.”.

## 15 **TITLE II—NATIONAL SECURITY** 16 **COUNCIL**

### 17 **SEC. 201. SPECIAL ADVISER FOR INTERNATIONAL RELI-** 18 **GIOUS FREEDOM.**

19 Section 101 of the National Security Act of 1947 (50  
20 U.S.C. 3021) is amended by striking subsection (k) and  
21 inserting the following:

22 “(k) SENSE OF CONGRESS.—It is the sense of Con-  
23 gress that there should be within the staff of the National  
24 Security Council a Special Adviser to the President on  
25 International Religious Freedom, whose position should be

1 comparable to that of a director within the Executive Of-  
 2 fice of the President, with the primary responsibility to  
 3 serve as a resource for executive branch officials on inter-  
 4 national religious freedom, compiling and maintaining in-  
 5 formation on the facts and circumstances of violations of  
 6 religious freedom (as defined in section 3 of the Inter-  
 7 national Religious Freedom Act of 1998), and making rel-  
 8 evant policy recommendations to advance United States  
 9 international religious freedom policy. The Special Advisor  
 10 should also assist the Ambassador-at-Large to coordinate  
 11 international religious freedom policies and strategies  
 12 throughout the executive branch and within any inter-  
 13 agency policy committees where the Ambassador-at-Large  
 14 participates.”.

## 15 **TITLE III—PRESIDENTIAL** 16 **ACTIONS**

### 17 **SEC. 301. NON-STATE ACTOR DESIGNATIONS.**

18 (a) IN GENERAL.—The President shall, concurrent  
 19 with the annual foreign country review required by section  
 20 402(b)(1) of the International Religious Freedom Act of  
 21 1998 (22 U.S.C. 6442(b)(1))—

22 (1) review and identify any non-state actors op-  
 23 erating in any such reviewed country or surrounding  
 24 region that have engaged in particularly severe viola-  
 25 tions of religious freedom; and

1           (2) designate, in a manner consistent with such  
2    Act, each such non-state actor as an entity of par-  
3    ticular concern for religious freedom.

4    (b) REPORT.—Whenever the President designates a  
5    non-state actor under subsection (a) as an entity of par-  
6    ticular concern for religious freedom, the President shall,  
7    as soon as practicable after the designation is made, sub-  
8    mit to the appropriate congressional committees a report  
9    detailing the reasons for such designation.

10   (c) ACTIONS.—The President should take specific ac-  
11   tions to address severe violations of religious freedom of  
12   non-state actors that are designated under subsection (a),  
13   including taking actions commensurate to those actions  
14   described in section 405 of the International Religious  
15   Freedom Act of 1998 (22 U.S.C. 6445).

16   (d) DEPARTMENT OF STATE ANNUAL REPORT.—The  
17   Secretary of State should include information detailing the  
18   reasons the President designated a non-state actor as an  
19   entity of particular concern for religious freedom under  
20   subsection (a) in the Annual Report required in section  
21   102(b)(1) of the International Religious Freedom Act of  
22   1998 (22 U.S.C. 6442(b)(1)).

23   (e) SENSE OF CONGRESS.—It is the sense of Con-  
24   gress that the Secretary of State should work with Con-  
25   gress to create new political, financial, and diplomatic

1 tools to address severe violations of religious freedom by  
2 non-state actors and to update the actions the President  
3 can take in section 405 of the International Religious  
4 Freedom Act of 1998.

5 (f) DETERMINATIONS OF RESPONSIBLE PARTIES.—  
6 In order to appropriately target Presidential actions under  
7 the International Religious Freedom Act of 1998 in re-  
8 sponse, the President shall with respect to each non-state  
9 actor designated as an entity of particular concern for reli-  
10 gious freedom under subsection (a), seek to determine the  
11 specific officials or members thereof that are responsible  
12 for the particularly severe violations of religious freedom  
13 engaged in or tolerated by that entity.

14 (g) DEFINITIONS.—In this section, the terms “appro-  
15 priate congressional committees”, “non-state actor”, and  
16 “particularly severe violations of religious freedom” have  
17 the meanings given such terms in section 3 of the Inter-  
18 national Religious Freedom Act of 1998 (22 U.S.C.  
19 6402), as amended by section 3 of this Act.

20 **SEC. 302. PRESIDENTIAL ACTIONS IN RESPONSE TO PAR-**  
21 **TICULARLY SEVERE VIOLATIONS OF RELI-**  
22 **GIOUS FREEDOM.**

23 Section 402 of the International Religious Freedom  
24 Act of 1998 (22 U.S.C. 6442) is amended—

25 (1) in subsection (b)—

1 (A) in paragraph (1)—

2 (i) by amending subparagraph (A) to  
3 read as follows:

4 “(A) IN GENERAL.—Not later than 90  
5 days after the date on which each Annual Re-  
6 port is submitted under section 102(b), the  
7 President shall—

8 “(i) review the status of religious free-  
9 dom in each foreign country to determine  
10 whether the government of that country  
11 has engaged in or tolerated particularly se-  
12 vere violations of religious freedom in each  
13 such country during the preceding 12  
14 months or longer; and

15 “(ii) designate each country the gov-  
16 ernment of which has engaged in or toler-  
17 ated violations described in clause (i) as a  
18 country of particular concern for religious  
19 freedom.”; and

20 (ii) in subparagraph (C), by striking  
21 “September 1 of the respective year” and  
22 inserting “the date on which each Annual  
23 Report is submitted under section 102(b)”;

24 (B) by amending paragraph (3) to read as  
25 follows:

1 (C) by adding at the end, the following  
2 new paragraph:

3 “(4) TREATMENT OF COUNTRIES ON SPECIAL  
4 WATCH LIST.—

5 “(A) IN GENERAL.—The President shall  
6 designate as a country of particular concern for  
7 religious freedom under paragraph (1)(A) any  
8 country that appears on the Special Watch List  
9 in more than 2 consecutive Annual Reports.

10 “(B) EXERCISE OF WAIVER AUTHORITY.—  
11 The President may waive the application of  
12 subparagraph (A) with respect to a country for  
13 up to 2 years if the President certifies to the  
14 appropriate committees of Congress that—

15 “(i) the country has entered into an  
16 agreement with the United States to carry  
17 out specific and credible actions to improve  
18 religious freedom conditions and end reli-  
19 gious freedom violations;

20 “(ii) the country has entered into an  
21 agreement with the United Nations, the  
22 European Union, or other ally of the  
23 United States, to carry out specific and  
24 credible actions to improve religious free-

1 (C) by adding at the end, the following  
2 new paragraph:

3 “(4) TREATMENT OF COUNTRIES ON SPECIAL  
4 WATCH LIST.—

5 “(A) IN GENERAL.—The President shall  
6 designate as a country of particular concern for  
7 religious freedom under paragraph (1)(A) any  
8 country that appears on the Special Watch List  
9 in more than 2 consecutive Annual Reports.

10 “(B) EXERCISE OF WAIVER AUTHORITY.—  
11 The President may waive the application of  
12 subparagraph (A) with respect to a country for  
13 up to 2 years if the President certifies to the  
14 appropriate committees of Congress that—

15 “(i) the country has entered into an  
16 agreement with the United States to carry  
17 out specific and credible actions to improve  
18 religious freedom conditions and end reli-  
19 gious freedom violations;

20 “(ii) the country has entered into an  
21 agreement with the United Nations, the  
22 European Union, or other ally of the  
23 United States, to carry out specific and  
24 credible actions to improve religious free-

1                   dom conditions and end religious freedom  
2                   violations; or

3                   “(iii) the waiver is in the national se-  
4                   curity interests of the United States.

5                   “(C) EFFECT ON DESIGNATION AS COUN-  
6                   TRY OF PARTICULAR CONCERN.—The presence  
7                   or absence of a country from the Special Watch  
8                   List in any given year shall not preclude the  
9                   designation of such country as a country of par-  
10                  ticular concern for religious freedom under  
11                  paragraph (1)(A) in any such year.”; and  
12                  (2) in subsection (c)(5), in the second sentence,  
13                  by inserting “and include a description of the impact  
14                  of the designation of such sanction or sanctions that  
15                  exist in each country” after “determines satisfy the  
16                  requirements of this subsection”.

17 **SEC. 303. REPORT TO CONGRESS.**

18                  Section 404(a)(4)(A) of the International Religious  
19                  Freedom Act of 1998 (22 U.S.C. 6444(a)(4)(A)) is  
20                  amended—

21                  (1) in clause (iii), by striking the period at the  
22                  end and inserting “; and”; and

23                  (2) by adding at the end the following new  
24                  clause:



1 “(iv) the impact on the advancement  
2 of United States interests in democracy,  
3 human rights, and security, and a descrip-  
4 tion of policy tools being applied in the  
5 country, including programs that target  
6 democratic stability, economic growth, and  
7 counter-terrorism.”.

8 **SEC. 304. PRESIDENTIAL WAIVER.**

9 Section 407 of the International Religious Freedom  
10 Act of 1998 (22 U.S.C. 6447) is amended—

11 (1) in subsection (a)—

12 (A) by striking “subsection (b)” and in-  
13 serting “subsection (c)”; and

14 (B) by inserting “, for a single 180-day pe-  
15 riod,” after “may waive”;

16 (2) by striking “that—” and all that follows  
17 and inserting “that the exercise of such waiver au-  
18 thority would further the purposes of this Act.”;

19 (3) by redesignating subsection (b) as sub-  
20 section (c);

21 (4) by inserting after subsection (a) the fol-  
22 lowing:

23 “(b) **ADDITIONAL AUTHORITY.**—Subject to sub-  
24 section (c), the President may waive, for any additional  
25 period of time after the 180-day period described in sub-

1 section (a), the application of any of the actions described  
2 in paragraphs (9) through (15) of section 405(a) (or a  
3 commensurate action in substitution thereto) with respect  
4 to a country, if the President determines and so reports  
5 to the appropriate congressional committees that—

6 “(1) the respective foreign government has  
7 ceased the violations giving rise to the Presidential  
8 action; or

9 “(2) the exercise of such authority is important  
10 to the national interests of the United States.”.

11 (5) in subsection (c), by inserting “or (b)” after  
12 “subsection (a)”; and

13 (6) by adding at the end the following new sub-  
14 section:

15 “(d) SENSE OF CONGRESS.—It is the sense of Con-  
16 gress that—

17 “(1) ongoing and persistent waivers of the ap-  
18 plication of any of the actions described in para-  
19 graphs (9) through (15) of section 405(a) (or com-  
20 mensurate action in substitution thereto) with re-  
21 spect to a country do not fulfill the purposes of this  
22 Act; and

23 “(2) because the promotion of religious freedom  
24 is a compelling interest of United States foreign pol-  
25 icy, the President, the Secretary of State, and other

1 Executive branch officials, in consultation with Con-  
 2 gress, should seek to find ways to address existing  
 3 violations, on a case-by-case basis, through the ac-  
 4 tions specified in section 405 or other commensurate  
 5 action in substitution thereto.”.

6 **SEC. 305. PUBLICATION IN THE FEDERAL REGISTER.**

7 Section 408(a)(1) of the International Religious  
 8 Freedom Act of 1998 (22 U.S.C. 6448(a)(1)) is amended  
 9 by adding at the end the following: “Any designation of  
 10 a non-state actor as an entity of particular concern for  
 11 religious freedom under section 301 of the Frank R. Wolf  
 12 International Religious Freedom Act, together with, when  
 13 applicable and to the extent practicable, the identities of  
 14 individuals determined to be responsible for the violations  
 15 under subsection (e) of such section.”.

16 **TITLE IV—PROMOTION OF**  
 17 **RELIGIOUS FREEDOM**

18 **SEC. 401. ASSISTANCE FOR PROMOTING RELIGIOUS FREE-**  
 19 **DOM.**

20 (a) AVAILABILITY OF ASSISTANCE.—It is the sense  
 21 of Congress that for each fiscal year that begins on or  
 22 after the date of the enactment of this Act, the Depart-  
 23 ment of State should make available—

24 (1) an amount equal to not less than 10 percent  
 25 of the amounts available in that fiscal year for the

1 Human Rights and Democracy Fund for the pro-  
2 motion of international religious freedom and for  
3 projects to advance United States interests in the  
4 protection and advancement of international reli-  
5 gious freedom, in particular, through grants to—

6 (A) groups that are able to develop legal  
7 protections or promote cultural and societal un-  
8 derstanding of international norms of religious  
9 freedom;

10 (B) groups that seek to address and miti-  
11 gate religiously motivated and sectarian violence  
12 and combat violent extremism; and

13 (C) groups that seek to strengthen inves-  
14 tigations, reporting, and monitoring of religious  
15 freedom violations; and

16 (2) an amount equal to not less than 2 percent  
17 of amounts available in that fiscal year for the  
18 Human Rights and Democracy Fund to be made  
19 available for the establishment of a Religious Free-  
20 dom Defense Fund, administered by the Ambassador  
21 at Large for International Religious Freedom, to  
22 provide grants for—

23 (A) victims of religious freedom abuses and  
24 their families to cover legal and other expenses

1           that may arise from detention, imprisonment,  
2           torture, fines, and other restrictions; and

3           (B) projects to help create and support  
4           training of a new generation of defenders of re-  
5           ligious freedom, including legal and political ad-  
6           vocates, and civil society projects which seek to  
7           create advocacy networks, strengthen legal rep-  
8           resentation, train and educate new religious  
9           freedom defenders, and build the capacity of re-  
10          ligious communities and rights defenders to  
11          protect against religious freedom violations,  
12          mitigate societal or sectarian violence, or mini-  
13          mize legal or other restrictions of the right to  
14          freedom of religion.

15       (b) PREFERENCE.—It is the sense of Congress that,  
16 in providing grants under subsection (a), the Ambassador  
17 at Large for International Religious Freedom should, as  
18 appropriate, give preference to projects targeting religious  
19 freedom violations in countries designated as countries of  
20 particular concern for religious freedom under section  
21 402(b)(1) of the International Religious Freedom Act of  
22 1998 (22 U.S.C. 6442(b)(1)) and countries included on  
23 the Special Watch List described in section  
24 102(b)(1)(F)(iii) of the International Religious Freedom  
25 Act of 1998 (22 U.S.C. 6412(b)(1)(F)(iii)).

(c) ADMINISTRATION AND CONSULTATIONS.—

(1) ADMINISTRATION.—Amounts made available in accordance with subsection (a) shall be administered by the Ambassador at Large for International Religious Freedom.

(2) CONSULTATIONS.—In developing priorities and policies for providing grants in accordance with subsection (a), including priorities and policies for identification of potential grantees, the Ambassador at Large for International Religious Freedom shall consult with other Federal agencies, including the United States Commission on International Religious Freedom and, as appropriate, nongovernmental organizations.

## **TITLE V—DESIGNATED PERSONS LIST FOR PARTICULARLY SE- VERE VIOLATIONS OF RELI- GIOUS FREEDOM**

### **SEC. 501. DESIGNATED PERSONS LIST FOR PARTICULARLY SEVERE VIOLATIONS OF RELIGIOUS FREE- DOM.**

Title VI of the International Religious Freedom Act of 1998 (22 U.S.C. 6471 et seq.) is amended—

(1) by redesignating section 605 as section 606;

and

1 (2) by inserting after section 604 the following  
2 new section:

3 **“SEC. 605. DESIGNATED PERSONS LIST FOR PARTICULARLY**  
4 **SEVERE VIOLATIONS OF RELIGIOUS FREE-**  
5 **DOM.**

6 “(a) LIST.—

7 “(1) IN GENERAL.—The Secretary of State, in  
8 coordination with the Ambassador at Large and in  
9 consultation with relevant government and non-gov-  
10 ernment experts, shall establish and maintain a list  
11 of foreign individuals who are sanctioned, through  
12 visa denials, financial sanctions, or other measures,  
13 because they are responsible for ordering, control-  
14 ling, or otherwise directing particularly severe viola-  
15 tions of freedom religion.

16 “(2) REFERENCE.—The list required under  
17 paragraph (1) shall be known as the ‘Designated  
18 Persons List for Particularly Severe Violations of  
19 Religious Freedom’.

20 “(b) REPORT.—

21 “(1) IN GENERAL.—The Secretary of State  
22 shall submit to the appropriate congressional com-  
23 mittees a report that contains the list required under  
24 subsection (a), including, with respect to each for-  
25 eign individual on the list—

1           “(A) the name of the individual and a de-  
2           scription of the particularly severe violation of  
3           religious freedom committed by the individual;

4           “(B) the name of the country or other lo-  
5           cation in which such violation took place; and

6           “(C) a description of the actions taken  
7           pursuant to this Act or any other Act or Execu-  
8           tive order in response to such violation; and

9           “(2) SUBMISSION AND UPDATES.—The Sec-  
10          retary of State shall submit to the appropriate con-  
11          gressional committees—

12           “(A) the initial report required under para-  
13           graph (1) not later than 180 days after the  
14           date of the enactment of this section; and

15           “(B) updates to the report every 180 days  
16           thereafter and as new information becomes  
17           available.

18           “(3) FORM.—The report required under para-  
19           graph (1) should be submitted in unclassified form  
20           but may contain a classified annex.

21           “(4) DEFINITION.—In this subsection, the term  
22           ‘appropriate congressional committees’ means—

23           “(A) the Committee on Foreign Affairs  
24           and the Committee on Financial Services of the  
25           House of Representatives; and



1 “(B) the Committee on Foreign Relations  
 2 and the Committee on Banking, Housing, and  
 3 Urban Affairs of the Senate.”.

4 **TITLE VI—MISCELLANEOUS**  
 5 **PROVISIONS**

6 **SEC. 601. MISCELLANEOUS PROVISIONS.**

7 Title VII of the International Religious Freedom Act  
 8 of 1998 (22 U.S.C. 6481 et seq.) is amended by adding  
 9 at the end the following new sections:

10 **“SEC. 702. VOLUNTARY CODES OF CONDUCT FOR UNITED**  
 11 **STATES INSTITUTIONS OF HIGHER EDU-**  
 12 **CATION OUTSIDE THE UNITED STATES.**

13 “(a) FINDING.—Congress recognizes the enduring  
 14 importance of United States institutions of higher edu-  
 15 cation worldwide both for their potential for shaping posi-  
 16 tive leadership and new educational models in host coun-  
 17 tries and for their emphasis on teaching universally recog-  
 18 nized rights of free inquiry and academic freedom.

19 “(b) SENSE OF CONGRESS.—It is the sense of Con-  
 20 gress that United States institutions of higher education  
 21 operating campuses outside the United States or estab-  
 22 lishing any educational entities with foreign governments,  
 23 particularly with or in countries the governments of which  
 24 engage in or tolerate severe violations of religious freedom  
 25 as identified in the Annual Report, should seek to adopt

1 a voluntary code of conduct for operating in such countries  
2 that should—

3 “(1) uphold the right of freedom of religion of  
4 their employees and students, including the right to  
5 manifest that religion peacefully as protected in  
6 international law;

7 “(2) ensure that the religious views and peace-  
8 ful practice of religion in no way affect, or be al-  
9 lowed to affect, the status of a worker’s or faculty  
10 member’s employment or a student’s enrollment; and

11 “(3) make every effort in all negotiations, con-  
12 tracts, or memoranda of understanding engaged in  
13 or constructed with a foreign government to protect  
14 academic freedom and the rights enshrined in the  
15 United Nations Declaration of Human Rights.

16 **“SEC. 703. SENSE OF CONGRESS REGARDING NATIONAL SE-**  
17 **CURITY STRATEGY TO PROMOTE RELIGIOUS**  
18 **FREEDOM THROUGH UNITED STATES FOR-**  
19 **EIGN POLICY.**

20 “It is the sense of Congress that—

21 “(1) the annual national security strategy re-  
22 port of the President required by section 108 of the  
23 National Security Act of 1947 (50 U.S.C. 3043)  
24 should promote international religious freedom as a  
25 foreign policy and national security priority and

1       should articulate that promotion of the right to free-  
 2       dom of religion is a strategy that protects other, re-  
 3       lated human rights, and advances democracy outside  
 4       the United States, and make clear its importance to  
 5       United States foreign policy goals of stability, secu-  
 6       rity, development, and diplomacy; and  
 7       “(2) the national security strategy report  
 8       should be a guide for the strategies and activities of  
 9       relevant Federal agencies and inform the Depart-  
 10      ment of Defense quadrennial defense review under  
 11      section 118 of title 10, United States Code, and the  
 12      Department of State Quadrennial Diplomacy and  
 13      Development Review.”.

14   **SEC. 602. CLERICAL AMENDMENTS.**

15       The table of contents of the International Religious  
 16   Freedom Act of 1998 (22 U.S.C. 6401 note) is amended—  
 17       (1) by striking the item relating to section 605  
 18       and inserting the following:

“Sec. 606. Studies on the effect of expedited removal provisions on asylum  
 claims.”;

19       (2) by inserting after the item relating to sec-  
 20       tion 604 the following:

“Sec. 605. Designated Persons List for Particularly Severe Violations of Reli-  
 gious Freedom.”; and

21       (3) by adding at the end the following:

“Sec. 702. Voluntary codes of conduct for United States institutions of higher  
 education operating outside the United States.

80

36

“Sec. 703. Sense of Congress regarding national security strategy to promote religious freedom through United States foreign policy.”



114TH CONGRESS  
1ST SESSION

# H. R. 3694

To combat trafficking in human organs, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

OCTOBER 6, 2015

Mr. TROTT (for himself and Mr. DEUTCH) introduced the following bill; which  
was referred to the Committee on Foreign Affairs

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## A BILL

To combat trafficking in human organs, and for other  
purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Strategy To Oppose  
5 Predatory Organ Trafficking Act” or the “STOP Organ  
6 Trafficking Act”.

7 **SEC. 2. FINDINGS.**

8 Congress finds the following:

9 (1) The World Health Organization (WHO) es-  
10 timates that approximately 10 percent of all trans-  
11 planted kidneys worldwide are illegally obtained,

1 often bought from vulnerable impoverished persons  
2 or forcibly harvested from prisoners.

3 (2) In 2004, the World Health Assembly passed  
4 a resolution urging its member-states to take meas-  
5 ures to protect the poorest as well as vulnerable  
6 groups from exploitation by organ traffickers.

7 (3) On February 13, 2008, the United Nations  
8 Global Initiative to Fight Human Trafficking  
9 (UNGIFT) hosted the “Vienna Forum to Fight  
10 Human Trafficking”, and subsequently reported  
11 that a lack of adequate illicit organ trafficking laws  
12 has provided opportunity for the illegal trade to  
13 grow.

14 (4) On March 21, 2011, the Council of the Eu-  
15 ropean Union adopted rules supplementing the defi-  
16 nition of criminal offenses and the level of sanctions  
17 in order to strengthen the prevention of organ traf-  
18 ficking and the protection of those victims.

19 (5) In November 2012, Erasmus University  
20 Hospital along with institutions in Romania, Swe-  
21 den, Bulgaria, and Spain launched a 3-year study  
22 backed by Europol into illegal organ trafficking, and  
23 released a statement that, “there are more and more  
24 indicators of ‘organ tourism’, whereby a patient  
25 travels abroad with the aim of receiving a trans-

1     planted organ which may have been bought . . . do-  
2     nors are often victims of human trafficking.”.

3           (6) According to organ trafficking specialists at  
4     the WIIO, Moldova ranks third as a source of or-  
5     gans for sale on the global black market, with such  
6     human organs frequently smuggled to underground  
7     clinics located in several European Union member-  
8     states.

9           (7) Between 2001 and 2003, a South African  
10    black market kidney transplant ring coerced over  
11    109 people, mostly from Brazil and Romania, to  
12    travel to Durban, South Africa, to forfeit a kidney  
13    for the promise of approximately \$120,000, although  
14    payment was frequently withheld following the oper-  
15    ation.

16          (8) On May 3, 2004, Afghanistan’s Interior  
17    Minister Ali Ahmed Lakali stated that the problem  
18    of child abduction was growing and children were  
19    being taken to be sold for “sex or labor, or to pro-  
20    vide human organs”.

21          (9) In March 2006, a children’s rights expert at  
22    the Afghan Independent Human Rights Commission,  
23    Hengameh Anwari, stated, “Other reports that  
24    cause concern indicate that a number of children are  
25    abducted because of their body organs; they become

1 victims of trafficking to foreign countries especially  
2 for their kidneys.”.

3 (10) In June 2001, Dr. Wang Guogi testified  
4 before the Subcommittee on International Organiza-  
5 tions and Human Rights of the Committee on Inter-  
6 national Relations of the House of Representatives  
7 that Chinese hospitals worked in collusion with state  
8 security agencies to extract organs from executed  
9 prisoners without written consent of the organ do-  
10 nors, and that these transplants were a lucrative  
11 source of income.

12 (11) Researcher and journalist Ethan Gutmann  
13 estimates that approximately 65,000 Falun Gong  
14 adherents may have been killed for their organs  
15 from 2000 to 2008, and that a number of other reli-  
16 gious and ethnic minorities may also have been tar-  
17 geted.

18 (12) On November 20, 2004, Xin Ren from  
19 California State University stated to the Inter-  
20 national Bureau for Children’s Rights Conference in  
21 Montreal, that, “[In India, Pakistan, and some other  
22 Asian countries in 2003] [c]hildren were often either  
23 sold by their parents for little money or kidnapped  
24 and abducted by the traffickers to have their  
25 organ(s) removed for transplant purpose . . .



1 [S]ome people were even murdered in the process of  
2 forcible removal of their organs.”.

3 (13) The website of the Organ Transplant Cen-  
4 ter of the Armed Police General Hospital in Beijing,  
5 China touted that, “Our Organ Transplant Center is  
6 our main department for making money . . . This  
7 year (2004) there is a chance to break through  
8 30,000,000 yuan.”.

9 (14) Canadian researchers David Matas, human  
10 rights attorney, and David Kilgour, former Cana-  
11 dian Secretary of State for Asia-Pacific, conducted  
12 an investigation into allegations of organ harvesting  
13 from Falun Gong prisoners of conscience in 2006,  
14 and based on extensive circumstantial evidence, their  
15 report concluded that the allegations were true and  
16 that tens of thousands of Falun Gong practitioners  
17 may have been killed for their organs.

18 (15) In mid-November 2006, China’s Deputy  
19 Health Minister Huang Jiefu acknowledged that  
20 condemned prisoners are sources for organ trans-  
21 plants, and Asia News reported that Deputy Health  
22 Minister Huang had said he was cognizant of the  
23 fact that too often organs come from non-consenting  
24 parties and are sold for high fees to foreigners.

1           (16) In May 2006, the website for the China  
2           International Transplantation Network Assistance  
3           Centre posted the following statements in its fre-  
4           quently asked questions section: “The First Affili-  
5           ated Hospital of China was established in 2003 spe-  
6           cifically for our foreign friends . . . Viscera pro-  
7           viders can be found immediately! . . . Our organs  
8           do not come from brain death victims because the  
9           organ may not be good.”.

10          (17) In November 2008, the United Nations  
11          Committee on Torture reported concern over the al-  
12          legations of organ harvesting from Falun Gong pris-  
13          oners and called on the Government of the People’s  
14          Republic of China to increase accountability and  
15          transparency in the organ transplant system and  
16          punish those individuals responsible for abuses.

17          (18) In 2005, the United States ratified the  
18          Protocol to Prevent, Suppress and Punish Traf-  
19          ficking in Persons, Especially Women and Children,  
20          a supplement to the United Nations Convention  
21          against Transnational Organized Crime, which in-  
22          cludes the removal of organs as a form of exploi-  
23          tation under the definition of “trafficking in per-  
24          sons”.

1           (19) On March 30, 2006, the Police Super-  
2           intendent of Paranaque, Philippines, arrested a sus-  
3           pect alleged to have ties to a regional kidnapping  
4           syndicate involved with abducting children in order  
5           to remove their organs and sell them on the global  
6           black market, as in the case of a child discovered  
7           dead in Cavite, Philippines, with his internal organs  
8           missing.

9           (20) On April 12, 2008, police raided a black  
10          market organ transplant house near Manila, Phil-  
11          ippines, arresting three traffickers and discovering  
12          nine donors in the house, one of whom stated to au-  
13          thorities that he had been promised \$2,800 for his  
14          kidney, and he was doing it because, “I can barely  
15          provide for my wife and children.”.

16          (21) In November 2008, the National Bureau  
17          of Investigation’s Human Trafficking Division in the  
18          Philippines reported, “the abducted children are  
19          housed somewhere in Mindanao where victims are  
20          supplied with vitamin supplements to keep their in-  
21          ternal organs healthy, and are then transported out-  
22          side the country to undergo surgery for organ trans-  
23          plants”.

1           (22) In 2007, Pakistan was identified by the  
2           WHO as one of the top destinations for “transplant  
3           tourism”.

4           (23) Pakistani authorities in April 2007 raided  
5           a black market organ ring in Lahore that consisted  
6           of doctors, officials, and middlemen who had ab-  
7           ducted potential donors, drugged them and removed  
8           their kidneys without consent to then sell for profit.

9           (24) Dr. Zafar ul Ahsan, a top urologist at  
10          Fatima Jinnah Hospital in Lahore, Pakistan, stated  
11          in September 2007, “A mafia is running Pakistan’s  
12          kidney transplant business with agents paying  
13          \$1,000 to poor donors and then selling their kidneys  
14          on the black market for thousands of dollars.”.

15          (25) In 2007, five employees of the tissue bank  
16          at the Faculty Hospital in Brno-Bohunice, the Czech  
17          Republic, were arrested and charged with illegal  
18          organ trafficking for selling more than \$340,000  
19          worth of illegally obtained skin grafts to a tissue  
20          bank in the Netherlands.

21          (26) In January 2008, the Government of In-  
22          dia’s Health Ministry released an estimate that more  
23          than 100,000 kidney transplants are needed in India  
24          each year, but only 5,000 are performed legally.

1           (27) A February 2008 police raid on an organ  
2           trafficking ring in Gurgaon, India, found that men  
3           posed as doctors to remove kidneys from migrant la-  
4           borers, and conducted approximately 500 illegal kid-  
5           ney transplants over nine years.

6           (28) On April 8, 2009, the Global Post in Cairo  
7           reported that the Egyptian Government was consid-  
8           ering measures to increase the number of legal  
9           organ donations to meet demand, which included a  
10          proposal to harvest organs from executed criminals,  
11          with or without their consent, as then Ministry of  
12          Health spokesman, Dr. Abdel Rahman Shahin stat-  
13          ed, “They are saying that when [convicts’] organs  
14          are taken, they’re compensating for the bad they  
15          did.”.

16          (29) In November 2010, Netcare KwaZulu, a  
17          hospital in South Africa’s eastern KwaZulu-Natal  
18          province, pleaded guilty to illegally removing kidneys  
19          from five minors between 2001 and 2003.

20          (30) On January 12, 2011, Doctor Yusuf  
21          Sonmez, who has been dubbed the “Turkish Frank-  
22          enstein”, was arrested in Pristina for his alleged  
23          participation in illegal organ trafficking in Kosovo  
24          and Azerbaijan.

1           (31) In April 2013, a Kosovo court convicted  
2       five defendants for conducting over 30 illegal harvest  
3       operations in an organ trafficking ring at the  
4       Medicus clinic, where impoverished people from Tur-  
5       key, Russia, Moldova, and Kazakhstan were coerced  
6       into selling their kidneys.

7           (32) In 2011, Egypt passed a law prohibiting  
8       the exchange of money for human organs and re-  
9       stricting human organ donations to relatives up to  
10      four degrees removed.

11          (33) In February 2015, the Iraqi Ambassador  
12      to the United Nations alleged that the Islamic State  
13      was illegally harvesting organs from murdered civil-  
14      ians to finance their operations.

15          (34) According to a 2013 United Nations re-  
16      port from the Special Rapporteur on trafficking in  
17      persons, especially women and children, the eco-  
18      nomic and social divisions within and among coun-  
19      tries is notably reflected in the illicit organ traf-  
20      ficking market, in which the victims are commonly  
21      poor, unemployed, and more susceptible to deceit  
22      and extortion.

23   **SEC. 3. SENSE OF CONGRESS.**

24      It is the sense of Congress that—

1 (1) the kidnapping or coercion of individuals for  
2 the purpose of extracting their organs for profit is  
3 in contradiction of the ideals and standards for eth-  
4 ical behavior upon which the United States has  
5 based its laws;

6 (2) the harvesting of organs from living chil-  
7 dren, regardless of the level of brain activity, is a  
8 violation of the human rights of the child and is a  
9 breach of internationally accepted medical ethical  
10 standards described in WHO Assembly Resolution  
11 57.18 (May 22, 2004);

12 (3) the illegal harvesting and trafficking of  
13 human organs violates the Universal Declaration of  
14 Human Rights, in Article 3 which states that “Ev-  
15 eryone has the right to life, liberty and security of  
16 person.”, and in Article 4 which states that “No one  
17 shall be held in slavery or servitude.”; and

18 (4) efficient national organ donation systems  
19 with effective enforcement mechanisms that ensure  
20 voluntary organ donations are the most effective way  
21 to combat trafficking in human organs.

22 **SEC. 4. STATEMENT OF POLICY.**

23 It shall be the policy of the United States to—

24 (1) combat the international trafficking in  
25 human organs;

1           (2) promote the adoption of national transplan-  
2           tation systems that ensure voluntary organ donation  
3           processes in bilateral diplomatic meetings, as well as  
4           in international health forums; and

5           (3) promote the dignity and security of human  
6           life in accordance to the Universal Declaration of  
7           Human Rights.

8   **SEC. 5. AMENDMENTS TO THE STATE DEPARTMENT BASIC**  
9                           **AUTHORITIES ACT OF 1956.**

10          Section 42 of the State Department Basic Authorities  
11   Act of 1956 (22 U.S.C. 2714) is amended—

12           (1) in the section heading, by adding at the end  
13           the following: “**AND ORGAN TRAFFICKERS**”;

14           (2) in subsection (a)(1), by striking “convicted  
15           of an offense described in subsection (b) of this sec-  
16           tion during the period described in subsection (c) of  
17           this section” and inserting “convicted of an offense  
18           described in subsection (b) or (c) of this section dur-  
19           ing the period described in subsection (d) of this sec-  
20           tion”;

21           (3) by redesignating subsections (e), (d), and  
22           (e) as subsections (d), (e), and (f), respectively; and

23           (4) by inserting after subsection (b) the fol-  
24           lowing new subsection:



1       “(c) HUMAN ORGAN TRAFFICKING OFFENSES.—  
 2 Subsection (a) of this section applies with respect to any  
 3 individual convicted of an offense under section 301 of the  
 4 National Organ Transplant Act (42 U.S.C. 274e) if such  
 5 individual used a passport or otherwise crossed an inter-  
 6 national border in the commission of such an offense.”.

7   **SEC. 6. ACTIONS UNDER THE INTERNATIONAL EMERGENCY**  
 8                   **ECONOMIC POWERS ACT AND AMENDMENTS**  
 9                   **TO THE TRAFFICKING VICTIMS PROTECTION**  
 10                  **ACT OF 2000.**

11       (a) INTERNATIONAL EMERGENCY ECONOMIC POW-  
 12 ERS ACT.—The President may exercise the authorities  
 13 specified in section 203 of the International Emergency  
 14 Economic Powers Act (50 U.S.C. 1702) without regard  
 15 to section 202 of such Act (50 U.S.C. 1701) in the case  
 16 of travel abroad by United States citizens for the purpose  
 17 of participation in any activity relating to trafficking in  
 18 human organs.

19       (b) DEFINITIONS.—Section 103 of the Trafficking  
 20 Victims Protection Act of 2000 (22 U.S.C. 7102) is  
 21 amended—

22               (1) in paragraph (3)—

23                   (A) in subparagraph (B), by striking “or”  
 24                   at the end;

1 (B) in subparagraph (C), by striking the  
2 period at the end and inserting “; or”; and

3 (C) by adding at the end the following new  
4 subparagraph:

5 “(D) exploitation of a person through the  
6 promise of the granting of payments or benefits  
7 in order to compel or entice the person to con-  
8 sent to the removal of one or more of the per-  
9 son’s organs for a transplant operation, in a  
10 manner contrary to the standards described in  
11 WHO Assembly Resolution WHA 57.18 (May  
12 22, 2004).”;

13 (2) in paragraph (9)—

14 (A) in subparagraph (A), by striking “or”  
15 at the end;

16 (B) in subparagraph (B), by striking the  
17 period at the end and inserting: “; or”; and

18 (C) by adding at the end the following new  
19 subparagraph:

20 “(C) trafficking in human organs (as de-  
21 fined in paragraph (13)).”;

22 (3) by redesignating paragraphs (13) through  
23 (15) as paragraphs (14) through (16), respectively;

24 (4) by inserting after paragraph (12) the fol-  
25 lowing new paragraph:

1 “(13) TRAFFICKING IN HUMAN ORGANS.—  
2 “(A) IN GENERAL.—The term ‘trafficking  
3 in human organs’ means—  
4 “(i) the recruitment, transportation,  
5 transfer, harboring, or receipt of a person,  
6 either living or deceased, for the purpose of  
7 removing one or more of the person’s or-  
8 gans, by means of—  
9 “(I) coercion;  
10 “(II) abduction;  
11 “(III) deception;  
12 “(IV) abuse of power or a posi-  
13 tion of vulnerability; or  
14 “(V) transfer of payments or  
15 benefits to achieve the consent of a  
16 person having control over a person  
17 described in the matter preceding sub-  
18 clause (I); or  
19 “(ii) the illicit transportation and  
20 transplantation of organs in one or more  
21 other persons for profit or any other pur-  
22 pose.  
23 “(B) ORGAN DEFINED.—In subparagraph  
24 (A), the term ‘organ’ means the human (includ-  
25 ing fetal) kidney, liver, heart, lung, pancreas,

1 bone marrow, cornea, eye, bone, and skin or  
2 any subpart thereof and any other human  
3 organ (or any subpart thereof, including that  
4 derived from a fetus) specified by the President  
5 by regulation for purposes of this division.”;  
6 and  
7 (5) in paragraph (15), as so redesignated, by  
8 inserting before the period at the end the following:  
9 “or (13)”.

10 (c) INTERAGENCY TASK FORCE TO MONITOR AND  
11 COMBAT TRAFFICKING.—Section 105(d)(3) of the Traf-  
12 ficking Victims Protection Act of 2000 (22 U.S.C.  
13 7103(d)(3)) is amended by inserting after the first sen-  
14 tence the following new sentence: “Such procedures shall  
15 include collection and organization of data from human  
16 rights officers at United States embassies on host coun-  
17 try’s laws against trafficking in human organs and any  
18 instances of violations of such laws.”.

19 **SEC. 7. REPORTING.**

20 (a) IN GENERAL.—Not later than six months after  
21 the date of the enactment of this Act and annually there-  
22 after, the Secretary of State shall submit to the appro-  
23 priate congressional committees a report that includes the  
24 following information:

1           (1) A list of the ten countries determined to be  
2           the greatest sources, facilitators, or recipients of  
3           trafficking in human organs during the period cov-  
4           ered by each such report.

5           (2) Any actions taken by each country included  
6           on a list under paragraph (1) to address and prevent  
7           trafficking in human organs.

8           (3) Any cooperative efforts by the United  
9           States and each country included on a list under  
10          paragraph (1) to address and prevent trafficking in  
11          human organs through joint public awareness cam-  
12          paigns.

13          (4) Information regarding practices of traf-  
14          ficking in human organs of each country included on  
15          a list under paragraph (1) in the Department of  
16          State's travel advisories.

17          (b) ADDITIONAL INFORMATION.—The reports re-  
18          quired under subsection (a) shall include the collection and  
19          organization of data from human rights officers at United  
20          States diplomatic and consular posts on host countries'  
21          laws against trafficking in human organs and any in-  
22          stances of violations of such laws.

23       **SEC. 8. DEFINITIONS.**

24       In this Act:

1           (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2       TEES.—The term “appropriate congressional com-  
3       mittees” means the Committee on Foreign Affairs of  
4       the House of Representatives and the Committee on  
5       Foreign Relations of the Senate.

6           (2) COERCION.—The term “coercion” means  
7       the exploitation of a person through the promise or  
8       granting of payments or benefits in order to compel  
9       or entice such person to consent to the removal of  
10      one or more of such person’s organs for a transplant  
11      operation, in a manner contrary to the standards de-  
12      scribed in WHO Assembly Resolution WHA 57.18  
13      (May 22, 2004).

14          (3) HUMAN ORGAN.—The term “human organ”  
15      means the human (including fetal) kidney, liver,  
16      heart, lung, pancreas, bone marrow, cornea, eye,  
17      bone, and skin or any subpart thereof and any other  
18      human organ (or any subpart thereof, including that  
19      derived from a fetus).

20          (4) TRAFFICKING IN HUMAN ORGANS.—The  
21      term “trafficking in human organs” means—

22            (A) the recruitment, transportation, trans-  
23            fer, harboring, or receipt of a person, either liv-  
24            ing or deceased, for the purpose of removing

1 one or more of such person's human organs, by  
2 means of—  
3 (i) coercion;  
4 (ii) abduction;  
5 (iii) deception;  
6 (iv) abuse of power or a position of  
7 vulnerability; or  
8 (v) transfer of payments or benefits to  
9 achieve the consent of a person having con-  
10 trol over a person described in the matter  
11 preceding subparagraph (A); and  
12 (B) the illicit transportation and trans-  
13 plantation of such human organs in one or  
14 more other persons for profit or any other pur-  
15 pose.

16 **SEC. 9. LIMITATION ON FUNDS.**

17 No additional funds are authorized to be appro-  
18 priated to carry out this Act or any amendment made by  
19 this Act.

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 3694  
OFFERED BY MR. TROTT OF MICHIGAN**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Strategy To Oppose  
3 Predatory Organ Trafficking Act” or the “STOP Organ  
4 Trafficking Act”.

**5 SEC. 2. FINDINGS.**

6       Congress finds the following:

7           (1) The World Health Organization (WHO) es-  
8 timates that approximately 10 percent of all trans-  
9 planted kidneys worldwide are illegally obtained,  
10 often bought from vulnerable impoverished persons  
11 or forcibly harvested from prisoners.

12          (2) In 2004, the World Health Assembly passed  
13 a resolution urging its member-states to take meas-  
14 ures to protect the poorest as well as vulnerable  
15 groups from exploitation by organ traffickers.

16          (3) On February 13, 2008, the United Nations  
17 Global Initiative to Fight Human Trafficking  
18 (UNGIFT) hosted the “Vienna Forum to Fight



1 Human Trafficking”, and subsequently reported  
2 that a lack of adequate illicit organ trafficking laws  
3 has provided opportunity for the illegal trade to  
4 grow.

5 (4) On March 21, 2011, the Council of the Eu-  
6 ropean Union adopted rules supplementing the defi-  
7 nition of criminal offenses and the level of sanctions  
8 in order to strengthen the prevention of organ traf-  
9 ficking and the protection of those victims.

10 (5) In 2005, the United States ratified the Pro-  
11 tocol to Prevent, Suppress and Punish Trafficking in  
12 Persons, Especially Women and Children, a supple-  
13 ment to the United Nations Convention against  
14 Transnational Organized Crime, which includes the  
15 removal of organs as a form of exploitation under  
16 the definition of “trafficking in persons”.

17 (6) According to a 2013 United Nations report  
18 from the Special Rapporteur on trafficking in per-  
19 sons, especially women and children, the economic  
20 and social divisions within and among countries is  
21 notably reflected in the illicit organ trafficking mar-  
22 ket, in which the victims are commonly poor, unem-  
23 ployed, and more susceptible to deceit and extortion.

24 **SEC. 3. SENSE OF CONGRESS.**

25 It is the sense of Congress that—

1           (1) the kidnapping or coercion of individuals for  
2           the purpose of extracting their organs for profit is  
3           in contradiction of the ideals and standards for eth-  
4           ical behavior upon which the United States has  
5           based its laws;

6           (2) the illegal harvesting of organs from chil-  
7           dren is a violation of the human rights of the child  
8           and is a breach of internationally accepted medical  
9           ethical standards described in WHO Assembly Reso-  
10          lution 57.18 (May 22, 2004);

11          (3) the illegal harvesting and trafficking of or-  
12          gans violates the Universal Declaration of Human  
13          Rights, in Article 3 which states that “Everyone has  
14          the right to life, liberty and security of person.”, and  
15          in Article 4 which states that “No one shall be held  
16          in slavery or servitude.”; and

17          (4) establishing efficient voluntary organ dona-  
18          tion systems with strong enforcement mechanisms is  
19          the most effective way to combat trafficking of per-  
20          sons for the removal of their organs.

21 **SEC. 4. STATEMENT OF POLICY.**

22          It shall be the policy of the United States to—

23               (1) combat the international trafficking of per-  
24               sons for the removal of their organs;

1           (2) promote the establishment of voluntary  
2       organ donation systems with effective enforcement  
3       mechanisms in bilateral diplomatic meetings, as well  
4       as in international health forums; and

5           (3) promote the dignity and security of human  
6       life in accordance with the Universal Declaration of  
7       Human Rights.

8   **SEC. 5. REVOCATION OR DENIAL OF PASSPORTS TO INDI-**  
9                   **VIDUALS WHO ARE ORGAN TRAFFICKERS.**

10       The Act entitled “An Act to regulate the issue and  
11   validity of passports, and for other purposes”, approved  
12   July 3, 1926 (22 U.S.C. 211a et seq.), which is commonly  
13   known as the “Passport Act of 1926”, is amended by add-  
14   ing at the end the following:

15   **“SEC. 4. AUTHORITY TO DENY OR REVOKE PASSPORT.**

16       “(a) ISSUANCE.—The Secretary of State may refuse  
17   to issue a passport to any individual who has been con-  
18   victed of an offense under section 301 of the National  
19   Organ Transplant Act (42 U.S.C. 274e) if such individual  
20   used a passport or otherwise crossed an international bor-  
21   der in the commission of such an offence.

22       “(b) REVOCATION.—The Secretary of State may re-  
23   voke a passport previously issued to any individual de-  
24   scribed in paragraph (1).”.

1 **SEC. 6. AMENDMENTS TO THE TRAFFICKING VICTIMS PRO-**  
2 **TECTION ACT OF 2000.**

3 (a) DEFINITIONS.—Section 103 of the Trafficking  
4 Victims Protection Act of 2000 (22 U.S.C. 7102) is  
5 amended—

6 (1) in paragraph (9)—

7 (A) in subparagraph (A), by striking “or”  
8 at the end;

9 (B) in subparagraph (B), by striking the  
10 period at the end and inserting: “; or”; and

11 (C) by adding at the end the following new  
12 subparagraph:

13 “(C) trafficking of persons for the removal  
14 of their organs (as defined in paragraph  
15 (13)).”;

16 (2) by redesignating paragraphs (13) through  
17 (15) as paragraphs (14) through (16), respectively;  
18 and

19 (3) by inserting after paragraph (12) the fol-  
20 lowing new paragraph:

21 “(13) TRAFFICKING OF PERSONS FOR THE RE-  
22 MOVAL OF THEIR ORGANS.—

23 “(A) IN GENERAL.—The term ‘trafficking  
24 of persons for the removal of their organs’  
25 means the recruitment, transportation, transfer,  
26 harboring, or receipt of a person, either living

1 or deceased, for the purpose of removing one or  
2 more of the person's organs, by means of—

3 “(i) coercion;

4 “(ii) abduction;

5 “(iii) deception;

6 “(iv) fraud;

7 “(v) abuse of power or a position of  
8 vulnerability; or

9 “(vi) transfer of payments or benefits  
10 to achieve the consent of a person having  
11 control over a person described in the mat-  
12 ter preceding clause (i).

13 “(B) ORGAN DEFINED.—n subparagraph  
14 (A), the term ‘organ’ has the meaning given the  
15 term ‘human organ’ in section 301(c)(1) of the  
16 National Organ Transplant Act (42 U.S.C.  
17 274e(e)(1)).”.

18 (b) INTERAGENCY TASK FORCE TO MONITOR AND  
19 COMBAT TRAFFICKING.—Section 105(d)(3) of the Traf-  
20 ficking Victims Protection Act of 2000 (22 U.S.C.  
21 7103(d)(3)) is amended by inserting after the first sen-  
22 tence the following new sentence: “Such procedures shall  
23 include collection and organization of data from human  
24 rights officers at United States embassies on host coun-  
25 try's laws against trafficking of persons for the removal

1 of their organs and any instances of violations of such  
2 laws.”.

3 **SEC. 7. REPORTING.**

4 (a) IN GENERAL.—Not later than 1 year after the  
5 date of the enactment of this Act, and annually thereafter  
6 through 2024, the Secretary of State shall submit to the  
7 appropriate congressional committees a comprehensive re-  
8 port that includes the following information:

9 (1) A description of the sources, practices,  
10 methods, facilitators, and recipients of trafficking of  
11 persons for the removal of their organs during the  
12 period covered by each such report.

13 (2) A description of activities undertaken by the  
14 Department of State, either unilaterally or in co-  
15 operation with other countries, to address and pre-  
16 vent trafficking of persons for the removal of their  
17 organs.

18 (3) A description of activities undertaken by  
19 countries to address and prevent trafficking of per-  
20 sons for the removal of their organs.

21 (b) MATTERS TO BE INCLUDED.—The reports re-  
22 quired under subsection (a) shall include the collection and  
23 organization of data from human rights officers at United  
24 States diplomatic and consular posts on host countries’

1 laws against trafficking of persons for the removal of their  
2 organs or any instances of violations of such laws.

3 (c) ADDITIONAL MATTERS TO BE INCLUDED.—The  
4 reports required under subsection (a) may include—

5 (1) information provided in meetings with host  
6 country officials;

7 (2) information provided through cooperation  
8 with United Nations or World Health Organization  
9 agencies;

10 (3) communications and reports provided by  
11 nongovernmental organizations working on the issue  
12 of trafficking of persons for the removal of their or-  
13 gans; and

14 (4) any other reports or information sources the  
15 Secretary of State determines to be necessary and  
16 appropriate.

17 **SEC. 8. DEFINITIONS.**

18 In this Act:

19 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
20 TEES.—The term “appropriate congressional com-  
21 mittees” means the Committee on Foreign Affairs of  
22 the House of Representatives and the Committee on  
23 Foreign Relations of the Senate.

24 (2) ORGAN.—The term “organ” has the mean-  
25 ing given the term “human organ” in section

1 301(c)(1) of the National Organ Transplant Act (42  
2 U.S.C. 274e(c)(1)).

3 (3) **TRAFFICKING OF PERSONS FOR THE RE-**  
4 **MOVAL OF THEIR ORGANS.**—The term “trafficking  
5 of persons for the removal of their organs” means  
6 the recruitment, transportation, transfer, harboring,  
7 or receipt of a person, either living or deceased, for  
8 the purpose of removing one or more of the person’s  
9 organs, by means of—

10 (A) coercion;

11 (B) abduction;

12 (C) deception;

13 (D) fraud;

14 (E) abuse of power or a position of vulner-  
15 ability; or

16 (F) transfer of payments or benefits to  
17 achieve the consent of a person having control  
18 over a person described in the matter preceding  
19 clause (i).

20 **SEC. 9. LIMITATION ON FUNDS.**

21 No additional funds are authorized to be appro-  
22 priated to carry out this Act or any amendment made by  
23 this Act.





**AMENDMENT TO THE AMENDMENT IN THE  
NATURE OF A SUBSTITUTE TO H.R. 3694  
OFFERED BY MR. KEATING OF MASSACHUSETTS**

In subsection (b) of section 7, insert “, including enforcement of such laws,” after “organs”.



.....  
(Original Signature of Member)

114TH CONGRESS  
2D SESSION

**H. R.** \_\_\_\_\_

To increase engagement with the governments of the Caribbean region, the Caribbean diaspora community in the United States, and the private sector and civil society in both the United States and the Caribbean, and for other purposes.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

Mr. ENGEL introduced the following bill; which was referred to the Committee  
on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To increase engagement with the governments of the Caribbean region, the Caribbean diaspora community in the United States, and the private sector and civil society in both the United States and the Caribbean, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States – Carib-  
5 bean Strategic Engagement Act of 2016”.

1 **SEC. 2. STATEMENT OF POLICY.**

2 Congress declares that it is the policy of the United  
3 States to increase engagement with the governments of  
4 the Caribbean region, the Caribbean diaspora community  
5 in the United States, and the private sector and civil soci-  
6 ety in both the United States and the Caribbean in a con-  
7 certed effort to—

8 (1) enhance diplomatic relations between the  
9 United States and the Caribbean region;

10 (2) increase economic cooperation between the  
11 United States and the Caribbean region;

12 (3) support regional economic, political, and se-  
13 curity integration efforts in the Caribbean region;

14 (4) encourage sustainable economic develop-  
15 ment and increased regional economic diversification  
16 and global competitiveness;

17 (5) reduce levels of crime and violence, curb the  
18 trafficking of illicit drugs, strengthen the rule of law,  
19 and improve citizen security;

20 (6) improve energy security by increasing access  
21 to diverse, reliable, affordable, and sustainable  
22 power;

23 (7) advance cooperation on democracy and  
24 human rights in the Caribbean region and at multi-  
25 lateral fora; and

1           (8) continue support for public health advances  
2           and cooperation on health concerns and threats to  
3           the Caribbean region.

4 **SEC. 3. STRATEGY.**

5           Not later than 180 days after the date of the enact-  
6           ment of this Act, the Secretary of State, in coordination  
7           with the Administrator of the United States Agency for  
8           International Development (USAID), shall submit to the  
9           appropriate congressional committees a multi-year strat-  
10          egy for United States engagement with the Caribbean re-  
11          gion that—

12           (1) identifies Department of State and USAID  
13           efforts, in coordination with other executive branch  
14           agencies, to prioritize United States policy towards  
15           the Caribbean region;

16           (2) outlines an approach to broaden Depart-  
17           ment of State and USAID outreach to the Carib-  
18           bean diaspora community in the United States to  
19           promote their involvement and participation in the  
20           economic development and citizen security of the  
21           Caribbean region;

22           (3) outlines an approach to partner with the  
23           governments of the Caribbean region to improve cit-  
24           izen security, reduce the trafficking of illicit drugs,  
25           strengthen the rule of law, and improve the effective-

1       ness and sustainability of the Caribbean Basin Secu-  
2       rity Initiative;

3           (4) establishes a comprehensive, integrated,  
4       multi-year strategy to encourage the efforts of the  
5       Caribbean region to implement regional and national  
6       strategies that improve energy security by increasing  
7       access to diverse, reliable, affordable, and sustain-  
8       able power, including significant renewable energy  
9       resources within the Caribbean region such as bio-  
10      mass, geothermal, hydropower, solar, tidal, waste-to-  
11      energy, and wind, and by taking advantage of the  
12      ongoing energy revolution in the United States;

13          (5) outlines an approach to improve diplomatic  
14      engagement with the governments of the Caribbean  
15      region, including with respect to key votes on human  
16      rights and democracy at the United Nations and the  
17      Organization of American States;

18          (6) develops an approach to assisting Caribbean  
19      countries in the diversification of their economies,  
20      the reduction of legal, technical, and administrative  
21      barriers that prevent the free flow of foreign direct  
22      investment and trade to and from each country and  
23      within the Caribbean region, and support for the  
24      training and employment of youth and citizens in  
25      marginalized communities; and

1           (7) reflects the input of other executive branch  
2           agencies, as appropriate.

3 **SEC. 4. BRIEFINGS.**

4           The Secretary of State shall provide annual briefings  
5           to the appropriate congressional committees that review  
6           Department of State efforts to implement the strategy for  
7           United States engagement with the Caribbean region in  
8           accordance with section 3.

9 **SEC. 5. PROGRESS REPORT.**

10          Not later than one year after the date of the enact-  
11          ment of this Act and biennially thereafter, the President  
12          shall transmit to the appropriate congressional committees  
13          a report on progress made toward to implementing the  
14          strategy for United States engagement with the Caribbean  
15          region in accordance with section 3.

16 **SEC. 6. GOVERNMENT ACCOUNTABILITY OFFICE REPORT**  
17 **ON CARIBBEAN BASIN SECURITY INITIATIVE.**

18          Not later than one year after the date of the enact-  
19          ment of this Act, the Comptroller General of the United  
20          States shall submit to the appropriate congressional com-  
21          mittees a report that contains the following:

22               (1) An evaluation of the Caribbean Basin Secu-  
23               rity Initiative (CBSI) and the extent to which the  
24               CBSI has met Department of State and USAID  
25               benchmarks.

1           (2) An accounting of CBSI funding appro-  
2           priated, obligated, and expended from fiscal year  
3           2010 through fiscal year 2016.

4           (3) A breakdown of yearly CBSI assistance pro-  
5           vided to each CBSI country.

6           (4) A description of how CBSI is coordinated  
7           with other security assistance programs in the West-  
8           ern Hemisphere, particularly the Merida Initiative  
9           and the Central America Regional Security Initia-  
10          tive, and the role of the Department of State's Sen-  
11          ior Coordinator for the Citizen Security Initiatives in  
12          the Western Hemisphere in such coordination.

13          (5) A description of all United States security  
14          assistance provided to the Caribbean region, exclu-  
15          sive of assistance through CBSI.

16          (6) Recommendations for legislative and execu-  
17          tive action to make CBSI more effective and effi-  
18          cient.

19 **SEC. 7. GAO REPORT ON DIPLOMATIC ENGAGEMENT IN**  
20 **THE EASTERN CARIBBEAN.**

21          Not later than one year after the date of the enact-  
22          ment of this Act, the Comptroller General of the United  
23          States shall submit to the appropriate congressional com-  
24          mittees a report that contains the following:

1           (1) An evaluation of United States diplomatic  
2       outreach from the United States embassy in Bar-  
3       bados to the countries of Antigua and Barbuda,  
4       Dominica, St. Kitts and Nevis, St. Lucia and St.  
5       Vincent, and the Grenadines.

6           (2) A list of visits over the previous five years  
7       of personnel at the United States embassy in Bar-  
8       bados to the countries of Antigua and Barbuda,  
9       Dominica, St. Kitts and Nevis, St. Lucia and St.  
10      Vincent, and the Grenadines.

11          (3) A description of how personnel at the  
12      United States embassy in Barbados have engaged  
13      with government officials and civil society organiza-  
14      tions in Antigua and Barbuda, Dominica, St. Kitts  
15      and Nevis, St. Lucia and St. Vincent, and the Gren-  
16      adines over the previous five years.

17          (4) A description of how personnel at the  
18      United States embassy in Grenada have engaged  
19      with government officials and civil society organiza-  
20      tions over the previous five years.

21 **SEC. 8. DEFINITIONS.**

22      In this Act:

23          (1) APPROPRIATE CONGRESSIONAL COMMIT-  
24      TEES.—The term “appropriate congressional com-  
25      mittees” means the Committee on Foreign Affairs of



1 the House of Representatives and the Committee on  
2 Foreign Relations of the Senate.

3 (2) CARIBBEAN REGION.—The term “Caribbean  
4 region” means the Caribbean Basin Security Initia-  
5 tive beneficiary countries.

6 (3) SECURITY ASSISTANCE.—The term “secu-  
7 rity assistance” has the meaning given such term in  
8 section 502B(b) of the Foreign Assistance Act of  
9 1961 (22 U.S.C. 2304(d)).

114TH CONGRESS  
1ST SESSION

## H. CON. RES. 88

Reaffirming the Taiwan Relations Act and the Six Assurances as the  
cornerstone of United States–Taiwan relations.

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### IN THE HOUSE OF REPRESENTATIVES

OCTOBER 28, 2015

Mr. CHABOT submitted the following concurrent resolution; which was referred  
to the Committee on Foreign Affairs

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## CONCURRENT RESOLUTION

Reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of United States–Taiwan relations.

Whereas for more than 50 years, a close relationship has existed between the United States and Taiwan, which has been of major economic, cultural, and strategic advantage to both countries;

Whereas over the past two decades, the people of Taiwan have worked hard to establish a vibrant and pluralistic democracy in their country and conducted 5 successful Presidential elections, successive elections for members of their national legislature, numerous local elections, and 2 national referendums;

Whereas the United States has vital security and strategic interests in the Taiwan Strait, with United States troops stationed in countries within the Taiwan Strait region;

Whereas April 10, 2015, marked the 36th anniversary of the enactment of the Taiwan Relations Act (Public Law 96–8), codifying into law the basis for continued commercial, cultural, and other relations between the United States and Taiwan;

Whereas the Taiwan Relations Act has been instrumental in maintaining peace, security, and stability in the Taiwan Strait since its enactment in 1979;

Whereas when the Taiwan Relations Act was enacted, it affirmed that the United States decision to establish diplomatic relations with the People's Republic of China was based on the expectation that the future of Taiwan would be determined by peaceful means;

Whereas the Taiwan Relations Act declares that peace and stability in the area are in the political, security, and economic interests of the United States, and are matters of international concern;

Whereas the Taiwan Relations Act states that it is the policy of the United States to provide Taiwan with arms of a defensive character to maintain the capacity to resist any resort to force or other forms of coercion that would jeopardize the security, or the social or economic system, of the people on Taiwan;

Whereas the Taiwan Relations Act also states that “it is the policy of the United States to preserve and promote extensive, close, and friendly commercial, cultural and other relations between the people on Taiwan, as well as the people on the China mainland”;

Whereas in 1982, President Ronald Reagan wanted to reinforce United States support for Taiwan and therefore issued the Six Assurances; and

Whereas the Six Assurances are guidelines to conduct relations between the United States and Taiwan and stipulate that the United States would not—

- (1) set a date for termination of arms sales to Taiwan;
- (2) alter the terms of the Taiwan Relations Act;
- (3) consult with China in advance before making decisions about United States arms sales to Taiwan;
- (4) mediate between Taiwan and China;
- (5) alter its position about the sovereignty of Taiwan which was, that the question was one to be decided peacefully by the Chinese themselves, and would not pressure Taiwan to enter into negotiations with China; and
- (6) formally recognize Chinese sovereignty over Taiwan: Now, therefore, be it

1       *Resolved by the House of Representatives (the Senate*  
 2 *concurring)*, That it is the sense of Congress that the  
 3 United States hereby affirm that the Taiwan Relations  
 4 Act and the Six Assurances together form the cornerstone  
 5 of United States relations with Taiwan.

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.CON.RES. 88  
OFFERED BY MR. CHABOT OF OHIO**

Strike the preamble and insert the following:

Whereas the Cold War years cemented the close friendship between the United States and Taiwan, with Taiwan as an anti-Communist ally in the Asia-Pacific;

Whereas United States economic aid prevented Taiwan from sliding into an economic depression in the 1950s and greatly contributed to the island's later economic takeoff;

Whereas Taiwan has flourished to become a beacon of democracy in Asia and leading trade partner for the United States, and the relationship has endured for more than 65 years through many shifts in Asia's geopolitical landscape;

Whereas the strong relationship between the United States and Taiwan is based on mutually beneficial security, commercial, and cultural ties;

Whereas Deputy Assistant Secretary of State Susan Thornton stated in her testimony before the House Foreign Affairs Committee on February 11, 2016, that "the people on Taiwan have built a prosperous, free, and orderly society with strong institutions, worthy of emulation and envy";

Whereas Deputy Secretary of State Antony J. Blinken stated on March 29, 2016, that with Taiwan's January 2016

elections, “the people of Taiwan showed the world again what a mature, Chinese-speaking democracy looks like”;

Whereas on January 1, 1979, when the Carter Administration established diplomatic relations with the People’s Republic of China (PRC), it ended formal diplomatic ties with the Republic of China on Taiwan;

Whereas, the United States Congress acted swiftly to reaffirm the United States-Taiwan relationship with the enactment of the Taiwan Relations Act just 100 days later, ensuring the United States maintained a robust and enduring relationship with Taiwan;

Whereas the Taiwan Relations Act (Public Law 96–8) was enacted on April 10, 1979, codifying into law the basis for continued commercial, cultural, and other relations between the United States and Taiwan;

Whereas the Taiwan Relations Act was enacted “to help maintain peace, security, and stability in the Western Pacific,” all of which “are in the political, security, and economic interests of the United States and are matters of international concern”;

Whereas then-Deputy Assistant Secretary of State Kin Moy stated in his testimony before the House Foreign Affairs Committee on March 14, 2014, that, “Our enduring relationship under the Taiwan Relations Act represents a unique asset for the United States and is an important multiplier of our influence in the region,” and credited the Taiwan Relations Act for having “played such a key part in protecting Taiwan’s freedom of action and U.S. interests the last 35 years in the Asia-Pacific area”;

Whereas then-Special Assistant to the President and National Security Council Senior Director for Asian Affairs Evan

Medeiros noted in March 2014 that, “The Taiwan Relations Act is an important and it’s an enduring expression to the people of Taiwan about our commitment to their well-being, their security, their economic autonomy, and their international space.”;

Whereas the Taiwan Relations Act states “the United States decision to establish diplomatic relations with the People’s Republic of China rests upon the expectation that the future of Taiwan will be determined by peaceful means”;

Whereas the Taiwan Relations Act states that it is the policy of the United States to “provide Taiwan with arms of a defensive character and to maintain the capacity of the United States to resist any resort to force or other forms of coercion that would jeopardize the security, or the social or economic system, of the people on Taiwan”;

Whereas each successive United States Administration since the enactment of the Taiwan Relations Act has provided arms of a defensive character to Taiwan;

Whereas a 2015 Department of Defense report to Congress on Military and Security Developments Involving the People’s Republic of China stated that, “Preparing for potential conflict in the Taiwan Strait remains the focus and primary driver of China’s military investment”;

Whereas the United States has an abiding interest in the preservation of cross-Strait peace and stability, and in peace and stability in the entire Asia-Pacific region;

Whereas on July 14, 1982, as the United States negotiated with the People’s Republic of China over the wording of a joint communiqué related to United States arms sales to Taiwan, President Ronald Reagan instructed his rep-

representative in Taiwan, American Institute in Taiwan (AIT) Director James R. Lilley, to relay a set of assurances orally to Taiwan's then-President Chiang Ching-kuo;

Whereas in House and Senate testimony immediately after the issuance of the August 17, 1982, Joint Communiqué with the PRC, then-Assistant Secretary of State for East Asian and Pacific Affairs John H. Holdridge stated on behalf of the Executive Branch that—

- (1) “. . . [W]e did not agree to set a date certain for ending arms sales to Taiwan”;
- (2) “. . . [W]e see no mediation role for the United States” between Taiwan and the PRC”;
- (3) “. . . [N]or will we attempt to exert pressure on Taiwan to enter into negotiations with the PRC”;
- (4) “. . . [T]here has been no change in our longstanding position on the issue of sovereignty over Taiwan”;
- (5) “We have no plans to seek” revisions to the Taiwan Relations Act; and
- (6) the August 17 Communiqué, “should not be read to imply that we have agreed to engage in prior consultations with Beijing on arms sales to Taiwan.”;

Whereas these assurances, first delivered to Taiwan's president by AIT Director Lilley, have come to be known as the Six Assurances;

Whereas in testimony before the House Foreign Affairs Committee on October 4, 2011, then-Assistant Secretary of State Kurt Campbell stated that, “[The] Taiwan Relations Act, plus the so-called Six Assurances and Three



Communiqués, form the foundation of our overall approach,” to relations with Taiwan; and

Whereas in testimony before the Senate Foreign Relations Committee on April 3, 2014, Assistant Secretary of State Daniel Russel stated that the Six Assurances “continue to play an important part as an element of our approach to Taiwan and the situation across the strait.”: Now, therefore, be it

Strike all after the resolving clause and insert the following:

That Congress—

- 1           (1) affirms that the Taiwan Relations Act and
- 2           the Six Assurances are both cornerstones of United
- 3           States relations with Taiwan; and
- 4           (2) urges the President and Department of
- 5           State to affirm the Six Assurances publicly,
- 6           proactively, and consistently as a cornerstone of
- 7           United States-Taiwan relations.

Amend the title so as to read: “A resolution reaffirming the Taiwan Relations Act and the Six Assurances as cornerstones of United States–Taiwan relations.”.



**AMENDMENT TO THE AMENDMENT IN THE  
NATURE OF A SUBSTITUTE TO H.CON.RES.88  
OFFERED BY MR. CONNOLLY OF VIRGINIA**

After the 10th clause of the preamble, insert the following:

Whereas the U.S. Congress significantly strengthened the draft legislation originally submitted by the Executive Branch to include provisions concerning Taiwan's security in the Taiwan Relations Act;



114TH CONGRESS  
2D SESSION

# S. 2143

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IN THE HOUSE OF REPRESENTATIVES

MARCH 21, 2016

Referred to the Committee on Foreign Affairs

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## AN ACT

To provide for the authority for the successors and assigns of the Starr-Camargo Bridge Company to maintain and operate a toll bridge across the Rio Grande near Rio Grande City, Texas, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. STARR-CAMARGO BRIDGE.**

2 Public Law 87-532 (76 Stat. 153) is amended—

3 (1) in the first section, in subsection (a)(2)—

4 (A) by inserting “, and its successors and  
5 assigns,” after “State of Texas”;

6 (B) by inserting “consisting of not more  
7 than 14 lanes” after “approaches thereto”; and

8 (C) by striking “and for a period of sixty-  
9 six years from the date of completion of such  
10 bridge,”;

11 (2) in section 2, by inserting “and its succe-  
12 sors and assigns,” after “companies”;

13 (3) by redesignating sections 3, 4, and 5 as sec-  
14 tions 4, 5, and 6, respectively;

15 (4) by inserting after section 2 the following:

16 **“SEC. 3. RIGHTS OF STARR-CAMARGO BRIDGE COMPANY**  
17 **AND SUCCESSORS AND ASSIGNS.**

18 “(a) IN GENERAL.—The Starr-Camargo Bridge  
19 Company and its successors and assigns shall have the  
20 rights and privileges granted to the B and P Bridge Com-  
21 pany and its successors and assigns under section 2 of  
22 the Act of May 1, 1928 (45 Stat. 471, chapter 466).

23 “(b) REQUIREMENT.—In exercising the rights and  
24 privileges granted under subsection (a), the Starr-  
25 Camargo Bridge Company and its successors and assigns  
26 shall act in accordance with—

Attest: JULIE E. ADAMS,  
*Secretary.*

Chairman ROYCE. And after recognizing myself and the ranking member, I will be pleased to recognize any member seeking recognition to speak once on any of these measures.

I want to thank our Subcommittee Chairman Smith and his more than 100 bipartisan cosponsors on their work on H.R. 1150, the Frank Wolf International Religious Freedom Act. Inspired by years of oversight and multiple hearings, this bill updates the International Religious Freedom Act of 1998 to improve the coordination and effectiveness of U.S. efforts to promote religious liberty worldwide.

Eighteen years after that law was passed, freedom of religion remains under threat not only by authoritarian regimes obsessed with control, but also by new nonstate actors. ISIS, Boko Haram, al-Shabaab have turned religious intolerance into a murderous force of global instability. The right to believe and practice according to the dictates of conscience is a direct challenge to their very ideologies. And thus, it is not just a human rights issue. It has become a global security issue.

By improving coordination, confronting nonstate actors, and bettering reporting and training, this bill, 1150, is a helpful refinement of our statutory commitment to combat religious persecution around the world.

Moving on to House Concurrent Resolution 88, a resolution reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of U.S.-Taiwan relations. Congress has long championed a strong relationship with Taiwan through landmark measures like the Taiwan Relations Act and through pressing successive administrations to fulfill their obligation to sell defensive arms to Taiwan.

Today, our committee is once again reaffirming the U.S. commitment to Taiwan by upholding the Six Assurances as one of the cornerstones of U.S.-Taiwan policy, right alongside the Taiwan Relations Act. And I want to thank Representative Steve Chabot for offering this important measure and Representative Connolly for his amendment stressing the role Congress has played in fostering this critical relationship.

I also want to thank and recognize Representatives Trott and Deutch for introducing H.R. 3694, the STOP Organ Trafficking Act.

Organ trafficking has been reported in over 20 countries in all regions of the world. Criminal organizations and terrorist groups are increasingly engaging in this black market industry. It is valued today as an industry at over \$1 billion. ISIS recently issued a "fatwa" sanctioning forced organ harvesting from its captives and from apostates, that would be Yazidis or Christians or Kurds or others who they believe are apostates to their ideology. And traffickers smuggling refugees into Europe have reportedly coerced organ donations as the payment now for travel.

The U.S. has led the fight against human trafficking with help from this committee and its members. This bill continues that leadership by closing the gap in U.S. law that currently fails to recognize organ trafficking as a form of human trafficking. The legislation also supports voluntary organ donation systems, authorizes the President to revoke passports or deny visas for anyone convicted of organ trafficking crimes, and requires annual reporting to

Congress on actions by the U.S. and other countries to combat organ trafficking.

And I want to address H.R. 4939, the United States-Caribbean Strategic Engagement Act of 2016, and thank Ranking Member Engel and Chairman Emeritus Ros-Lehtinen for their leadership in advancing U.S. interests in the Western Hemisphere.

For over a decade, countries in the Caribbean have been largely beholden to Venezuelan oil subsidies in exchange for their support of the authoritarian Venezuelan Government of Hugo Chavez and now Nicolas Maduro. The United States has not developed a comprehensive strategy of how best to engage this region to enhance diplomatic relations, to help the region improve energy security, to reduce violence and curb drug trafficking, and advance cooperation on democracy and human rights.

So this bill will require the State Department and USAID to develop a comprehensive and clear strategy on best engaging the Caribbean region. And the bill also requires the Government Accountability Office to evaluate the Caribbean Basin Security Initiative so that we can be sure we are advancing our interests in the region using the best and most efficient approach.

Lastly, we consider S. 2143, the Starr-Camargo Bridge Act. Two weeks ago, the Senate unanimously passed this measure, which was introduced by Senator Cornyn. And Representative Cuellar here, of Texas, on the House side, has introduced an identical version in this body.

This bill, the Senate bill 2143, will grant the Starr-Camargo Bridge Company the permanent authority to operate and maintain the international bridge that connects via the Rio Grande City, Texas, and Monterrey, Mexico. This will give Starr-Camargo the same authorities Congress has previously given to other privately owned international bridges.

The bridge has seen continued growth in commercial traffic since 2009, and it plays an important role in facilitating trade and travel in the region. By granting this authority, we are incentivizing Starr-Camargo to continue maintaining and expanding the bridge's capacity to keep up with the growing trade and commerce along the Texas border with Mexico.

And I want to thank both Representative Cuellar and Representative Castro for their leadership in bringing this measure forward for consideration here today.

I now recognize the ranking member for his remarks.

Mr. ENGEL. Mr. Chairman, thank you for convening this markup. We have a slate of good bipartisan measures that we are taking up today. And thank you especially for calling up the Caribbean Strategic Engagement Act, which I was proud to introduce recently with Representative Ros-Lehtinen.

As this committee well knows, it is a big world with a lot of challenges. Some are getting more attention than others. So it is important to stay focused on our neighbors in the Caribbean. These countries are profoundly important to the United States. My own district in New York has a sizable diaspora population from Caribbean countries, and I hear from these proud and engaged communities very often.

This bill makes it clear that U.S.-Caribbean relations are a major priority. It directs the State Department and USAID to devise a multiyear strategy for engaging with Caribbean governments. We want to put a particular focus on improving energy security, strengthening the rule of law, reducing drug trafficking, and enhancing economic cooperation.

We want to ramp up diplomatic engagement, especially when it comes to key issues at the United Nations and the Organization of American States and with the five Caribbean countries where the United States still doesn't have Embassies, and, I might add, should have Embassies as soon as possible.

We will end up with the best policy if we shape it in consultation with many Caribbean American citizens in the United States. It is a strength for us to have such a strong and vibrant diaspora community. So this bill also calls for revitalized outreach to this community, seeking greater input on ideas for economic development and citizen security.

Mr. Chairman, again, thank you for moving this legislation so quickly. I ask that all members support it.

Next, I will turn to Mr. Smith's International Religious Freedom Act. I want to thank him for all his hard work on this issue. Thank you, Mr. Smith.

The freedoms of thought, conscience, and religion are enshrined in the Universal Declaration of Human Rights. Yet, around the world, religious communities are subjected to escalating violence and persecution. In the 21st century, it is unacceptable for anyone to suffer discrimination because of how they worship or, for that matter, if they choose not to worship at all.

The United States has a responsibility to speak out when we see basic freedoms under threat, and this bill will help the administration promote religious freedom around the world. So I support this bill, and I also support continuing to fully fund the Human Rights and Democracy Fund for all human rights abuses.

I will now turn to the bill offered by Mr. Trott and Mr. Deutch aimed at cracking down on predatory organ trafficking. This legislation would change our human trafficking law to include the trafficking of persons for the removal of their organs.

We don't know much about this crime. Who are the victims? How do they get trapped by this illegal trade? What are governments doing to halt the practice, track down those responsible, and provide services to survivors? If this is a pervasive problem, then, yes, of course, we must act.

This bill calls for a report on this crime so that we gain a fuller understanding of the problem. While I have questions about including these provisions as part of our global effort to confront modern slavery, I am glad that we are working on the issue.

Moving to Mr. Chabot's measure, I am happy to support his resolution reaffirming the close ties between the United States and Taiwan. This is an exciting time for the Taiwanese people. Next month, a new President will be sworn in, the first woman to be elected President there. I could add, so that the Taiwanese are ahead of us by a few months. I had the pleasure of meeting with her several times before the election, and I am very hopeful for her success.



As Taiwan's democracy prepares for a political transition, it is important that the United States signal our unwavering support for Taiwan, for Taiwan's defense, for its participation on the global stage, for its robust democracy. And so this resolution reaffirms our commitment to the Taiwan Relations Act and the Six Assurances.

These are the measures that have underpinned our relationship with the Taiwanese people since we normalized relations with the People's Republic of China. Those ties remain deeply important to this day, and I am glad to support this resolution. The chairman and I have talked about this a great time, and we both believe it is important for the United States to stand squarely with our friend and ally Taiwan.

Lastly, I am glad to support this bill from my good friend Representative Cuellar, which would allow the Starr-Camargo Bridge to continue as an important connection between the United States and Mexico. I have to say, at a time when we hear so much about building walls, it feels pretty good to talk about strengthening bridges.

The Starr-Camargo Bridge connects Rio Grande, Texas, with Monterrey and Ciudad Camargo in Mexico. Under current law, the authority to operate this bridge will expire in 16 years. Though it seems like a long way off, that end date has already started to constrain investments in long-term improvements. This legislation would eliminate that expiration date, just as we have done for the Weslaco-Progreso International Bridge.

This bill doesn't cost U.S. taxpayers a penny. And in the midst of a lot of ugly rhetoric, it sends a clear signal: Mexico is an extremely important partner to the United States and bridges, not barriers, will help that friendship to thrive.

So I agree with the chairman. I urge support for this measure and all the things contained in this measure.

And I thank you again, Mr. Chairman. I yield back.

Chairman ROYCE. Thank you, Mr. Engel.

Any other members seeking recognition?

Mr. Smith.

Mr. SMITH. Mr. Chairman, thank you very much.

First of all, let me thank you for scheduling all of these bills, including the International Religious Freedom Act, the Frank Wolf bill, which honors a tremendous advocate for religious freedom and the author of the landmark 1998 International Religious Freedom Act.

I want to thank Eliot Engel as well, the ranking member, for working so closely with us on this important legislation.

And I would like to thank Anna Eshoo, who is the original Democratic cosponsor of the bill and a great supporter of religious freedom, especially in the Middle East. Her work has been greatly appreciated, and we have come up, I think, with a bill that will make a significant difference.

The world is experiencing an unprecedented crisis of international religious freedom, a crisis that continues to create millions of victims, a crisis that undermines liberty, prosperity, and peace, a crisis that poses a direct challenge to the U.S. interests in the Middle East, North Korea, China, and in sub-Saharan Africa.

The bill we passed almost 18 years ago needs to be updated to match the challenges of the 21st century. And, again, that is what we are doing with the legislation: Provide tools, training, and resources used by the administration to advance this universally recognized human right.

Among its many provisions—and they are mutually reinforcing provisions—it clarifies that the Ambassador-at-Large will report to the Secretary of State. Sometimes there has been a little glitch there over the years in terms of that information going right to the ears of the Secretary of State.

It creates a special watch list, not unlike what we did with the Trafficking Victims Protection Act. When a country doesn't rise to the level of a Country of Particular Concern but is a bad actor, this gives the President a way to say we are watching. And the special watch list will provide that very useful utility.

Curricula for training Foreign Service Officers so that they really do understand before deployment, especially overseas, exactly what the lay of the land is and what international religious freedom is all about.

We also include, as you pointed out, Mr. Chairman, a new designation of nonstate actors. We call them entities of particular concern. They are not countries. Boko Haram, ISIS, al-Shabaab, and others need to be focused upon for their nefarious deeds and individuals held to account to the greatest extent practicable for their horrible deeds.

CPC designations need to be made annually. There were a number of years where they were not made. And this will at least clarify that those Country of Particular Concern designations do need to be made every single year.

And then there are a number of other provisions that will, I think, significantly strengthen.

And I would ask unanimous consent that my full statement be made a part of the record, Mr. Chairman.

Chairman ROYCE. Without objection.

Mr. SMITH. And I would just finally say how grateful I think we all are that Mr. Trott and Mr. Deutch have really stepped up to the plate with their H.R. 3694, the Strategy to Oppose Organ Trafficking Act.

Twenty years-plus ago, I held a hearing on organ trafficking, and we actually had a man who was a part of that testify about this horrific practice of killing people in order to steal their organs and to make money for the regime in China and elsewhere. That has gotten worse and is particularly focused on the Falun Gong who have suffered disproportionately from this very shocking abuse of human rights.

So, again, I want to thank them for their wonderful bill, and it will make a difference.

I yield back.

Chairman ROYCE. Mr. Sherman.

Mr. SHERMAN. I yield a minute-and-a-half to the gentleman from Virginia.

Mr. CONNOLLY. I thank my friend from California for his graciousness. I have to run to another hearing.

Mr. Chairman, I want to associate myself with the remarks both of yourself and of the ranking member with respect to the Taiwan resolution we have here. And I want to ask unanimous consent to assert in the record an interesting document, pages 44 through 48 of the Department of State Bulletin from March 1979, which was their draft for what we ought to do with respect to Taiwan.

And you can see that it does not address security at all. And it took Congress to take the initiative in rewriting this into the vibrant, dynamic Taiwan Relations Act that now undergirds our relationship with that island and that was the basis for the defensive military assistance we currently provide and have provided to Taiwan. It is a great example of actually congressional foreign policy-making that was desperately needed. A vacuum had been created, and we rose to the occasion.

So I would ask unanimous consent to enter this into the record. It is a rather rare document. And I think it underscores—

Chairman ROYCE. It is often referenced, this piece of history, in textbooks about Congress' role. And without objection, we will put it in the record.

Mr. CONNOLLY. I thank the chair. And I thank Mr. Sherman so much for his courtesy.

Mr. SHERMAN. Thank you.

I want to thank the chairman for holding these hearings. I am a cosponsor of H.R. 1150, the Frank Wolf International Religious Freedom Act; H.R. 4939, the United States-Caribbean Strategic Engagement Act; and the H. Con. Res. 88, the Taiwan Relations and Six Assurances resolution.

I want to focus on Taiwan, as the gentleman from Virginia did as well. I am the lead Democratic cosponsor of this resolution, which affirms the Taiwan Relations Act and the Six Assurances as the cornerstone of United States-Taiwan relations.

The Taiwan Relations Act is critical to the U.S.-Taiwan relationship. On January 1, 1979, when the Carter administration established diplomatic relations with the People's Republic of China, it ended formal ties with the Republic of China on Taiwan. However, the United States Congress acted swiftly to reaffirm the United States-Taiwan relationship with the enactment of the Taiwan Relations Act just 100 days later, ensuring that the United States would maintain a robust and enduring relationship with Taiwan.

Since 1979, we have seen Taiwan develop into a strong democracy. We are in the process of seeing a peaceful and orderly transition of power from one political party to another. Taiwan is an important ally, and we need to do everything possible to make sure that it remains so.

The Six Assurances to Taiwan have been a verbal U.S. pledge since 1982. This bill is important because it solidifies this commitment in legislation for the first time. Three of those Six Assurances are a commitment to continued arm sales to Taiwan, a commitment to not consult with Beijing on U.S.-Taiwan relations, and a commitment to stand by the Taiwan Relations Act, which was passed 3 years before the Six Assurances in 1979 and which Mr. Connolly has already referenced.

This resolution not only affirms that the Taiwan Relations Act and the Six Assurances are the cornerstone of U.S. relations with

Taiwan, but it also urges the President and the State Department to affirm the Six Assurances publicly, proactively, and consistently as a cornerstone of United States-Taiwan relations.

Mr. Chairman, I think Congress not only has been doing good work on the U.S.-Taiwan relationship for a long time, the Taiwan Relations Act, which was mentioned by Mr. Connolly, but also just recently our committee. Back in December we passed a resolution saying it was time to transfer the frigates to Taiwan. And 5 days later, they finally transferred the friggin' frigates.

And it was good to join with you in that bill and to join with Mr. Salmon in the bill on Interpol, which was signed into law recently, and which will be causing us to develop a strategy to get Taiwan into Interpol, because after all, who is in favor of the international criminals that Interpol is trying to incarcerate.

So, Mr. Chairman, I yield back.

Chairman ROYCE. I thank the gentleman for yielding.

I did have the pleasure of going aboard one of those frigates as we were trying to expedite the process with my legislation. But it is now done, and this legislation will now, after our vote, go to the floor.

But in the meantime, I think Ileana Ros-Lehtinen was seeking time.

Ms. ROS-LEHTINEN. Thank you so much, Mr. Chairman, thank you, Ranking Member Engel, for convening this markup and bringing up all of these important measures in front of our committee in a bipartisan manner as always.

I am going to briefly speak about two of the bills. I am proud to be the Republican lead, alongside my good friend and the ranking member, Eliot Engel, on the U.S.-Caribbean Strategic Engagement Act, a bill which would help push the State Department to prioritize U.S.-Caribbean relationships. That is so important.

When not sharing the national stage with Hillary Clinton, Ranking Member Engel has long made the Caribbean one of his top priorities, and I want to thank him for his tremendous leadership on this issue.

This bill would require the State Department to develop a strategy to partner with our Caribbean neighbors on everything from counternarcotics to energy security and to broaden our outreach to the Caribbean diaspora community in our Nation. South Florida makes up a large segment of this diaspora, and I understand well the importance of both the Caribbean and the need for increased engagement by the United States with those countries.

Too often Caribbean nations are either taken for granted or are neglected by the State Department, leaving them with little to no presence of the U.S. or diplomatic engagement, and this course must and should be corrected. Deepening our strategic relationship with the Caribbean represents an extraordinary opportunity to expand our economic ties, cooperate on security issues, and advance our values and interests at places like the OAS and the U.N.

So I fully support this measure. I thank Mr. Engel for sponsoring it. I urge my colleagues to give this bill their full support as well.

And I would also like to offer my support for my dear friend Steve Chabot's resolution, which would reaffirm the importance of the Taiwan Relations Act and President Reagan's Six Assurances

to the U.S.-Taiwan relationship. I am proud to be a cosponsor because I continue to believe that the Taiwan Relations Act and the Six Assurances should be unequivocal guidelines to which the United States must remain fully and firmly committed.

Taiwan is and remains an important ally, a friend, a strategic, economic, and security partner of the United States, and there should be no doubt about this commitment to her, and as the Taiwanese people continue to prove, their vibrant democracy, Taiwan must have the capability to defend herself from aggression from China, whether political, economic, or military in nature.

And it is critical that both China and Taiwan know that our commitment to Taiwan, to the Taiwan Relations Act, and to the Six Assurances, has not wavered one bit. Taiwan must be allowed to peacefully determine its own future, and I urge my colleagues to reaffirm this principle by passing this important Steve Chabot resolution here today.

I thank the chairman.

Chairman ROYCE. Thank you, Ileana.

Mr. Ted Deutch from Florida.

Mr. DEUTCH. Thank you, Mr. Chairman. And I appreciate the opportunity to have all these bills before us today.

I would like to speak about the Strategy to Oppose Predatory Organ Trafficking Act. I want to thank Mr. Trott for his leadership on this issue.

And thanks to Mr. Smith as well for your longstanding attention to the issue of organ trafficking.

This bill, H.R. 3694, addresses an important but often under-acknowledged global trafficking issue. In places all over the world, amid the millions of people enslaved into the various forms of human trafficking, are individuals trafficked specifically for the illicit purpose of removing their organs. This black market of organ trafficking finds at-risk people and entices them with money in exchange for their organs. Often these victims are poor and vulnerable to offers of money that they can then use to pay for food and basic necessities for their families.

A 2013 United Nations report found that the economic and social divisions within and among countries is similarly reflected in the most common victims of illegal organ trafficking, specifically in poor and unemployed populations. The sad reality is the people most in need of help are the easiest to fall prey by extortion by traffickers.

But this problem is global, and while victims may come from lower-income countries, the demand that keeps the illegal organ trafficking market so profitable comes from higher-income countries, including the United States. Many of our allies already list trafficking of persons for the removal of their organs as a form of human trafficking, and a number of international protocols and agreements urge countries to do more to restrict the market. These illicit activities are simply unacceptable and are against our American values.

So I am thrilled that this bill will allow our government to do its part to work against this illicit black market, including empowering the Secretary of State to deny or revoke passports to anyone convicted of organ trafficking offense and asking the State Depart-

ment to keep Congress informed of what our government and other governments are doing to address this problem.

We have received support from a number of groups advocating for stronger laws against illicit trafficking of organs and better protection of victims. And I would like to specifically thank the Coalition for Organ Failure Solutions for their support.

I am proud of the attention that this committee has given to human trafficking, and I ask that we continue our strong record by acknowledging that trafficking of persons for the removal of their organs is a violation of our American values.

And I yield back the balance of my time. Thank you, Mr. Chairman.

Chairman ROYCE. Thank you, Mr. Deutch.  
Mr. Rohrabacher of California.

Mr. ROHRABACHER. I will make this short. I just would like to thank you, Mr. Chairman, and thank Ranking Member Engel. One needs only to take a look at the issues that are being discussed today to note that you are reaffirming this committee's traditional positioning and support for human rights throughout the world.

You obviously are taking up where Henry Hyde and others who before you sat in that chair, you are building upon what they created as a foundation for freedom and justice and liberty and human rights as being values that this committee will uphold. And I appreciate every one of these bills reflects that. So thank you, Ranking Member, and thank you, Mr. Chairman.

Chairman ROYCE. Thank you, Mr. Rohrabacher.  
Mr. Keating from Massachusetts.

Mr. KEATING. Thank you, Mr. Chairman.

I want to thank Mr. Trott and Mr. Deutch for their leadership in introducing the Strategy to Oppose Predatory Organ Trafficking Act. Too often vulnerable individuals are coerced or forced into supporting this illicit trade. And just in a world where you think things can't get much worse, you see this kind of coerced or forced activity really hurt victims who are typically poor or unemployed. Some of them indeed were known to include children.

Countries must have an effective law on the books if we are to protect against future victims of this trade, and it is crucial that countries then enforce these laws so that perpetrators do not continue to target vulnerable individuals with impunity. My amendment adds to the bill a report on host country enforcement of these laws against trafficking of persons for the removal of organs.

Finally, I would like to thank all the sponsors of the four additional bills being considered this morning, all of which I support. These pieces of legislation will have important consequences in advancing human rights, security policy, and U.S. engagement abroad.

And I do want to say, in a Congress that is often stymied on its ability to act, this committee continues to move forward and stands out in that regard for working cooperatively and in a bipartisan fashion to really address very important issues. I want to thank Chairman Royce and Ranking Member Engel for that as well.

And I yield back.

Chairman ROYCE. I want to just respond if I could, Mr. Keating. I thank you for this amendment and support its inclusion in the bill.

Having adequate laws on the books without strong enforcement, frankly, is meaningless, so amending the annual report to highlight a country's implementation and enforcement efforts will send this clear message, and it is going to enhance our efforts to stop organ trafficking. So we thank you for your improvement to the legislation.

Mr. Salmon of Arizona.

Mr. SALMON. Thank you, Mr. Chairman.

I am very pleased to support Mr. Chabot's legislation, H. Con. Res. 88, Reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of United States-Taiwan relations.

Mr. Chairman, I was a missionary in 1979 when Jimmy Carter was President and severed diplomatic ties with Taiwan. It was a very dark time for me personally. It was something I was very, very frustrated about at the time. But then Congress kind of came to the rescue. I think it was the leadership of the Senator from my State, Barry Goldwater, that put forth the Taiwan Relations Act.

And I think us reaffirming our commitment to that—and Mr. Chabot, you are just to be congratulated—this is so very, very important, not just to our relationship with Taiwan, but I think to the world at large. Taiwan's vibrant democracy is so incredibly important to the region as a guidepost for other nations to follow, and many are following suit with Taiwan's leadership in the world.

I was fortunate to go to Lee Teng-hui's swearing-in, President Chen Shui-bian's, and I will be going in just a couple weeks to the swearing-in of Tsai Ing-wen, the newly elected President of Taiwan. And I am just really excited that we are doing the right thing today.

America's commitment to Taiwan was so important that Ronald Reagan led the way toward this country's policies and commitment to Taiwan that have been in place for several decades now. I strongly support this resolution and urge my colleagues to support its passage.

I would also like to speak in support of Mr. Trott's legislation, the Stop Organ Trafficking Act. The illegal trafficking of human organs is despicable. The World Health Organization estimates that 10 percent of all transplanted organs worldwide are illegally obtained, coerced from vulnerable populations and prisoners, and it is long past time for the U.S. to make a policy to combat this brutal activity that seeks only to terrorize defenseless individuals. Terrorists and doctrinal regimes use this practice to fund their activities and to brutally punish those they seek to control, and this bill will put a stop to it.

And finally, I would like to speak in support of Chairman Smith's legislation, H.R. 1150, the Frank R. Wolf International Religious Freedom Act of 2015. I am a cosponsor of this legislation and I am proud to support international religious freedom.

As a man of faith, one of the greatest freedoms we enjoy in this, the greatest Nation on the Earth, is the ability to worship as we please. Our Founding Fathers fought for this principle, and Congress has a responsibility to continue that fight for others. And I

really appreciate Representative Smith constantly being a reminder of this important truth and this important responsibility that we have in Congress and constantly standing up for the fight for human rights.

God is going to have a special place for you, for all the great work you have done, my friend.

So thank you, and I will yield back my time.

Chairman ROYCE. We will go to Mr. Cicilline from Rhode Island.

Mr. CICILLINE. Thank you, Mr. Chairman. I want to thank you and Ranking Member Engel for holding this markup and for once again conducting the business of this committee in a bipartisan way.

I want to thank the sponsors of the bills that we are considering this morning, and I support all of the bills before us. But I want to spend a few moments to speak about H.R. 1150, the Frank Wolf International Religious Freedom Act.

This legislation has special significance to people in my home State, the State of Rhode Island founded by Roger Williams, because of his desire for religious liberty that he didn't think he could quite enjoy in the neighboring Commonwealth of Massachusetts. I waited until Mr. Keating left to say that.

But I strongly support the goals of this legislation to protect and promote religious freedom around the world. Our former colleague, Frank Wolf, dedicated his career to fighting for basic human rights, and it is fitting that this legislation honors the extraordinary work that he has done in this area.

Religious minorities around the world face discrimination, harassment, persecution, and worse. Today, the Islamic State is engaged in systemic persecution against religious minorities as part of their bloody campaign in the Middle East that targets any group that doesn't fit within its radical ideology. Just last month, the House and the Obama administration found that ISIS has engaged in acts of crimes against humanity, war crimes, and genocide against religious and ethnic minorities in the region.

I do want to use this occasion to remind my colleagues that there are widespread abuses taking place in the world right now, in Syria, Sudan, Nigeria, DRC, and many other countries. Governments, terrorist groups, and other actors are engaged in horrific campaigns that encompass women, children, minorities, and other vulnerable populations. And it is incredibly important that we are careful not to seem to be elevating abuses against one particular group above others.

For example, around the world, those perceived to be part of the LGBT community are facing absolutely horrific violence, especially today in territories controlled by the Islamic State. ISIS has proudly advertised its crimes against allegedly LGBT individuals through gruesome social media, videos, and photos.

Groups such as OutRight Action International have compiled dozens of incidents in which people, usually men, have been blindfolded, tortured, thrown off tall buildings, and brutally murdered by crowds incited by anti-LGBT slurs. I have a list here that details some of these particular instances of violence against those perceived to be LGBT, and they are horrific.



Last summer, BBC magazine ran a heartbreaking story entitled, “Why My Own Father Would Have Let IS Kill Me,” which detailed a young man who had to flee Iraq undercover after his own father agreed to turn him over to ISIS for being gay.

I raise these issues not to suggest that those within the Islamic State territory or elsewhere who are being persecuted for being LGBT are more deserving of our attention than those suffering any other type of persecution, but I do want to ensure that LGBT people and other vulnerable groups who are being persecuted around the world are not forgotten and that we raise our voices in condemnation of all abuses of basic human rights and refrain from creating a hierarchy of human rights and I look forward to our consideration of legislation intended to do just that.

I hope we can learn from the important example of U.S. efforts to combat religious persecution and use lessons learned and best practices to inform the work we do as a country to combat the persecution of all vulnerable groups around the world, including women, children, and LGBT individuals.

I thank you, and I yield back.

Chairman ROYCE. Thank you, Mr. Cicilline.

We go now to Mr. Chabot of Ohio.

Mr. CHABOT. Thank you very much, Mr. Chairman.

As one of the founding Members of the Congressional Taiwan Caucus, I have been actively involved in all Taiwan-U.S. issues for many years now and chaired the Asia and the Pacific Subcommittee as well, and I have been to Taiwan many times. That is why I am honored to have introduced House Concurrent Resolution 88, which reaffirms the Taiwan Relations Act and the Six Assurances as cornerstones of U.S.-Taiwan relations.

Our relationship has been an enduring one. Taiwan is a close ally of ours, one that truly believes in and practices freedom and democracy. And the people of Taiwan proved that yet again this past January with the election of President Tsai, and I want to wish her and all the people of Taiwan the best of luck in her new role as President of Taiwan. I want to restate our support, just as this committee has for many, many years, and Congress has as well, our support of Taiwan.

As most of my colleagues are aware, Taiwan faces an unrelenting threat from China, which has nearly 1,600 ballistic missiles aimed at her. And although Taiwan enjoys—let’s face it—*de facto* independence, China’s ultimate goal is to take the island, if by force or over time. China has made no bones about this. They have been pretty open about it for a long time. Unfortunately, the Taiwan Strait remains one of the potentially most dangerous flashpoints in the world.

April 10, 2016, marked the 37th anniversary of the enactment of the Taiwan Relations Act, codifying into law an institutional framework and a legal basis for continued cooperation between the U.S. and Taiwan that would serve to maintain peace and stability in the western Pacific. However, when President Reagan agreed to sign the so-called U.S.-China Third Communique in 1982, he was aware of the communique’s possible effect on Taiwan and recognized that Taiwan needed and deserved reassurance that the United States would be there whenever Taiwan needed us.

So to reinforce American support for Taiwan, the United States issued the Six Assurances, which are guidelines to conduct relations between the U.S. and Taiwan, and they are as valid today as they were in 1982. They rightfully function, along with the Taiwan Relations Act, as cornerstones of the U.S.-Taiwan relations.

And this is a relationship that has been a very strong one over the years. It is one of the reasons that I think it is very important that this administration reconsider the military cutbacks which have been proposed, and the fact that when Ronald Reagan was President his goal was to build up a 600-ship Navy, and we are down 250-some ships at this time.

And a lot of those ships need to be in the Pacific and particularly in and around China, which clearly has plans. It is building up its navy. It is building islands and militarizing them. It is bullying its neighbors from the Philippines to Vietnam to Taiwan, you name it.

And so it is very important for the U.S. to have the strength and for Taiwan also to continue to build up its military. The one thing that would make an armed conflict more likely is if Taiwan appears to be weak or the United States is weak. That is when there is a real danger of military action occurring. As long as Taiwan and the United States are strong, I don't think China would ever take any overt hostile military action.

But I am afraid that the message that is being sent out worldwide is that the U.S. is pulling back, and that is a message that must change. We ought to have just the opposite. The United States needs to be actively engaged around the world, particularly in the Pacific.

So I urge my colleagues to support this legislation and thank them for their support and yield back the balance of my time.

Chairman ROYCE. Mr. Trott.

Mr. TROTT. I would like to thank Chairman Royce for scheduling H.R. 3694 for consideration, and also my colleague, Representative Deutch, for his partnership and leadership on the Stop Organ Trafficking Act. I also want to thank Mr. Smith for his commitment and years of work on this important issue and Representative Keating for his helpful amendment.

The illegal trafficking of human organs has long been a terrible and heinous crime, but, unfortunately, the United States policies and laws have not kept pace. China has inexplicably been targeting Falun Gong for years. And more recently, ISIS has reportedly been resorting to this brutal practice to finance their nefarious activities and strike fear in the hearts of innocent people.

Late last year, ISIS released a religious edict stating that taking organs from a living captive to save a Muslim's life was permissible, making religious minorities in Iraq, like the Chaldeans and the Assyrians, even more vulnerable targets.

Mr. Chairman, it is time the United States shine a bright light on this problem and take a leading role in combating this heinous crime, standing with the world's most vulnerable. I urge my colleagues to vote in support of this timely and necessary legislation.

Thank you, and I yield back my time.

Chairman ROYCE. Any additional members seeking recognition?

Hearing no further requests for recognition, the question occurs on the items considered en bloc.

All those in favor, say aye.

All those opposed, no.

In the opinion of the Chair, the ayes have it and the measures considered en bloc are agreed to. And without objection, the measures considered en bloc are ordered favorably reported, as amended, and staff is directed to make any technical and conforming changes. Also without objection, the Chair is authorized to seek House consideration of those measures under suspension of the rules.

And that concludes our business for today.

I again want to thank Ranking Member Engel. I want to thank all of our committee members for their contributions and assistance with today's markup.

This committee stands adjourned, and these measures are passed.

[Whereupon, at 10:55 a.m., the committee was adjourned.]



## A P P E N D I X

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MATERIAL SUBMITTED FOR THE RECORD

**FULL COMMITTEE MARKUP NOTICE**  
**COMMITTEE ON FOREIGN AFFAIRS**  
U.S. HOUSE OF REPRESENTATIVES  
WASHINGTON, DC 20515-6128

**Edward R. Royce (R-CA), Chairman**

April 20, 2016

**TO: MEMBERS OF THE COMMITTEE ON FOREIGN AFFAIRS**

You are respectfully requested to attend an OPEN meeting of the Committee on Foreign Affairs, to be held in Room 2172 of the Rayburn House Office Building (and available live on the Committee website at <http://www.ForeignAffairs.house.gov>):

**DATE:** Wednesday, April 20, 2016

**TIME:** 10:00 a.m.

**MARKUP OF:** H.R. 1150, Frank R. Wolf International Religious Freedom Act of 2015;  
H.R. 3694, Strategy to Oppose Predatory Organ Trafficking Act;  
H.R. 4939, United States – Caribbean Strategic Engagement Act of 2016;  
H. Con. Res. 88, Reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of United States-Taiwan relations; and  
S. 2143, A bill to provide for the authority for the successors and assigns of the Starr-Camargo Bridge Company to maintain and operate a toll bridge across the Rio Grande near Rio Grande City, Texas, and for other purposes.

**By Direction of the Chairman**

The Committee on Foreign Affairs seeks to make its facilities accessible to persons with disabilities. If you are in need of special accommodations, please call 202-223-5021 at least four business days in advance of the event, whenever practicable. Questions with regard to special accommodations in general (including availability of Committee materials in alternative formats and assistive listening devices) may be directed to the Committee.

**COMMITTEE ON FOREIGN AFFAIRS**  
MINUTES OF FULL COMMITTEE MARKUP

Day Wednesday Date 4/20/2016 Room 2172

Starting Time 10:08 Ending Time 10:55

Recesses 0 (    to    ) (    to    ) (    to    ) (    to    ) (    to    ) (    to    )

**Presiding Member(s)**

*Chairman Edward R. Royce*

*Check all of the following that apply:*

Open Session ☒

Executive (closed) Session ☐

Televised ☒

Electronically Recorded (taped) ☒

Stenographic Record ☒

**BILLS FOR MARKUP:** *(Include bill number(s) and title(s) of legislation.)*

*See attached.*

**COMMITTEE MEMBERS PRESENT:**

*See attached.*

**NON-COMMITTEE MEMBERS PRESENT:**

*none*

**STATEMENTS FOR THE RECORD:** *(List any statements submitted for the record.)*

*IFR - Rep. Gerald Connolly*

*SFR - Rep. Joe Wilson*

*SFR - Rep. Chris Smith*

**ACTIONS TAKEN DURING THE MARKUP:** *(Attach copies of legislation and amendments.)*

*See markup summary.*


**RECORDED VOTES TAKEN (FOR MARKUP):** *(Attach final vote tally sheet listing each member.)*

| <u>Subject</u> | <u>Yeas</u> | <u>Nays</u> | <u>Present</u> | <u>Not Voting</u> |
|----------------|-------------|-------------|----------------|-------------------|
|----------------|-------------|-------------|----------------|-------------------|

**TIME SCHEDULED TO RECONVENE** \_\_\_\_\_

or

**TIME ADJOURNED** 10:55

  
**Doug Anderson, General Counsel**

# HOUSE COMMITTEE ON FOREIGN AFFAIRS

## FULL COMMITTEE MARKUP

| <i>PRESENT</i> | <i>MEMBER</i>            |
|----------------|--------------------------|
| X              | Edward R. Royce, CA      |
| X              | Christopher H. Smith, NJ |
| X              | Ileana Ros-Lehtinen, FL  |
| X              | Dana Rohrabacher, CA     |
| X              | Steve Chabot, OH         |
| X              | Joe Wilson, SC           |
|                | Michael T. McCaul, TX    |
| X              | Ted Poe, TX              |
| X              | Matt Salmon, AZ          |
|                | Darrell Issa, CA         |
|                | Tom Marino, PA           |
| X              | Jeff Duncan, SC          |
| X              | Mo Brooks, AL            |
| X              | Paul Cook, CA            |
|                | Randy Weber, TX          |
| X              | Scott Perry, PA          |
| X              | Ron DeSantis, FL         |
| X              | Mark Meadows, NC         |
| X              | Ted Yoho, FL             |
| X              | Curt Clawson, FL         |
|                | Scott DesJarlais, TN     |
|                | Reid Ribble, WI          |
| X              | Dave Trott, MI           |
| X              | Lee Zeldin, NY           |
| X              | Dan Donovan, NY          |

| <i>PRESENT</i> | <i>MEMBER</i>          |
|----------------|------------------------|
| X              | Eliot L. Engel, NY     |
| X              | Brad Sherman, CA       |
|                | Gregory W. Meeks, NY   |
| X              | Albio Sires, NJ        |
| X              | Gerald E. Connolly, VA |
| X              | Theodore E. Deutch, FL |
| X              | Brian Higgins, NY      |
| X              | Karen Bass, CA         |
| X              | William Keating, MA    |
| X              | David Cicilline, RI    |
|                | Alan Grayson, FL       |
|                | Ami Bera, CA           |
|                | Alan S. Lowenthal, CA  |
|                | Grace Meng, NY         |
| X              | Lois Frankel, FL       |
|                | Tulsi Gabbard, HI      |
| X              | Joaquin Castro, TX     |
| X              | Robin Kelly, IL        |
| X              | Brendan Boyle, PA      |
|                |                        |
|                |                        |



**4/20/16 Foreign Affairs Committee Markup Summary**

By unanimous consent, the Chair called up the following measures and amendments, to be considered *en bloc*:

- 1) H.R. 1150 (Smith), the Frank R. Wolf International Religious Freedom Act of 2015
  - a. Smith 76 an amendment in the nature of a substitute to H.R. 1150
- 2) H.R. 3694 (Trott), the Strategy to Oppose Predatory Organ Trafficking Act
  - a. Trott 8, an amendment in the nature of a substitute to H.R. 3694
    - i. Keating 63, an amendment to Trott 8
- 3) H.R. 4939 (Engel), the U.S.-Caribbean Strategic Engagement Act of 2016
- 4) H. Con. Res. 88 (Chabot), Reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of U.S.-Taiwan relations.
  - a. Chabot 36, an amendment in the nature of a substitute to H. Con. Res. 88
    - i. Connolly 72, an amendment to Chabot 36
- 5) S. 2143 (Cornyn), A bill to provide for the authority for the successors and assigns of the Starr-Camargo Bridge Company to maintain and operate a toll bridge across the Rio Grande near Rio Grande City, Texas, and for other purposes.

The measures considered *en bloc* were agreed to by voice vote. By unanimous consent, the measures were ordered favorably reported, as amended, and the Chair was authorized to seek House consideration of the measures under suspension of the rules.

The Committee adjourned.



## **The Frank Wolf International Religious Freedom Act (H.R. 1150)**

*Excerpts of Remarks by Rep. Chris Smith  
HCFIA Markup of H.R. 1150  
April 20, 2016*

Eighteen years ago, Congress had the foresight to make advancing the right to religious freedom a U.S. foreign policy priority. Eighteen years have passed and religion is even more relevant today as a foreign policy issue than it was when the original International Religious Freedom Act was signed into law.

The world is experiencing an unprecedented crisis of international religious freedom, a crisis that continues to create millions of victims; a crisis that undermines liberty, prosperity and peace; a crisis that poses a direct challenge to the U.S. interests in the Middle East, Russia, China and sub-Saharan Africa.

The bill we passed almost eighteen years ago needs to be updated to match the challenges of the 21<sup>st</sup> century. That is what we are doing with this bill—the Frank Wolf International Religious Freedom Act. We honor the author of the landmark 1998 legislation and upgrade the tools, training, and resources used by the Administration to advance this fundamental freedom.

It is increasingly clear that a robust religious freedom diplomacy is necessary to advance US interest in stability, security, and economic development. Research shows that where there is more religious freedom, there is more economic freedom, more women's empowerment, more political stability, more freedom of speech, and less terrorism.

This legislation was co-sponsored by a bipartisan group of more than 100 Members of Congress. It is also supported by the U.S. Conference of Catholic Bishops and the International Religious Freedom Roundtable, a diverse and ecumenical group of religious communities, ethnic groups and nongovernmental organizations.

In a letter sent to all members of Congress, the Roundtable endorsed the legislation, saying, “While there is very little we agree on theologically, or politically, we all agree that ... the passage and implementation of HR 1150 ... will send a clear and urgent message regarding the inherent dignity of every human being, as well as our common global security in the fight against religious persecution, extremism, and terrorism.”

I want to thank Rep. Anna Eshoo for being an original cosponsor and strong supporter of this bill. Her advocacy on behalf of religious minorities in the Middle East is important and critical work. I value her partnership on this legislation.

I also want to thank Chairman Royce and his staff for helping to move this legislation to markup and thank you also to ranking member Engel and his staff for engaging on this legislation and making it an effort of bipartisan cooperation.



**Statement for the Record**  
*Submitted by Rep. Joe Wilson*

Thank you Mr. Chairman. Today this committee is considering five important pieces of legislation with regards to the United States foreign policy priorities.

First, the Frank R. Wolfe International Religious Freedom Act of 2015 ensures that our nation's Foreign Service Officers are well trained to promote religious freedom and have the ability to recognize instances where it is being violated. Honoring Congressman Frank Wolfe is so appropriate for Congressman Wolfe established a legacy of protecting freedom. This bill also extends the important Commission on International Religious Freedom. With the continued threat of religious violence in the Middle East, North Africa, and Europe, this legislation could not be more timely.

Next, H.Con. Res. 88, "Reaffirming the Taiwan Relations Act and the Six Assurances as the cornerstone of U.S. – Taiwan relations" is important in reaffirming the commitment of Congress to the prosperity of Taiwan. The Six Assurances, originally given by Ronald Reagan, include promises that the United States must keep to ensure a strong and continued relationship with Taiwan. I appreciate Congressman Steve Chabot's leadership on this legislation.

I also look forward to the consideration of H.R. 3694 "Strategy to Oppose Predatory Organ Trafficking Act", H.R 4939 "U.S. – Caribbean Strategic Engagement Act of 2016" and S. 2143 "Starr – Camargo Bridge Act". I once again applaud Chairman Ed Royce and Ranking Member Elliott Engel for their bipartisan cooperation



MATERIAL SUBMITTED FOR THE RECORD BY THE HONORABLE GERALD E. CONNOLLY,  
A REPRESENTATIVE IN CONGRESS FROM THE COMMONWEALTH OF VIRGINIA

**To submit for the record:**

**Mr. Chairman, I would like to submit for the record, pages 44 through 48 of the Department of State Bulletin from March 1979. This excerpt includes the original draft legislation proposed by the Executive Branch for the maintenance of our unofficial relations with Taiwan. You will find that the proposal bears little resemblance to the Taiwan Relations Act, and clearly demonstrates the significant role Congress played in crafting the legal authority for our enduring commitment to Taiwan.**

## **EAST ASIA: Relations With the People on Taiwan**

*Following is a statement by Deputy Secretary of State Warren Christopher before the Senate Committee on Foreign Relations on February 5, 1979, President Carter's message to Congress transmitting proposed legislation concerning Taiwan on January 26, and texts of the legislation and section-by-section analysis.*

### **DEPUTY SECRETARY CHRISTOPHER'S STATEMENT<sup>1</sup>**

I am pleased to appear before this committee today to speak for the Administration, in support of S. 245, which provides the framework for maintaining commercial, cultural, and other relations with the people of Taiwan on an unofficial basis.

Normalization of relations with the People's Republic of China is obviously a matter of great importance to the United States. In taking that step, we have followed the example of all of our NATO allies and more than 100 other countries which had previously recognized the People's Republic of China. As last week's visit by Vice Premier Deng Xiaoping vividly demonstrated (see p. 1), the normalization and improvement of relations between our two countries holds great potential for the long-term benefit of the United States and China, and the peoples of the world.

Full and normal relations will allow us to work more effectively toward a stable system of independent nations in Asia. It will permit us to encourage an outward-looking China to play a constructive role in the world generally. And it will enable American business to deal on an equal footing with other suppliers as China moves toward modernization.

This Administration has consistently maintained that normalization must be carried out in ways which do not jeopardize the well-being of the people on Taiwan. Toward that end, the President has repeatedly affirmed our commitment to maintain commercial, cultural, and other relations with the people on Taiwan on an unofficial basis. To implement that commitment, we have taken the following steps:

First, we have moved to assure that with the exception of the Mutual Defense Treaty and related agreements, our many treaties and other agreements

with Taiwan—more than 55 in all—will remain in force. When I went to Taiwan in December, I was instructed to seek confirmation from the Taiwan authorities that they too would regard all existing agreements as continuing in force after January 1, 1979. The Taiwan authorities did provide such confirmation.

**Second,** The President issued a memorandum on December 30 directing all departments and agencies to continue their current programs and other relations with Taiwan on an unofficial basis.<sup>2</sup> The purpose of the memorandum was to insure that our relations with the people on Taiwan will continue pending the enactment of legislation.

**Third,** on January 16 the American Institute in Taiwan was incorporated as a nonprofit District of Columbia corporation. The institute, which is governed by three trustees appointed by the Secretary of State, is the unofficial body through which we will conduct relations with the people on Taiwan. As set forth in its articles of incorporation, the basic purpose of the institute is to enable the American people and the people on Taiwan to maintain commercial, cultural, or other relations without official government representation or diplomatic relations.

**Fourth,** the President has transmitted to the Congress the bill now before you. This bill has three fundamental purposes:

- It will confirm the continued eligibility of the people of Taiwan for participation in programs and activities that, under U.S. law, are to be carried out with foreign governments.

- It will provide for the carrying out of such programs and activities on an unofficial basis through the American Institute in Taiwan and the corresponding instrumentality to be established by the people on Taiwan.

- It will establish funding, staffing, and administrative relationships of the institute.

### **Future Security of Taiwan**

Before getting into the details of the bill, I want to comment on the future security of Taiwan and its 17 million people. I know how important this

issue is to the members of this committee. It is equally important to us.

In normalizing relations with the People's Republic of China, we have not by any means abandoned our role as a Pacific power, or our interest in the peace and security of Taiwan. Indeed, a peaceful resolution of the Taiwan issue is a fundamental part of the structure of normalization.

During the negotiations that preceded President Carter's December 15 announcement, we impressed upon the People's Republic of China our interest in the peaceful resolution of the Taiwan issue and our expectation that this issue will be settled peacefully by the Chinese themselves. It is significant that as part of normalization, the People's Republic of China agreed not to contradict our position on this central point.

In addition, Vice Premier Deng has made a number of statements since normalization, including statements made to members of this committee, which clearly indicate a desire by the People's Republic of China to settle the Taiwan issue peacefully. As he put it to Senator Glenn in Peking: "You can say that the social system on Taiwan will be decided by the people of Taiwan. Changes might take a hundred years or a thousand years; by which I mean a long time. We will not change the society by forceful means."

In addition, any effort by the People's Republic of China to resolve the Taiwan issue by other than peaceful means would be inconsistent with its evident desire to have better relations with the United States and our allies and friends. China has established an ambitious program of industrial modernization and economic growth. The success of this program depends on good relations with the United States and other industrialized nations that both recognize the People's Republic of China and maintain commercial relations with the people on Taiwan. A decision by China to use force against Taiwan would, in effect, be a decision to renounce good relations with these nations and hence to abandon the program of modernization and growth. Such a sharp reversal of policy would appear to be highly unlikely.

Finally, the fact is that Taiwan is strong militarily, and we will continue to sell Taiwan selected defensive weapons, as we have done in the past. By contrast, the People's Republic of China does not have the military capability to invade Taiwan and has not attempted to acquire that capability. The Secretary of Defense will testify before this committee about the security of Taiwan from a military

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standpoint, I shall, therefore, only note the improbability of an attack across 100 miles of water against strong forces and well-prepared defensive positions, as well as the military problems that China faces from other quarters.

#### The Proposed Legislation

Let me now comment on the bill in greater detail. The bill has three titles. Title I, in its first three sections, provides that our laws and regulations will continue to apply to the people on Taiwan as they have in the past. Thus, section 101 preserves Taiwan's eligibility to participate in any U.S. program for which recognition or diplomatic relations is otherwise required. Section 102 provides that such terms as "foreign country," "nation," "state," as used in U.S. legislation, will include the people on Taiwan. And section 103 authorizes the executive branch to carry out with respect to the people on Taiwan programs and other relations which are authorized or required under U.S. law to be carried out with respect to foreign countries.

Thus, taken together, sections 101, 102, and 103 provide for continuation of our programs with the people on Taiwan under U.S. law, notwithstanding the normalization of relations with the People's Republic of China.

Section 104 provides for our use of the American Institute in Taiwan to conduct relations with the people on Taiwan. Section 105 provides that whenever the U.S. Government is authorized or required to enter into an agreement relative to the people on Taiwan, the agreement may be entered into by the institute. Similarly, section 106 provides that actions by an instrumentality established by the people on Taiwan will satisfy U.S. legal requirements for actions by a foreign country.

#### Practical Aspects

These sections permit important relationships to continue on an unofficial basis. Let me take a moment to describe what this will mean in practice. Basically, the American Institute in Taiwan will carry out the functions in the commercial, cultural, and other areas previously performed by our Embassy in Taipei. For example, as the Embassy has done, the American Institute in Taiwan will perform the normal range of services for American businessmen in Taiwan, such as providing data and responding to inquiries concerning economic conditions and investment opportunities.

In addition, the institute will process

applications for visas and passports, just as the Embassy has done. (The actual issuance of visas will, of course, have to be done by consular officers, probably in posts near Taiwan, such as our Consulate General in Hong Kong. We are still working out the technicalities of this matter.)

As for trade, to the extent that trade agreements, such as orderly marketing arrangements, are deemed desirable, they would be entered into between the American Institute in Taiwan and its Taiwan counterpart. Taiwan will continue to enjoy most-favored-nation treatment and there is every reason to believe that trade between the United States and Taiwan will continue to flourish.

As another example, I would note that the Arms Export Control Act authorizes the President to sell arms to foreign countries and requires certain undertakings from the purchasing government, such as a promise to provide funds for timely payment of contractors. The American Institute in Taiwan will make sales under the Arms Export Control Act to its counterpart instrumentality created by the people on Taiwan and will accept undertakings from that instrumentality which will satisfy the statute.

In sum, the picture I want to give you is one of relations continuing without interruption but on an unofficial basis through nongovernmental means. It must be said, of course, that it takes two parties to conduct a relationship. It will not be possible for us to maintain relations unless Taiwan agrees to establish an unofficial instrumentality with which the American Institute in Taiwan may deal. Should Taiwan choose not to create such an instrumentality, then the picture I have painted becomes very unclear indeed, and the prospect of a hiatus in our relations as of March 1 becomes real.

Turning back to title I of the legislation, I would note that under section 107, when U.S. law requires that foreign law be considered, the law applied by the people on Taiwan will be considered foreign law. This clarification will be important, for example, in determining the validity of marriages and divorces, the distribution of decedents' estates, and similar matters. It is also important for public law purposes such as the application of trade laws.

Title II of the bill permits government agencies to provide support for the institute. It thus enables the institute to make maximum use of existing U.S. Government resources rather than establish costly and duplicative independent capabilities.

Title II also provides equitable

treatment for those who interrupt their government careers to accept temporary employment with the institute. It permits Federal employees who leave government service for employment at the institute to continue to participate in Federal employee benefit programs and to return to Federal service at a later date without damage to their careers.

Finally, title II provides that the institute will be tax exempt and that the salaries and allowances paid to employees of the institute will be taxed in the same way as comparable payments the government makes to its own employees.

Title III of the bill authorizes the appropriation of funds for the institute. This will permit the consolidation of the institute's costs into a single budget account, which will facilitate executive branch and congressional oversight.

For the current fiscal year, we intend to finance a contract with the institute by reprogramming funds appropriated to the Department of State and other agencies.

On behalf of the Administration, I commend this legislation to you and urge its prompt enactment. The Congress will thereby insure that the substance of our many important relations with the people on Taiwan will be preserved and that these relations will prosper.

#### PRESIDENT CARTER'S MESSAGE TO CONGRESS<sup>1</sup>

The United States of America has recognized the Government of the People's Republic of China as the sole legal government of China and is establishing diplomatic relations with that government. The Joint Communiqué issued by the United States and the People's Republic of China was the culmination of a long process begun by President Nixon and continued by President Ford and me.

I have also announced that, in the future, the American people will maintain commercial, cultural, and other relations with the people on Taiwan without official government representation and without diplomatic relations. In furtherance of that policy, and pending enactment of legislation on the subject, I have directed all departments and agencies to continue unofficially to conduct programs, transactions and other relations with Taiwan.

To authorize legally the permanent implementation of that policy, I am today transmitting to the Congress a bill. To promote the foreign policy of the United States through the maintenance of commercial, cultural and other relations with the people on Taiwan on an unofficial basis, and for other purposes.

This bill will confirm the continued eligibility of the people on Taiwan for participation in

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programs and activities that under United States law are to be carried out with foreign governments, provide for the carrying out of such programs and activities on an unofficial basis through the American Institute in Taiwan, a non-profit corporation, and the corresponding instrumentality being established by the people on Taiwan, and establish funding, staffing and administrative relationships of the Institute. It also contains other authorizations and provisions relating to the foregoing matters.

I am confident the Congress shares my view that it is in the national interest that these unofficial relations between the American people and the people on Taiwan be maintained. It is highly desirable that this legislation be enacted as promptly as possible. I look forward to working with the Congress on this important project.

JIMMY CARTER

### TEXT OF PROPOSED LEGISLATION\*

A BILL. To promote the foreign policy of the United States through the maintenance of commercial, cultural and other relations with the people on Taiwan on an unofficial basis, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### TITLE I

SECTION 101. No requirement for maintenance of diplomatic relations with the United States, or for recognition of a government by the United States, as a condition of eligibility for participation in programs, transactions or other relations authorized by or pursuant to United States law shall apply with respect to the people on Taiwan.

SEC. 102. Whenever any law, regulation or order of the United States refers or relates to a foreign country, nation, state, government or similar entity, such terms shall include, and such law, regulation or order shall apply with respect to, the people on Taiwan.

SEC. 103. Whenever authorized or required by or pursuant to United States law to conduct or carry out programs, transactions or other relations with respect to a foreign country, nation, state, government or similar entity, the President or any department or agency of the United States Government is authorized to conduct and carry out such programs, transactions and other relations with respect to the people on Taiwan, in accordance with applicable laws of the United States.

SEC. 104. Programs, transactions and other relations conducted or carried out by the President or any department or agency of the United States Government with respect to the people on Taiwan shall, as the President may direct, be conducted and carried out by, or through the American Institute in Taiwan, a non-profit corporation incorporated under the laws of the District of Columbia (hereinafter "the Institute").

SEC. 105. Whenever the President or any de-

partment or agency of the United States Government is authorized or required by or pursuant to United States law to enter into, perform, enforce, or have in force an agreement or arrangement relative to the people on Taiwan, such agreement or arrangement shall be entered into, or performed and enforced, as the President may direct, by or through the Institute.

SEC. 106. Whenever the President or any department or agency of the United States Government is authorized or required by or pursuant to United States law to render or provide to, or to receive or accept from, the people on Taiwan any performance, communication, assurance, undertaking or other action, such action shall, as the President may direct, be rendered or provided to, or received or accepted from, an instrumentality established by the people on Taiwan.

SEC. 107. Whenever the application of a rule of law of the United States depends upon foreign law, or compliance with foreign law, the law applied by the people on Taiwan shall be considered foreign law for that purpose.

#### TITLE II

SEC. 201. Any department or agency of the United States Government is authorized to sell, loan or lease property, including interests therein, to, and to perform administrative and technical support functions and services for the operations of, the Institute upon such terms and conditions as the President may direct. Reimbursements to departments and agencies under this section shall be credited to the current applicable appropriation of the department or agency concerned.

SEC. 202. Any department or agency of the United States Government is authorized to acquire and accept services from the Institute upon such terms and conditions as the President may direct, without regard to the laws and regulations normally applicable to the acquisition of services by such department or agency.

SEC. 203. Any department or agency of the United States Government employing alien personnel in Taiwan is authorized to transfer such personnel, with accrued allowances, benefits and rights, to the Institute without a break in service for purposes of retirement and other benefits, including continued participation in any system established by law or regulation for the retirement of employees, under which such personnel were covered prior to the transfer to the Institute. *Provided*, That employee deductions and employer contributions, as required, in payment for such participation for the period of employment with the Institute, are currently deposited in the system's fund or depository.

SEC. 204. (a) Under such terms and conditions as the President may direct, any department or agency of the United States Government is authorized to separate from Government service for a specified period any officer or employee of that department or agency who accepts employment with the Institute.

(b) An officer or employee separated under subsection (a) of this section shall be entitled

upon termination of such employment with the Institute to reemployment or reinstatement with that department or agency or a successor agency in an appropriate position with attendant rights, privileges and benefits which the officer or employee would have had or acquired had he or she not been so separated, subject to such time period and other conditions as the President may prescribe.

(c) An officer or employee entitled to reemployment or reinstatement rights under subsection (b) of this section shall, while continuously employed by the Institute with no break in continuity of service, continue to participate in any benefit program in which such officer or employee was covered prior to employment by the Institute, including programs for compensation for job-related death, injury or illness, for health and life insurance, for annual, sick and other statutory leave, and for retirement under any system established by law or regulation. *Provided*, That employee deductions and employer contributions, as required, in payment for such participation for the period of employment with the Institute, must be currently deposited in the program's or system's fund or depository. Death or retirement of any such officer or employee during approved service with the Institute and prior to reemployment or reinstatement shall be considered a death in service or retirement from the service for the purposes of any employee or survivor benefits acquired by reason of service with a department or agency of the United States Government.

(d) Any employee of the department or agency of the United States Government who entered into service with the Institute on approved leave of absence without pay prior to the enactment of this Act shall receive the benefits of this title for the period of such service.

SEC. 205. The Institute shall be treated as a tax-exempt organization described in section 501(c)(3) of the Internal Revenue Code of 1954, and shall not be an agency or instrumentality of the United States. Employees of the Institute shall not be employees of the United States and, in representing the Institute, shall be exempt from section 207 of title 18, United States Code. The salaries and allowances paid to employees of the Institute shall be treated in the same way for tax purposes under sections 911, 912 and 913 of the Internal Revenue Code of 1954, as salaries and equivalent allowances paid by departments and agencies of the United States Government.

#### TITLE III

SEC. 301. In addition to funds otherwise available for the purposes of this Act, there are authorized to be appropriated to the Secretary of State from time to time such funds as may be necessary to carry out such purposes. Such funds are authorized to remain available until expended.

SEC. 302. The Secretary of State is authorized to use funds made available to carry out this Act to further the maintenance of commercial, cultural and other relations with the people on

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Taiwan on an unofficial basis. The Secretary may provide such funds to the Institute for expenses directly related to the purposes of this Act, including—

- (1) Payment of salaries and benefits to Institute employees;
- (2) Acquisition and maintenance of buildings and facilities necessary to the conduct of Institute business;
- (3) Maintenance of adequate security for Institute employees and facilities; and
- (4) Such other expenses as may be necessary for the effective functioning of the Institute.

Sec. 303. Any department or agency of the United States Government making funds available to the Institute in accordance with this Act shall make arrangements with the Institute for the Comptroller General of the United States to have access to the books and records of the Institute and the opportunity to audit the operations of the Institute.

Sec. 304. The programs, transactions and other relations carried out by the President or any department or agency of the United States Government with respect to the people on Taiwan since January 1, 1979, are approved and confirmed.

Sec. 305. The President is authorized to prescribe such rules and regulations as he may deem appropriate to carry out the purposes of this Act.

## ANALYSIS\*

SECTION BY SECTION ANALYSIS OF THE PROPOSED ACT TO PROMOTE THE FOREIGN POLICY OF THE UNITED STATES THROUGH THE MAINTENANCE OF COMMERCIAL, CULTURAL AND OTHER RELATIONS WITH THE PEOPLE ON TAIWAN ON AN UNOFFICIAL BASIS, AND FOR OTHER PURPOSES

### I. INTRODUCTION

The legislation (hereinafter "the Bill") is being proposed as the result of the recognition by the United States of the People's Republic of China as the sole legal government of China and the establishment of diplomatic relations between the United States and the People's Republic of China. Its purpose is to facilitate continuation of commercial, cultural and other relations between the American people and the people on Taiwan on an unofficial basis.

The Bill clarifies the application of laws of the United States to the people on Taiwan in light of the changed diplomatic situation, and provides for the continued conduct of programs and transactions with the people on Taiwan. It also contains a number of provisions on administrative, financial and related subjects which will facilitate this new non-governmental relationship with the people on Taiwan.

The term "people on Taiwan," as used in the Bill, reflects the non-existence of a government-to-government relationship, and encompasses both the authorities and the inhab-

ants on the islands of Taiwan and the Pescadores.

### II. PROVISIONS OF THE BILL

#### Section 101

This section provides that legal requirements for the maintenance of diplomatic relations with the United States or recognition of a foreign government by the United States will not be a bar to eligibility of the people on Taiwan for participation in programs, transactions or other relations under U.S. law. This will avoid questions under provisions of law such as section 620(c) of the Foreign Assistance Act of 1961 (22 U.S.C. 2370(c)), which refers explicitly to severance of diplomatic relations. It is also intended to satisfy requirements for diplomatic relations with or recognition by the United States which might be implied by terms such as "friendly country" contained in various statutes.

#### Section 102

This section specifies that laws, regulations and orders which refer or relate to "foreign countries," or use similar terms, shall continue to include and apply to the people on Taiwan. The President has directed the heads of all departments and agencies to construe such laws as continuing to apply to the people on Taiwan. This directive has facilitated maintenance of unofficial relations pending action by the Congress. This section is intended to confirm continued eligibility of the people of Taiwan under such important legislation as the Arms Export Control Act, Atomic Energy Act of 1954, the Export-Import Bank Act, the Foreign Assistance Act of 1961, the Mutual Educational and Cultural Exchange Act of 1961 and the Trade Act of 1974.

#### Section 103

This section expressly confirms the authority of the President and departments and agencies to carry out programs, transactions and other relations with the people on Taiwan under laws which provide for such programs, transactions and relations with respect to foreign countries.

#### Section 104

This section provides that programs, transactions and relations with respect to the people on Taiwan will be conducted by or through the American Institute in Taiwan, in the manner and to the extent directed by the President. This provision implements the President's statement of December 15, 1978 that the American people and the people on Taiwan "will maintain commercial, cultural, and other relations without official government representation." The American Institute in Taiwan is a nonprofit corporation organized under the laws of the District of Columbia, which has been established for this purpose.

#### Section 105

This section provides for the performance and enforcement of existing agreements, and the making of new agreements, with the people on Taiwan by or through the Institute, to satisfy

authorizations or requirements for agreements or arrangements with the people on Taiwan. If, for example, an agreement with a "foreign country" is a condition of eligibility for participation in a program, with respect to the people on Taiwan such a condition will be satisfied by an agreement entered into or performed through the Institute. This section applies not only to new agreements, but also to previous agreements, which remain in force unless terminated.

#### Section 106

This section provides for dealing with the people on Taiwan through an instrumentality acting on their behalf. It makes clear that provisions for dealing with a "foreign government" will be satisfied with respect to the people on Taiwan by dealing with that instrumentality. Section 104 and 105 and this section provide for the conduct of nongovernmental relations through the Institute and the counterpart instrumentality of the people on Taiwan.

#### Section 107

This section provides that when the application of United States law depends upon foreign law, the law applied by the people on Taiwan shall be looked to for that purpose.

#### Section 201

This section authorizes departments and agencies to provide support for the Institute's internal operations through transfers of property and the performance of functions and services. This will provide access by the Institute to existing federal resources in order to reduce costs and increase the efficiency of operations. It is expected that such support usually will be provided on a reimbursable basis.

#### Section 202

This section authorizes departments and agencies to acquire and accept services from the Institute. Although the initial arrangements with the Institute are on a conventional contractual basis, this section authorizes the President to disregard normally applicable laws and regulations, such as limitations in procurement regulations, in order to permit the development of appropriate arrangements in these unique circumstances.

#### Section 203

This section authorizes the transfer to the Institute of alien employees of the U.S. Government and preserves their benefits under the local compensation plan applicable in Taiwan under section 444 of the Foreign Service Act of 1946, as amended (22 U.S.C. 889). It is expected that the Institute will adopt this plan for its alien employees. This section also authorizes the continued participation in U.S. Government retirement systems by those transferred alien employees who have heretofore been covered by such systems, subject to continued payment of contributions and deductions to the appropriate fund.

#### Section 204

This section, consisting of five subsections,



provides authority for the separation of federal employees for employment with the Institute, preservation of their federal benefits, and reemployment rights in the federal service. It is contemplated that such separated federal personnel will make up the staff of the Institute.

Subsection (a) provides that a federal officer or employee who accepts employment with the Institute may be separated from his or her agency.

Subsection (b) provides that any officer or employee so separated is entitled, upon termination of employment with the Institute, to be reemployed or reinstated in the federal service. Normally, reemployment for an employee in the classified service will be to the position from which the employee was separated. However, the President is authorized to determine the appropriateness of the position for reemployment. It is anticipated that, especially in personnel systems based on the rank in person concept, reemployment could be in a higher class.

Subsection (c) provides for continuity of federal benefits during service with the Institute, including compensation for job-related death, illness or injury, health and life insurance, leave, and retirement. Contributions, where required, must be paid in order to preserve these benefits. This section also provides that death or retirement by a federal employee separated under subsection (a) while employed by the Institute shall be considered a death in or retirement from the federal service for purposes of benefit entitlement.

Subsection (d) authorizes the extension of the benefits of Title U of the Bill to federal employees serving with the Institute on leave without pay prior to the Bill's enactment.

#### Section 205

This section addresses several questions relating to the status of the Institute and its employees. It specifies that the Institute shall be exempt from federal taxation and shall not be an agency or instrumentality of the United States. With respect to the Institute's employees, this section provides that they shall not be employees of the United States, and that they shall be exempt from the statutory prohibition against dealing with their former agencies in representing the Institute. It also provides that the salaries and allowances of Institute employees shall be taxable in the same way as salaries and allowances of federal employees.

#### Section 301

This section authorizes appropriations to the Secretary of State of funds necessary to carry out the Bill. It is contemplated that the funds necessary for the operation and support of the Institute on behalf of all departments and agencies will be consolidated into a single account. However, this section preserves the continued ability of departments and agencies to utilize the Institute for the performance of functions involving the use of funds appropriated to the department or agency concerned. Funds appropriated under this section could be made available and expended.

## MIDDLE EAST: Challenges and Opportunities for Peace in the Middle East

by Harold H. Saunders

*Address before a conference sponsored by the Department of State, the World Affairs Council of Boston, and the Ford-Hall Forum in Boston on January 29, 1979.*

There are few areas in the world today where so many different and important American interests come together as is the case in the Middle East. This is an area where fundamental changes are taking place at a dramatic rate. It embraces some of the most resource-rich and rapidly modernizing nations of the world as well as some of the poorest and most traditional. We must expect instability. At the same time we must recognize that the changes we are witnessing across this strategic area contain not only the causes of instability and crisis but also the seeds of progress.

Because of the importance of all our interests, the only sensible American policy toward this area is one which permits us to pursue all of those interests at the same time in conditions of orderly change. Only when we are actively engaged in the search for peace can we pursue the full range of our interests with all the principal nations of the Middle East.

In this session, I want to concentrate on the process of achieving an Arab-Israeli peace and on how this relates to our broader strategy toward the region. For three decades the Middle East has been subjected to the tragic course of conflict, tension, stalemate, terror, and renewed conflict. This recurrent cycle affecting both Israelis and Arabs has contributed to instability in the region—and has impaired the hopes for peace and prosperity for the world at large.

Over the past year we have witnessed dramatic advances, building on the historic visit of President Sadat to Jerusalem and on significant decisions by Prime Minister Begin. The framework for peace produced at Camp David by President Sadat, Prime Minister Begin, and President Carter, and now the treaty package almost completed in the hard but rewarding negotiations which began in Washington October 12, [1978] provide an unprecedented opportunity for the people of the Middle East to turn away from the long cycle of violence and move toward the new challenges of peace.

My purpose here is to assure to the extent possible that this opportunity—and what is at stake should it be lost—is fully understood. The framework for peace agreed at Camp

#### Section 302

This section authorizes the Secretary of State to use the funds made available under the Bill to further the maintenance of commercial, cultural, and other relations with the people on Taiwan on an unofficial basis. In particular, it authorizes the Secretary to provide these funds to the Institute for this purpose. The use of appropriated funds by the Institute will be governed by an appropriate contractual arrangement with the Secretary of State, which will contain limitations on agencies, such as limitations on the compensation of Institute employees. The Institute will be required under this arrangement to adhere generally to its limitations applicable to federal employees.

#### Section 303

This section requires that departments and agencies assure access by the Comptroller General to the Institute's books and records, and that they provide the Comptroller General the opportunity to audit the Institute's operations.

#### Section 304

This section approves and confirms the U.S. Government actions taken since January 1, 1979, and prior to the Bill's enactment with respect to the people on Taiwan.

#### Section 305

This section authorizes the President to prescribe the appropriate rules and regulations to carry out the Bill's purposes. □

The complete transcript of the hearings will be published by the committee and will be available from the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402.

<sup>1</sup>For text, see Bulletin of Feb. 1979, p. 24.  
<sup>2</sup>Text from Weekly Compilation of Presidential Documents of Jan. 29, 1979.

<sup>3</sup>Text from White House press release of Jan. 26, 1979, also printed as House Doc. No. 96-45 of Jan. 29, 1979.